

1930.  
NEW ZEALAND.

EDUCATION :  
CHILD WELFARE, STATE CARE OF CHILDREN, SPECIAL  
SCHOOLS, AND INFANT-LIFE PROTECTION.

[In continuation of E.-4, 1929.]

*Presented to both Houses of the General Assembly by Command of His Excellency.*

No. 1.—EXTRACT FROM THE FIFTY-THIRD ANNUAL REPORT OF THE  
MINISTER OF EDUCATION.

CHILD WELFARE.

NUMBER OF CHILDREN UNDER SUPERVISION.

The total number of children under supervision of the Child Welfare Branch  
as at 31st March, 1930, was 7,006, classed under the following headings :—

State wards—				
In foster-homes, hostels, and with friends	..	..	..	2,939
In situations	..	..	..	1,032
In Government institutions, receiving-homes, &c.	..	..	..	288
In private institutions	..	..	..	292
Inmates in special schools for the mentally backward	..	..	..	267
				4,818
Young persons supervised in their own homes by Child Welfare Officers, by				
Order of Court	..	..	..	870
Infants supervised in foster-homes registered under the Infants Act	..	..	..	1,204
Pupils at School for the Deaf, Sumner	..	..	..	114
				7,006

The extent to which the activities of the Child Welfare Branch have developed  
in the past five years is to some extent indicated by the following table, which shows  
the number of children under the supervision of the Branch in each year of the  
period :—

	1926.	1927	1928.	1929.	1930.
Boarded out, at service, in receiving-homes, &c...	3,859	3,908	4,014	4,287	4,551
Under supervision of Child Welfare Officers	323	412	493	678	870
Infant-life protection	771	878	902	1,007	1,204
Deaf children	116	121	122	117	114
Feeble-minded children	283	273	285	275	267
Total	5,352	5,592	5,816	6,364	7,006

It should be remembered, however, that the activities of the Branch are not limited to the supervision of the children shown above. In recent years the responsibilities of the Branch have been considerably increased by the delegation to it of other duties, amongst which are preventive work in the community, investigation, and supervision where necessary of all illegitimate births, investigations regarding children brought under the notice of Children's Courts, or young persons charged with offences, inquiry regarding all applications for the adoption of children under fifteen years of age, preliminary investigation regarding applications for widows' pensions, the inspection and registration of all children's homes and orphanