# STATE ADVANCES CORPORATION OF NEW ZEALAND.

## **BOARD OF MANAGEMENT:**

A. D. PARK, C.M.G., Chairman. T. N. SMALLWOOD, J.P., Deputy Chairman. G. A. LEWIN, C.M.G. B. C. Ashwin. D. Barnes.

#### **HEAD OFFICE:**

State Fire Insurance Building, Wellington.

#### CHIEF ADMINISTRATIVE OFFICERS:

G. E. MILLER, Manager.

F. E. MITCHELL, Assistant Manager.

K. J. CAVERHILL, Secretary.

R. Robertson, Chief Accountant.

H. M. CASELBERG Supervising Valuers.

R. C. McCabe

L. E. Brooker, Architect and Chief Property Supervisor.

#### AUDITORS:

L. H. HESLOP.

R. C. Burgess.

## BANKERS:

Reserve Bank of New Zealand and Bank of New Zealand.

# $\begin{array}{cc} & 1939. \\ {\rm N \, E \, W} & {\rm Z \, E \, A \, L \, A \, N \, D} \; . \end{array}$

# STATE ADVANCES CORPORATION OF NEW ZEALAND.

REPORT AND ACCOUNTS FOR THE YEAR ENDED 31st MARCH, 1939.

Laid before both Houses of the General Assembly of New Zealand pursuant to Subsection (2) of Section 43 of the State Advances Corporation Act, 1934–35, and Subsection (2) of Section 42 of the State Advances Corporation Act, 1936.

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# PART I.—GENERAL.

The Hon. the MINISTER OF FINANCE.

We have pleasure in submitting for your information the Balance-sheet and Revenue Accounts for the year ended 31st March, 1939, together with a report on the Board's administration for the period, as required by subsection (1) of section 43 of the State Advances Corporation Act, 1934–35.

The comprehensive nature of the Corporation's business, one of the largest of its kind in the Empire, and covering as it does a wide sphere of land and stock mortgages and local-body loans amounting altogether to nearly £60,000,000, invites passing reference to the consumer countries of New Zealand's primary products, on which so much dependency has to be placed.

The political situation in Europe has seriously handicapped normal trading, and Britain, like most of the other European countries, has been concentrating more on the preparation of defence and armaments generally, which has diverted to a large degree labour and capital from the usual commercial activities, which makes for some uncertainty in future trading conditions. A feature in the commercial relations of New Zealand with England has been the imposition by the latter of a restricted quota on the importation of New Zealand mutton. Although the percentage may not seem to be very large, it will, of course, have an effect on the sheep-farming industry and may cause some embarrassment to those who have previously relied on the disposal of surplus sheep as one of the main avenues of revenue.

Prices for other lines of New Zealand produce have, unfortunately, not been maintained at the levels ruling during the previous year, affecting, of course, internal finances and London funds.

# TRADE AND INDUSTRY IN NEW ZEALAND.

Dealing firstly with farm-production, the exports for the year have been on a lower scale in comparison with the previous year, and this applies both to quantity and value in most of the main items. The following table is supplied, with the previous year's figures in parentheses for comparison:—

Commodity.		Quantity. Cwt.	$egin{array}{c}  ext{Value.} \  ext{\pounds} \end{array}$
Meat		6,018,307 (5,958,981)	16,278,123 (16,544,435)
Dairy-produce		4,324,266 (4,913,008)	22,441,272(24,221,352)
		Bales.	,
Wool		814,458 (820,540)	11,946,418 (16,012,253)
Skins and hides		• •	2,274,294  (3,629,697)
Other farm products	• •	••	$1,217,161 \qquad (936,611)$

It will be observed that the principal reduction is in the wool section, where the returns are £4,065,843 less than for 1937–38. The decrease in the volume of output in the wool and dairy-produce sections apparently arises from two main factors:—

(a) The stock losses sustained by sheep-farmers during the latter part of the 1937–38 season, which is reflected in the number of sheep shorn in the following season.

(b) The dairy-farmers have, in certain districts, shown a considerable reduction in output owing to the unusually dry conditions that existed throughout the summer.

The net returns received in respect of exports of wool and dairy-produce were affected more by the recession in price than by the reduced volume of exports.

The position of the employment of industrial labour has been such that the income of other sections of the population has been maintained at a high level. In this connection it will be of interest to note on the graph appended to this report a comparison is given of the trend of wholesale and retail prices, wage-rates, and value of productions. A feature in this graph is the value of production, which has shown practically no movement from the last year's level, whereas the other groups show an upward tendency. Another graph showing the trend of export prices and farm expenditure is also attached.

## Interest-rates.

During the year a hardening tendency in interest-rates has been apparent, and this was evident in the returns obtained from Government securities as disclosed by transactions on the Stock Exchange. In accordance with the Government's policy, the Corporation's rate of interest for new loans to local authorities was maintained at  $3\frac{1}{2}$  per cent., and a large portion of the local-body borrowing was met by advances by the Corporation from funds specially provided for this purpose.

Towards the end of the year the Government indicated that it proposed to issue an internal loan, which was done shortly after the close of the financial year, on attractive terms, the interest-rate being 4 per cent. and the securities having maturity dates of 1948 or 1954–58, with the price of issue fixed at 99 per cent. for the former and 96 per cent. for the latter. Redemption at par on maturity dates gives the investor a return of approximately £4 2s. 7d. on the 1948 issue and £4 6s. 2d. on the 1958 issue. It is pleasing to note that this loan was oversubscribed. As the local markets for gilt-edged securities were somewhat unsettled prior to the issue of this loan it is hoped that it will generally have a stabilizing effect on interest rates within the Dominion.

Incidental to the issue of the Government loan, an announcement was made that local authorities would in future be permitted to place their loans on the market at  $4\frac{1}{4}$  per cent., which should provide a satisfactory basis for future borrowing.

The interest-rate fixed for mortgage loans made by the Corporation remained unaltered at  $4\frac{1}{8}$  per cent.

In adjusting mortgages under the Mortgagors and Lessees Rehabilitation Act a maximum rate of  $4\frac{3}{4}$  per cent. for first mortgages has been adopted by the Commissions, and many applicants were granted extensions of their mortgages at lower rates.

# NEW BUSINESS.

A keen demand for loans has been experienced, and in view of the policy of giving building loans preference, particularly during the latter part of the year, advances to applicants for the erection of new dwellings have shown a steady increase and number no less than 2,120 loans, aggregating over £2,060,000, compared with 997 building loans, amounting to approximately £825,000, the previous year. Mortgage advances authorized for all purposes numbering 4,712, amounting to £4,260,391, were made, as against 3,187, amounting to £3,004,546, for the previous year.

It should be mentioned in passing that the Board has difficulty at times in reconciling the rental value with the cost of the project, which, of course, has an important bearing on the amount that can be lent in individual cases.

The total number of loans under administration is 69,833, in addition to the rental administration of the State Housing Scheme, and may be briefly classified into:—

Classification.		Total Number.	Total Amount.
Farm (including Current Accou	$_{ m int})$	22,529	26,128,929
Residential		45,275	25,491,752
Local body		2,029	6,144,973

#### FIELD ORGANIZATION.

It will be realized from the above volume of business that the field staff of the Corporation has been kept exceedingly busy. Valuable service has been given by these officers and their experience widened by the heavy work arising from the Mortgagors and Lessees Rehabilitation Act. Having disposed of the major portion of this work, the Board has been able to direct attention to a survey of the existing securities, which has been somewhat unavoidably delayed, and from which we consider benefits will accrue both to the Corporation and the mortgagors. This is more apparent, of course, with farm securities, where the field officers are in a position to give practical and technical advice where necessary or asked for, the

object being to ensure the fullest co-operation between mortgagors and the Corporation. This is particularly valuable in regard to those mortgagors who are in difficulties and unable to meet the full charges, and in such cases it is the policy of the Board to have the circumstances fully investigated by the local field officer and constructive action taken where there is a reasonable prospect of recovery with the full co-operation of the mortgagor. It is pleasing to note the many cases in which re-establishment has been possible on an economic basis.

The uneconomic unit presents difficulties, but alternatives, such as amalgamation or transfers of holdings, have brought solutions. A survey is being made of group settlements in which this problem has been apparent for some time, and although there are obstacles to be overcome the Board is hopeful of much progress within

the next year or so.

The Property Staff dealing with urban securities is also engaged on a similar survey, although the heavy demands relative to the erection of new houses limits this sphere to some degree. The Board is now considering proposals for the classification of reverted urban properties with a view to absorption into the State Housing Scheme of those residential properties considered to be suitable for continuous rental purposes. At present the capital involved is included for balance-sheet purposes under the heading of "Mortgages Outstanding," but will be adjusted when the transfers are made.

The plan service is in active operation for the assistance of borrowers desirous of erecting houses, and there is available a wide selection of designs suitable for

different localities and sections.

We should like at this stage to pay a tribute to both urban and rural field staff for their unsparing efforts and keen desire to assist mortgagors.

# MORTGAGORS AND LESSEES REHABILITATION ACT, 1936.

Reference has previously been made to the work involved in handling the the numerous applications for relief lodged by mortgagors of the Corporation, and the figures submitted hereunder will show more clearly the work involved and the financial result arising from these applications. It was inevitable that considerable sums which were owing to the Corporation would be written off, and the result of the adjustments carried into effect by the 31st March, 1939, is also shown hereunder:—

Applications withdrawn after negotiation	 2,643
Applications still to be adjusted	 749
Applications already adjusted	 6,951
Total number of applications affecting Corporation	 10,343
Total amount written off to 31st March, 1939	 £1,499,701
Adjustable debts due in terms of orders of Court	 £26,071

#### DELEGATION OF MORTGAGE ADMINISTRATION TO BRANCH OFFICES.

With a view to providing clients of the office with better business facilities and more direct contact, the Board decided to establish branch offices in various parts of the Dominion, and when the transfer of the discharged soldiers settlement loans from the Lands and Survey Department was arranged the newly established branch offices assumed the responsibility for the local administration of these accounts. There were, however, some fifty thousand accounts administered in the Head Office which the Board considered could be more suitably handled in the branches, and steps have been taken to transfer these accounts to the district offices. This is a matter that requires to be handled gradually so that the work of the office may proceed Delegation to branches at Dunedin and Invercargill has so far been completed. Steps were in train at the end of the year to subdivide the Auckland district into two offices, one situated in Auckland City and the other one at Hamilton, and the delegation of the Head Office accounts to both these offices will follow shortly. In handling this reorganization some delay has been occasioned through lack of suitable office space in the provincial towns, but it is anticipated that the complete delegation of Head Office accounts should be attained during the year ending 31st March, 1940, and when this is completed the accounts to be administered by the various branch offices will, subject to repayments and new loans granted in the interim, be as follows:—

T) : A	*		Farm.		Residential.		Total.	
District.			Number.	Amount.	Number.	Amount.	Number.	Amount.
				£		£		£
Auckland			4,428	4,086,425	10,977	5,587,306	15,405	9,673,731
Hamilton			4,736	6,561,466	4,083	2,839,701	8,819	9,401,167
Napier			1,479	1,754,720	3,011	1,409,865	4,490	3,164,585
New Plymouth			2,571	3,081,080	2,529	1,162,774	5,100	4,243 854
Wellington			2,376	3,047,642	12,573	8,613,658	14,949	11,661,300
Nelson			1,646	1,410,754	1,992	841,582	3,638	2,252,336
Christchurch			2,453	2,697,455	7,493	3,749,861	9,946	6,447,316
Dunedin			1,090	1,176,817	1,634	809,096	2,724	1,985,913
Invercargill			1,750	2,312,570	983	477,909	2,733	2,790,479
Total			22,529	26,128,929	45,275	25,491,752	67,804	51,620,681

# ACCOUNTS, 1938-39.

The Revenue Accounts and Balance-sheet which are appended supply details of the Profit and Loss Account and assets and liabilities respectively as at the close of the financial year. Although these statements are to a large extent selfexplanatory, the following comments will assist in a comparison with the figures for the previous year.

Interest due and received:—

Year	Year ended 31st March,			Net Interest due. Interest received.		Percentage of Receipts to Net Interest due.	
			£	£	£	Per Cent.	
1934			1,96627	1,562,707	403,420	$79 \cdot 48$	
1935			1,91311	1,711,446	202,165	89.43	
1937			1,733,047	1,665,559	67,488	96.11	
1938			2,404,385	2,348,385	56,000	$96 \cdot 67$	
1939			2,167,024	2,152,024	15,000	$99 \cdot 31$	

Notes.—(a) The figures for the years 1933-34 and 1934-35 relate to State Advances Office loans only, the Corporation having been established on 1st August, 1935.

(b) The year 1936-37 was the first complete financial year of the Corporation's management, and

during that period the reduction in the interest-rate was effective for a proportion of the accounts.

(c) In 1937-38 further accounts were adjusted to the lower rate of interest, and the interest on discharged soldiers settlement loans (representing an investment of approximately £11,000,000) was

included for a full year for the first time.

(d) Figures under "Interest received" include both current interest and payments on account

The progress and improvement in the percentage of interest received is satisfactory, and in the absence of any major setback in the income of mortgagors of the Corporation, who are, of course, spread over all phases of the population of the Dominion, it is hoped that the present favourable position of the Corporation's collections will be maintained.

Revenue Accounts.—The gross revenue for the year from all sources was £2,393,177, compared with £2,433,100 for 1937-38, and shows a reduction of £39,923, due principally to the reduced rate of interest now payable on a large number of existing mortgages which have been adjusted either in terms of orders under the Mortgagors and Lessees Rehabilitation Act or of section 39 of the State Advances Corporation Act. It is probable that these features will also have some further bearing on this account during the ensuing year. There is an increase of £37,133 in the interest paid on the Corporation's stock and debentures, which is accounted for by the issue of additional securities during the period. As a result of these variations in the gross receipts and payments of interest the amount available for transfer to Profit and Loss Account—viz., £819,071—is £81,227 less than the gross income for 1937-38.

The Profit and Loss Account discloses an increase of £40,152 under the heading of "Management Expenses," due in some degree to the expenses incurred in connection with the Mortgagors and Lessees Rehabilitation Act, but the principal reason is the expansion of the organization, including branch establishments and extension of the field services. By using these local representatives it will be possible for the Corporation to keep in touch with its mortgagors, and regular inspections of securities will ensure that any properties which are deteriorating through lack of attention or mismanagement are promptly brought under control. The Board is confident that the extra cost of the services that are now provided will be more than offset by the curtailment of losses on securities, which have, unfortunately, been brought prominently under notice during the operations of the Rehabilitation Act. A recurring factor, of course, is the normal increases in salaries.

The provision of £15,000 on account of the Contingent Liability Account is necessary to cover the increase in the amount of overdue interest in respect of State mortgages taken over by the Corporation. The reserve for possible losses has been increased by the transfer of £25,157 5s. 7d. bringing the reserve under this heading up to £60,000. The Board considers that in view of the high proportion of advances

being made under the special loans section, where the usual margin of security is substantially lessened, a reasonable reserve must be maintained.

The sum of £60,000 has been transferred from the Appropriation Account to the Investment Fluctuation Reserve, due to increased investments in local-body debentures at a comparatively low rate of interest. Local-body loans aggregating £1,296,027 have been advanced during the year at an interest-rate of  $3\frac{1}{2}$  per cent., and provision is essential to cover depreciation which automatically arises from the higher interest-rates now available from this class of security.

The net profit available for appropriation shows a reduction from £612,113 to £526.576, due to factors mentioned above, and as the losses written off during the year, principally due to the effect of the Mortgagors and Lessees Rehabilitation Act, exceed the gross profit, there is no income-tax payable, hence the absence of

this item from the Profit and Loss Appropriation Account.

The surplus for the year is returned to the Crown in terms of the Act and is, in effect, a dividend equal to 4·196 per cent. on the Authorized Capital and Contingent Liability Account, interest, of course, having been paid in full on the Corporation's stock and debentures and also the State's proportion of the Reserve Fund.

A tabulated statement appears hereunder relating to the profits for the past

year and percentages on the basis of:-

- (a) Corporation's capital.
- (b) Gross earnings.
- (c) Gross profit.

Disposition and Appropriation of Profits for Year e 31st March, 1939.	Percentage per Annum of the Stock Issue* plus Capital.		Percentage of Gross Earnings.	Percentage of Gross Profit.	
	£ ,393,177 ,574,105	£ s. 5·257 (5 5 3·458 (3 9	d. 2) 2)	100·000 65·775	••
Gross profits	819,072	1.799 (1 16	0)	$34 \cdot 225$	
				100.000	
Less management expenses and depreciation on fixed assets	252,338	0.554 (0 11	1)	10.544	30.808
Reserves for losses (ex State and Corporation)	566,734 $100,157$	0.220 (0 4	5)	4.185	$12 \cdot 228$
Surplus, year ended 31st March, 1939	$\overline{466,577}$	1.025 (1 0	6)	19.496	56.964
		1.799 (1 16	0)	$34 \cdot 225$	100.000
Add excess income-tax provided for $1937-38$	1,234				
Amount due to Treasury	£467,811				

Balance-sheet.—Taking the liabilities side, the authorized capital remains at Stock and debentures outstanding show an increase of £2,935,520, bringing the total to £44,521,490, as compared with £41,585,970 outstanding at the 31st March, 1938.

The Contingent Liability Account shows a reduction of £274,040, due mainly to orders for reduction of mortgages in terms of the Mortgagors and Lessees Rehabilitation Act. The total now outstanding under this heading is £10,148,214. By the end of the current year it is anticipated that the full effect of the adjustments under the Mortgagors and Lessees Rehabilitation Act will be ascertainable as regards the amounts to be written off in terms of the Act.

The amount at the credit of the General Reserve Fund is increased by £132,635 to a total of £3,537,438.

On the assets side of the balance-sheet it will be observed that there has been little change in the total amount outstanding on loan in the mortgage section, from which it is apparent that the amount of new loans advanced during the year is about equal to the repayments made by mortgagors, plus the losses written off. Repayments in respect of mortgage investments amounted to £2,072,032 and in the local-body section £207,899.

The capital outstanding in respect of current loans under all sections amounts to £47,792,881, and the average loan in the respective classes of securities is:—

				£
$\mathbf{Urban}$		 	 	 542
Rural		 	 	 1,208
Current	Account	 	 	 406

There is an increase of approximately £1,000,000 in local-body investments. The book value of these investments, including interest accrued, is now approximately £6,213,000. The cash resources are fairly large, but against this commitments for loans not yet taken up must be set off.

The total assets of the Corporation now stand at £60,245,890 and show an increase of £1,792,116 over the previous year, and when it is realized that this sum embraces administration of no less than 69,833 accounts, under all headings, plus the administration of houses let under the State Housing Scheme, the part played by the Corporation in the financial structure of the Dominion will be evident.

#### Staff.

It is pleasant to acknowledge and appreciate as we do the loyal and effective co-operation of administrative officers and staff. The year has been an exacting one in all sections, and the response has been very good.

- A. D. Park, Chairman of Directors.
- T. N. Smallwood, Deputy Chairman of Directors.
- G. A. LEWIN
- B. C. Ashwin
- Directors. D. Barnes

# REVENUE ACCOUNTS FOR YEAR ENDED 31ST MARCH, 1939.

#### Interest Account.

Interest A	lccount.
$\begin{array}{cccccccccccccccccccccccccccccccccccc$	Cr. £ s. d. £ s. d. Interest on mortgages, current accounts, and local-body
count 819,071 12 11	securities 2,388,460 14 9 Less transferred to General
	Reserve Fund 138,358 1 3
	Rentals: Properties acquired 4,402 14 1
	Less miscellaneous expenses thereon 2,210 0 4
	Interest on temporary investments and sundries 2,192 13 9 2,523 17 11
£2,254,819 5 2	£2,254,819 5 2
Profit and 1	loss Account.
Dr. £ s. d.	Cr. £ s. d.
Management expenses (all inclusive)        252,337       15       2         Reserve for losses         25,157       5       7	Gross income transferred from Interest Account 819,071 12 11
Contingent Liability Account: Amount transferred under section 3, State Advances Corporation	
Amendment Act, 1935 15,000 0 0 Net income transferred to Appropriation Account 526,576 12 2	
£819,071 12 11	£819,071 12 11
2019,071 12 11	2010,011 12 11
Profit and Loss A	ppropriation Account.
Dr. £ s. d. Investment Fluctuation Reserve 60,000 0 0	Balance (transfer from Income-tax Reserve) . 1,234 7 6
Balance, profits payable to Treasury	
C507 010 10 0	£527,810 19 8
£527,810 19 8	2027,010 10 0
	75
Balance-sheet as	ат 31sт Максн, 1939.
Liabilities.	$ \begin{array}{cccccccccccccccccccccccccccccccccccc$
£ s. d. £ s. d. Authorized capital	Mortgages and accrued in-
Stock and debentures 44,521,490 0 0	terest 51,337,122 13 2 Securities in course of realiza-
44,770,857 19 3	tion 523,148 19 4
Contingent liability to the Crown 10,148,214 0 0	Losses chargeable to contingent liability when
Reserves— General Reserve 3,537,437 15 7	$\begin{array}{cccccccccccccccccccccccccccccccccccc$
Reserve for losses on in-	Advances on Current Account and accrued interest 758,334 1 2
Investment Fluctuation	Government and local-body securities and
Reserve 120,000 0 0 3,717,437 15 7	accrued interest 6,213,200 11 8 Fixed assets at cost, less provision for deprecia-
Sundry creditors	tion: Office furniture, equipment, and motorvehicles 45,161 6 1
Surplus for year 467,810 19 8 Interest payable on State's	Current assets— £ s. d. Sundry debtors
contribution to General	Temporary investment 300,000 0 0
Reserve 110,229 19 4 578,040 19 0	Lodgments in transit, cash in bank, and on hand 1,000,041 14 2
	1,330,869 17 9
£60,245,890 14 11	£60,245,890 14 11
P. Poppingon Chief Accountant. A.D.	PARK FIANZ FRANZ)

R. Robertson, Chief Accountant.

A. D. Park, F.I.A.N.Z., F.R.A.N.Z.  $\begin{tabular}{ll} A. D. Park, F.I.A.N.Z., F.R.A.N.Z. \\ T. N. Smallwood \\ \end{tabular}$ 

In accordance with the provisions of the State Advances Corporation Act, 1936, we report that we have obtained all the information and explanations we have required in respect of the accounts of the Corporation examined by us, and in respect of the above balance-sheet, which in our opinion is properly drawn up so as to exhibit a true and correct view of the state of the Corporation's affairs according to the best of our information and the explanations given to us, and as shown by the books of the Corporation.

L. H. HESLOP, Public Accountant Auditors. R. C. Burgess, Public Accountant

#### PART II.—HOUSING ACT.

REPORT OF THE DIRECTOR OF HOUSING CONSTRUCTION.

The following general report on the operations of the Department of Housing Construction up to the 31st March, 1939, is submitted by the Director of Housing Construction:—

"Housing Survey.—Under the provisions of the Housing Survey Act, 1935, an obligation was placed upon 119 local authorities to conduct housing surveys. To date 115 authorities have complied with the Act, but certain discrepancies and irregularities which necessitated further investigation have been discovered in some of the returns. Subject to the revision now proceeding, the following brief summary indicates the results of the survey to date:—

"Total population of 115 surveyed towns	901,353 $225,363$
"Number of buildings used as dwellings which, though unsatisfactory,	220,000
are reparable	31,663
"Number of buildings used as dwellings which are totally unsatisfactory	6,827
"Number of dwelling units in which equipment is only partially	
satisfactory	23,768
"Number of dwelling units in which equipment is totally unsatisfactory	20,096
"Number of dwellings at present providing accommodation below	
minimum standard	27,214
"Number of surplus persons accommodated in dwellings below minimum	
standard	68,405
"Number of dwellings overcrowded	9,835
"Number of surplus persons in overcrowded dwellings	14,761

"Purchase of Land.—Land for housing schemes has now been purchased in 124 towns. In the larger centres serviced sections are becoming more difficult to procure, with the result that the Department is forced to acquire a considerable amount of undeveloped land. The preparation of these areas for the erection of dwellings involves a tremendous amount of preliminary work in the way of construction of roads, footpaths, water-supplies, storm-water sewers, and sanitary sewers. The fact that a large amount of such construction work has to be undertaken means that suitable areas for housing schemes must be purchased many months in advance of the letting of the contracts for the actual erection of the houses.

"Erection of Houses.—The first tenders accepted for the erection of houses were those for 52 dwellings at Miramar, Wellington, on the 4th March, 1937. By the 31st March, 1939, tenders had been advertised for 6,698 houses. These houses were grouped into 1,212 different contracts and are located in 106 different towns. Tenders had actually been accepted for 6,092 houses at the 31st March, 1939, and at the same date 5,390 houses were either completed or in some stage of construction. Building-work was actually carried on during the year in 93 towns.

"At the 31st March, 1939, the total number of persons engaged on housing construction and on subsidiary work such as roads, sewer schemes, water-supply, &c., was 5,428, of which number 264 represented the staff of the Department.

"The number of completed houses actually handed over to the State Advances Corporation during the year was 2,665, situated in 70 different towns.

"Size of Contracts.—In the early stages of the housing scheme the Department was continually criticized on the grounds that its contracts were too large. The average size of each contract has been five houses, but the Department is now receiving never ending requests from numerous contractors that the size of its contracts should be substantially increased.

"Type of Construction.-No important changes have been made in

the various types of construction originally adopted.

"A greater proportion of metal-lath and plaster houses with timber frames are now being erected, particularly in those areas subject to earthquake. Concrete construction is also being used to a greater extent.

"The very large number of different house designs owned by the Department have been thoroughly overhauled, and only the most economic designs are being retained for general use. Further close studies are being made with the object of introducing greater standardization than in the past without sacrificing to any appreciable extent the variety of design which has so far been such an outstanding characteristic of the schemes carried out by the Department of Housing Construction during the past

Flats.—In several towns the Department has erected a small number of pensioners' flats. These flats are grouped in buildings comprising from four to eight units. In addition, the Department has under construction at Berhampore, Wellington, a large block of flats comprising 50 dwelling

units, ranging in size from two to five rooms with conveniences.

Elimination of Poles.—In all the Department's schemes, particularly in those areas which are being subdivided and developed by the Department, every effort has been made to eliminate unsightly and dangerous poles. In some cases the Department has been successful, with the result that the appearance of the streets is very greatly enhanced.

'Erection of Fences, Sheds, and Garages.—The erection of fences, sheds, and garages is carried out after the tenants have entered into occupation of the houses. This work, in a number of places where the shortage of houses is very acute, has been purposely delayed to ensure that all skilled labour available is mainly devoted in the meantime to the actual construction of new dwellings.

"Planting of Hedges and Trees.—The planting of hedges and trees on occupied sections is carried out at the suitable time, and tenants are encouraged to provide lawns and improve their gardens. It is appropriate to place on record that the majority of tenants throughout the country

have done wonderful work in this respect.

Shortage of Labour and Materials.—The progress of most of the housing contracts throughout the country has been retarded by the shortage of skilled labour, and, to a secondary degree, by the shortage of materials.

'The average number of artisans employed by the contractors per house under construction dropped from 1.88 at the 31st March, 1938, to 1.55 at the 31st March, 1939. It is quite obvious from these figures that the country's resources of skilled building labour are being completely The figures also indicate that any appreciable expansion in house-building can only be achieved by increasing the existing supplies of skilled labour. The position was recognized by the Government, and arrangements were made for the importation of artisans from Australia and Great Britain.

"With regard to the shortage of materials, the main difficulty experienced has been with the supplies of dry timber. If building is to continue at the same rate or a greater rate in the future it is most essential that more timber-drying kilns should be made available throughout the country. Certain steps have been taken with the object of bringing about such an increase.

"Expenditure.—Up to the 31st March, 1939, the total net payments in respect of the purchase of land, provision of services, erection of joineryfactories, erection of houses, and all administration charges amounted to £5,510,503.

"Liabilities and commitments at this date amounted to £2,522,066.

The net expenditure for the year under review was £3,974,107. "Administration Costs.—The total cost of administration of the Department of Housing Construction from its inauguration to the 31st March. 1939, is £163,966, of which sum £103,359 represents the expenditure for the financial year 1938-39.

"It will be seen that the administration charge is a remarkably low one, being 3 per cent. of the Department's net expenditure, excluding administration, since the commencement of operations, and only 2.67 per

cent. for the financial year under review."

13 B.—13.

It will be apparent from the foregoing statement that substantial progress has been made in the completion of these new dwellings and as a further step in bringing the scheme into operation the Corporation has provided the necessary staff and organization for the purpose of selecting and allotting the houses to tenants. A considerable amount of work has been involved in investigating the numerous applications for tenancies, which, by the 31st March, 1939, had reached the total

The policy of allotting the houses is to give priority in relation to date of application to those whose needs are most urgent, and where possible special consideration is extended to those with children or other dependants at present living under

undesirable conditions.

As the number of houses increases the services of the Corporation will be required to a greater extent, both in relation to the tenancies and the maintenance and supervision of the houses. The Board also had this in view in the reorganization of its branch offices and field staff.

# BALANCE-SHEET AND REVENUE ACCOUNTS.

The accounts are presented in a form designed to show the results of various activities under the Housing Act.

In the sectionalized Revenue Accounts the income derived from the assets in

each section is assembled with the appropriate charges relative thereto. In "A" Account there is a net loss of £1,455 0s. 6d., caused by the writing-off of losses arising from reductions granted in terms of the Mortgagors and Lessees

Rehabilitation Act, 1936, to purchasers who acquire dwellings under the 1919 scheme. The local-body loans included in "B" Account are those advanced during the past two years to assist in promoting schemes for the erection of new dwellings. The local authorities have assumed full responsibility for these undertakings, but they have been required to comply with certain conditions laid down by the Corporation and the Housing Construction Branch.

During the year twenty-three loans were granted to local bodies under this section, amounting to £203,000, and the amount paid over during the year was £191,120 on nineteen loans. It will be noted that the total advances outstanding

at 31st March, 1939, were £302,173 19s. 2d.

Commitments for loans granted but not paid over at the close of the year amounted in the aggregate to £210,375.

"C" Account relates to the advances made to co-operative dairy companies for the purpose of erecting dwellings for their employees.

Two new loans were granted to dairy companies during the year amounting to £3,000 and the amount paid over was £2,690, bringing the total investment in this heading to £7,093 12s. 10d. at the 31st March, 1939.

"D" Account shows the results obtained from the houses erected under the

1910 and 1919 schemes, and a number of dwellings which were recently taken over from the Department of Lands and Survey, these latter being reverted securities which were originally assets held under the Discharged Soldiers' Settlement Act. Most of the houses in this section are fairly old, and this is the reason for making provision for depreciation of £16,750.

"E" Account covers the transaction for the year in respect of the new rental houses erected since 1936. As the rentals were assessed on the basis of the estimated cost of the dwellings it follows that the outgoings, including reserves to cover accruing

charges and contingencies will approximately absorb the gross revenue.

"F" Account supplies similar information in regard to the joinery-factories, the rent from which is sufficient to meet the charges.

The items in the Balance-sheet and Revenue Account do not call for special

reference, except perhaps the following:

Freehold Land (£922,130 3s. 11d.)—This asset comprises the whole of the land which has been purchased, and is now held for housing purposes. Part of the land has already been subdivided and built on, and the value will in due course be allocated under "Dwellings Let" when the exact cost of the various groups of houses has been ascertained.

Dwellings erected and in course of Erection (£4,354,110 2s. 4d.).—This represents the total expenditure on the erection of houses, flats, &c., since the inception of the new housing scheme in 1936; and the item Construction Branch preliminary expenses—£163,966 8s. 5d.—covers administration and supervision expenses in connection with the same work. Both these amounts will be allocated to "Dwellings Let" in the same way as the cost of land purchased.

Overdue Interest and Rent.—The whole of the interest arrears relate to the sales of house property made under the 1919 Act, and the overdue rent is almost entirely in respect of the old properties erected prior to 1936.

During the year ended 31st March, 1939, the total sum expended on the erection of dwellings, and on administration and supervision was £3,368,242. Expenditure for the same period incurred in the acquisition of land and preparation of same for dwellings amounted to £590,067, representing expenditure in the following localities:—

	£ s. d.	I	£ s. d.	1	£ s. d.
Auckland	214,138 19 0	Kaikohe	$296 \ 14 \ 1$	Raetihi	010 10 11
${f Ashburton}$	2,465 2 1	Kaitaia	1,319 11 1	Rangiora	
Alexandra	460 0 0	Lyttelton	1,233 12 10	Shannon	/
Balclutha	$966 \ 16 \ 4$	Marton	$229 \ 15 \ 9$	Stratford	$1,965\ 10\ 0$
Blenheim	650 7 5	Masterton	3,747 7 4	Taihape	571 12 0
Bluff $\dots$	454 8 3	Matamata	1,091 3 6	Taumarunui	566 6 7
$Cambridge \dots$	$393 \ 14 \ 4$	Mataura	601   5   7	Tauranga	850 6 10
Carterton	$512  ext{ } 4  ext{ } 5$	Milton	495 14 2	Te Awamutu	1,452  5  0
Christchurch	63,366 14 1	Morrinsville	$357 \ 3 \ 7$	Te Kuiti	780 12 10
Dunedin	16,437   5   1	Mosgiel	722 8 8	Te Puke	<b>527</b> 17 0
Fairlie	580 - 8 - 2	Motueka	982 2 8	Timaru	947 9 5
${f F}{f e}{f a}{f t}{f e}{f r}{f s}{f t}{f o}{f r}{f s}{f r}{f e}{f o}{f r}{f e}{f r}{f e}{f r}{f e}{f r}{f e}{f r}{f e}{f r}{f e}{f e}{f r}{f e}{f e}{f r}{f e}{f e}{f r}{f e}{f $	$205 \ 3 \ 1$	Napier	11,942 15 3	Tuakau	$826 \ 1 \ 8$
${f Feilding}$	1,374 1 7	Nelson	$2,645 \ 17 \ 7$	Waimate	1,031  3  5
$\operatorname{Gisborne}  \dots$	1,563 18 1	New Plymouth	$5,169 \ 3 \ 0$	Waipukurau	1,242 19 7
$Gore \dots$	3,201 12 8	Ngaruawahia	331 19 10	Wairoa	7 050 71 0
$\operatorname{Greymouth} \dots$	4,066 8 1	Oamaru	2,503 10 11	Wanganui	4,427 8 6
Greytown	570 10 2	Opotiki	255 12 0	Wellington	
Hamilton	7,178 18 4	Opunake	$265 \ 0 \ 1$	Westport	549 17 11
Hastings	$1,295  ext{ } 4  ext{ } 11$	Otaki	374 5 8	$\overline{ ext{Whakatane}}$	1,577 14 7
Havelock N	566 17 6	Paeroa	619 13 8	Whangarei	o o
Hawera	812 11 0	Pahiatua	$485 \ 17 \ 4$	Woodville	•
Hokitika	758 10 0	Palmerston N.	$8,335\ 15\ 3$	Other towns	$1,701 \ 1 \ 4$
Huntly	1,095 1 2	Palmerston S.	$249 \ 11 \ 5$		
Inglewood	226   6   6	Patea	684 9 0		£590,067 5 7
Invercargill	4,434 11 10	Pukekohe	$1,502 \ 15 \ 3$		
Kaiapoi	822 18 2		·		

A. D. Park, Chairman of Directors.

T. N. SMALLWOOD, Deputy Chairman of Directors.

G. A. LEWIN

B. C. Ashwin Directors.

D. Barnes

£56,684 19 0

# HOUSING ACCOUNT.

#### SECTIONALIZED REVENUE ACCOUNT FOR YEAR ENDED 31st MARCH, 1939.

			FOR TEAR ENDED SIST MARCH, 1999.	n orr 1097
(A) PROPERTIES  Dr.  Interest Account  Management expenses  Losses written off		# s. d.   4,828 5 0   334 9 8   2,425 14 5   £7,588 9 1	Cr. Interest on purchase-money	£ s. d 6,133 8 7 1,455 0 6 £7,588 9 1
Dr. Interest Account Management expenses Transfer to Profit and Loss	  Account	(B) Advances to  £ s. d.  2,511 19 6  304 5 5  2,762 18 8  £5,579 3 7	$egin{array}{c}  ext{Local Bodies}. & & & & & & & & & & & & & & & & & & &$	£ s. d. 5,579 3 7
Dr. Interest Account Management expenses Transfer to Profit and Loss	••	FANCES UNDER PAR.  £ s. d.  73 4 0  8 15 7  78 19 9  £160 19 4	r III, Housing Act, 1919.  Cr.  Interest on advances	£ s. d. 160 19 4
$\begin{array}{c} Dr.\\ Interest\ Account\\ Insurance\ and\ maintenance\\ Rates\\\\ Depreciation\\ .\\ Management\ expenses \end{array}$	) Rented Pr  	OPERTIES (OLD) ERI £ s. d. 17,489 10 8 13,692 18 3 6,800 17 2 16,750 0 0 1,951 12 11	ECTED PRIOR TO 31ST MARCH, 1937.  Cr	£ s. d. 35,784 14 0 20,900 5 0

£56,684 19 0

# HOUSING ACCOUNT-continued.

# SECTIONALIZED REVENUE ACCOUNTS—continued.

SECTIONALIZED REV	TENUE ACCOUNTS—continued.
(E) RENTED PROPERTIES (NEW) I	ERECTED UNDER NEW HOUSING SCHEME.
Dr.         £         s.           Interest Account         .	d.   Cr.
(TI) Ti	
	PLANT REVENUE ACCOUNT.
Interest Account           589 5         Rates	6 Lease 6,000 0 0
3,394 10	
Insurance Fund 1,180 0 £6,000 0	<u>£6,000 0 0</u>
Interest Adjustment Account  Dr. £ s. Interest on loan liability 69,590 15	Recouped from Revenue Accounts—
•	
Dr.       £       s. of 3,065       1         Interest Account         3,065       1         Revenue Accounts—       Properties sold under agreements for sale and purchase          1,455       0         Rented properties (erected prior to 31st March, 1937)       20,900       5	Revenue Account—  Local authorities
£95,692 19 £ s. c	£95,692 19 4

# HOUSING ACCOUNT—continued.

	FACTOR	ES AND P	LANT CAI	PITAL A	CCOUNT	AS AT 3	1st Mar	кен, 1939	9.	
Factories— Auckland Less depreciation	£ s. d. 13,467 8 2 668 16 4		d. £	s. d.	Balance	••	••		••	£ s. d. 44,931 18 4
$egin{array}{c}  ext{Wellington} & \ldots \  ext{Less depreciation} \end{array}$	15,103 15 4 750 3 9			$egin{array}{cccccccccccccccccccccccccccccccccccc$						
Less depreciation	9,639 17 5	9,103 17	3	9 14 11			··			
Balance			£44,93	1 18 4 s. d.						£44,931 18 4

Construc	TION	Branch:	Co	NSTRUCI	CIO	N I	EXPENSES ACCOUNT AS AT 31ST MARCH, 1939.		
				£	s.	d.		8.	d.
Interest during construction				14,871			Transfer to factories and plant—	0	0
Interest on land purchased		• •		6,210		9	Capital Hoodale (Sist March)	~	•
Advertising				1,642			Balance	8	Ð
Audit fees		• •		1,000	0	0			
Depreciation (furniture and m	otor-	cars)		804	2	5			
Light, heating, and cleaning				940	4	.8			
Plans and schedules		• •		15,512		11			
Quantity surveying			• •	1,378		1			
Valuation fees				229		0	,		
Postages and telegrams				884		1			
Printing and stationery			• •	3,048		11			
Office maintenance		• •	• •	649	9	7			
Motor-vehicle maintenance			• •	1,027		6			
Rent		• •		3,462		5			
Salaries	• •	• •	• •	90,820	4	$\frac{3}{2}$			
Telephones		• •		787	5	7.			
Travelling-expenses		• •	• •	7,010	8	3			
Workers' compensation insur	ance	••		1,407	19	U			
Administration costs payable	e to	State Advar	ces	30 / I					
Corporation		• •	• •	12,447					
Contingencies	• •	• •	• •	575	13	0			
			-	1104 510	0		$\frac{1}{£164,712}$	8	5
			<b>.</b>	164,712	8	5	210-1, 11	•	• >

Revenue Acco	UNT FO	R YE	AR ENDED 31st March, 1939.						
Dr. Interest on loan liability	£ 69,590 13,501	s. d. 15 10 2 5	Interest and rentals on investments  Less reserves for depreciation,	£ 151,730	s. 8	d. 4	£	s.	d.
Closs prone, tambered to a series and the series are the series and the series and the series are the series are the series are the series and the series are the series ar	ŕ		ancies, and insurance	84,563	15	7 — 67	,166	12	9
			Interest capitalized— Land	10,665		0			
			Factory and Plant Revenue Account				$5,336 \\ 589$	$_{5}^{0}$	$_{6}^{0}$
•	£83,091	18 3				£83	,091	18	3 —

# HOUSING ACCOUNT—continued.

# PROFIT AND LOSS ACCOUNT FOR YEAR ENDED 31ST MARCH, 1939.

Management and administration Losses written off Insurance and maintenance Rates	••	$\begin{array}{cccccccccccccccccccccccccccccccccccc$	Gross profit from Interest Account Balance, loss for the year	 ຄວັດຕະ າ 4
Balance as at 31st March, 1938 Loss for the year		£35,796 16 9 £ s. d. 73,397 5 0 22,295 14 4	Balance, 1st April, 1939	 £35,796 16 9 £ s. d. 95,692 19 4 £95,692 19 4
Balance, 1st-April, 1939		£95,692 19 4 £ s. d. 95,692 19 4		

STATEMENT OF ASSETS AND LIABILITIES AS AT 31ST MARCH, 1939.

7.4 7.4		LOOMIN MIND	LILA	DIETTIES AS AT SIST MARCH, 1909.			
Liabil	ities.			Assets.			
	£ s. d	. £	s. d.		£	ø	d.
Loan liability	••	6,458,945	0 0		~	10.	u.
Interest overdue and unpaid to		.,,		for sale and purchase 125,399 14 4			
Treasury	72,284 19 2	)		Advances to local authorities 302,173 19 2			
Add interest accrued	7,762 13 4			Advances to local authorities 302,173 19 2			
,	1,102 10 -	<b>.</b>		Advances under Part III, Housing			
	00 045 10 (	-		Act, 1919 7,093 12 10			
Tara interest on Manager 1211	80,047 12	)		43	4,667	6	4
Less interest on Treasury bills	1 W WOO 2 4			Instalments of principal overdue	8,476	8	8
paid in advance	$15,563 \ 14$						
		-64,483	18 - 5		3.143	15	0
Liability to Consolidated Fund in	terms of Sec				9,769		
tion 22, Finance Act, 1926		100	0 0		2,130		11
Sundry creditors—	£ s. d			Dwellings in course of erection or completed	2,100	9	ιı
Deposits on contracts	31,548 4				4 110		
Tenancy deposits	2,924 0 0			under new housing scheme 4,35			4
Th. , "11." 1	1,736 4 1				4,931		4*
ner fi					2,085		5
Miscellaneous	13,974 3 7			Furniture and equipment	3,457	16	$^{2}$
T 73 1		50,182			3,966	8	5*
Insurance Fund	• • • • • • • • • • • • • • • • • • • •		6 1				
Sinking Fund Reserve		2,079	7 2	Redemption Fund	5,434	7	0†
Reserves on dwellings complete	${ m d}$ under new	r			9,750		ŏ
housing scheme		59,477	9 7	Sundry debtors— £ s. d.	,,,,,,,	0	U
		,		Labour subsidy 12,409 12 0			
				M:			
						,	_
				Interest receivable—	7,751	1	z
				Overdue 7,881 15 7			
				Accrued 595 6 10			
					8,477	$^{2}$	5
				Rentals receivable—			
				Overdue 6,069 10 7			
				Accrued 2,691 19 10			
				Postponed 1,255 3 7			
				_	0,016	14	Λ
				Insurance premiums—	,,010	12	U
				D : (1) / 1			
				Payable (paid in advance) 592 8 4			
				Poolingting Community	806		
						7	1
				Profit and Loss Account 95	692	19	4
				Cash in bank 90	,015	19	3
		00 024 450 3					
	;	£6,654,478 I	13 O	£6,65	4,478	13	0
* And Trans. To the Annual				-			

<sup>\*</sup> Analysed statements are annexed.

Debt Extinction Act, 1910.

† This amount includes the sum of £3,354 19s. 10d. paid into the Sinking Fund in accordance with the Public

I hereby certify that the Balance-sheet and accompanying accounts have been duly examined and compared with the books and documents submitted for audit, and correctly state the position as disclosed thereby.—J. H. FOWLER, Controller and Auditor-General.

R. Robertson, Chief Accountant.

A. D. Park, F.I.A.N.Z., F.R.A.N.Z. Joint Managing Directors.

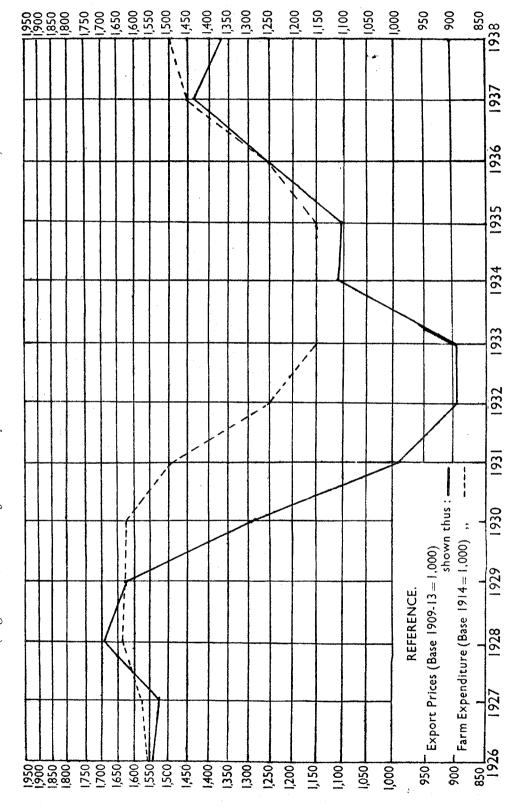
T. N. SMALLWOOD

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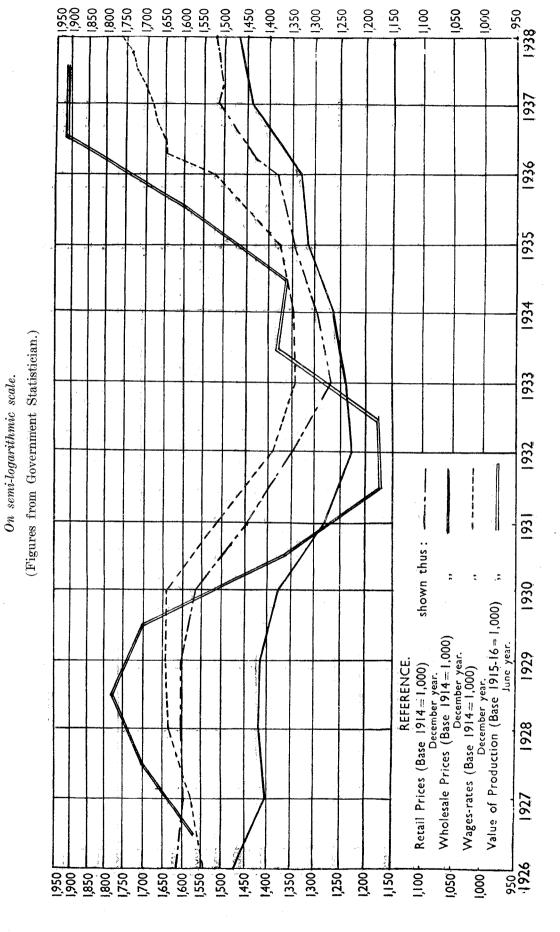
GRAPH OF INDEX NUMBERS OF EXPORT PRICES AND FARM EXPENDITURE.

On semi-logarithmic scale.

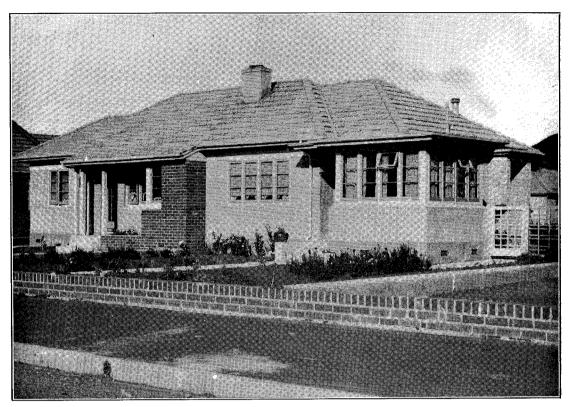
(Figures from Monthly Abstract of Statistics or from Government Statistician.)



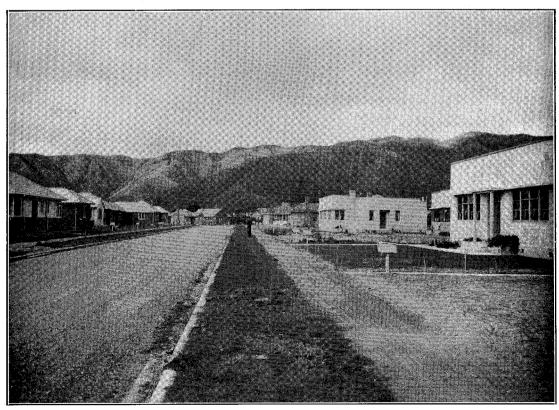
GRAPH OF INDEX NUMBERS OF RETAIL PRICES, WHOLESALE PRICES, WAGE-RATES, AND VALUE OF PRODUCTION.



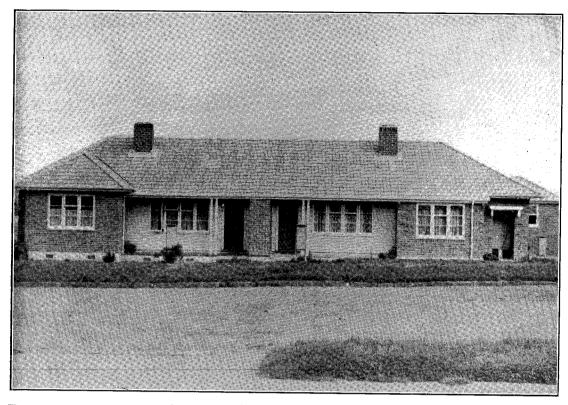
21 B.—13.



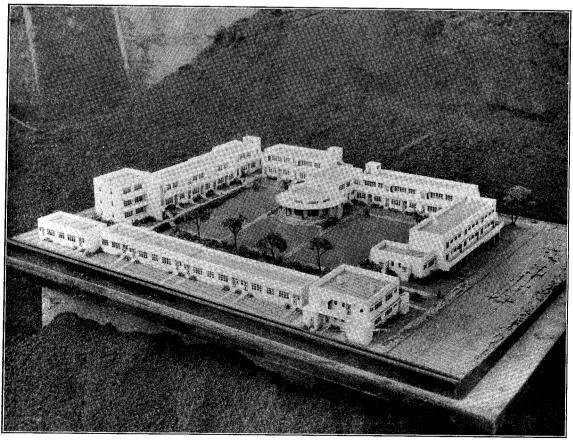
Two-house Unit erected under Direction of Housing Construction Department at Miramar, Wellington.



STATE RENTAL HOUSES ERECTED UNDER DIRECTION OF HOUSING CONSTRUCTION DEPARTMENT AT LOWER HUTT.

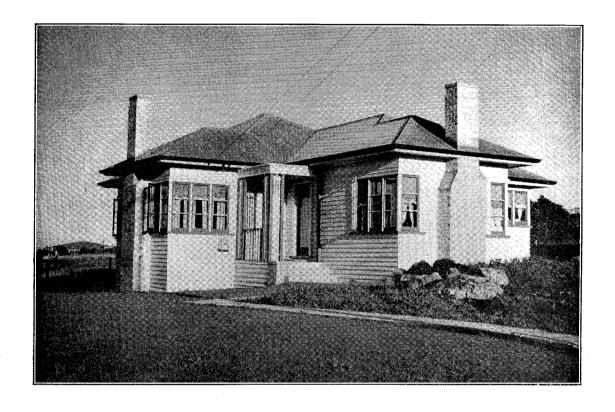


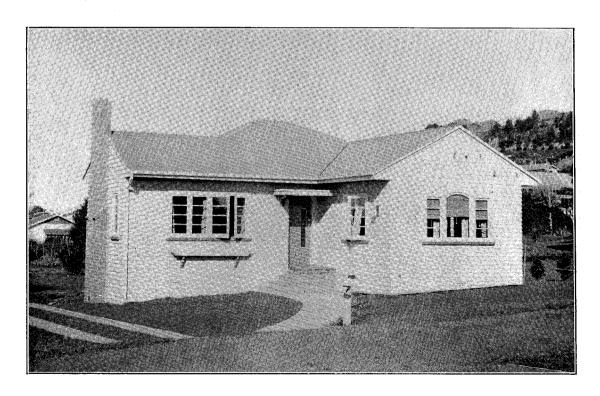
Four-house Unit erected under Direction of Housing Construction Department at Auckland.



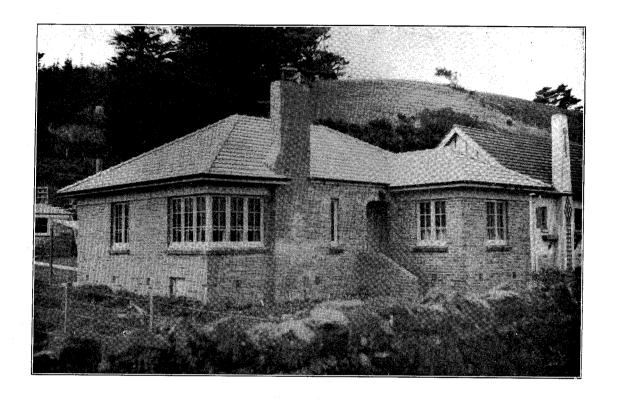
Model of Block of Flats being erected under Direction of Housing Construction Department at Berhampore, Wellington.

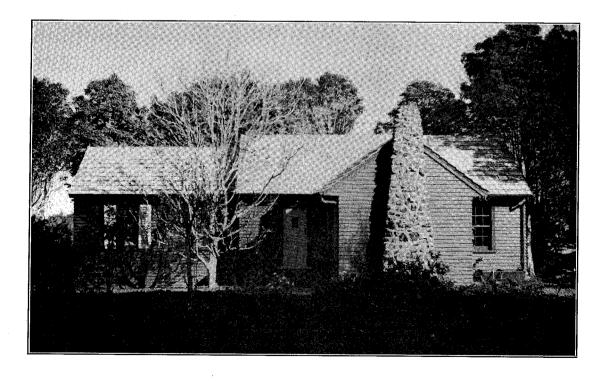
23 B.—13.





DWELLINGS ERECTED UNDER STATE ADVANCES CORPORATION PLAN SCHEME.





DWELLINGS ERECTED UNDER STATE ADVANCES CORPORATION PLAN SCHEME.

# BRANCH OFFICES:

	Branch.		Managers.
Auckland		 • •	C. G. S. Ellis.
Hamilton		 	W. R. BEATTIE.
New Plymouth		 	R. J. W. HALL.
Napier		 	W. E. Cockroft.
Wellington		 	F. R. Jamieson.
Nelson		 	W. P. ALLARDYCE.
Christchurch		 	F. Shaw.
Dunedin		 	P. A. Joblin.
Invercargill		 	C. E. LEES.

# SUB-OFFICES:

	Sul	o-office.	Succession	 Resident Officers.
Whangarei Gisborne Palmerston Wanganui Blenheim				 F. W. Sullivan. M. Aldred. J. B. Boys. F. R. Chittey. J. McKnight.

Approximate Cost of Paper.—Preparation, not given; printing (900 copies, including graphs and illustrations) £42.

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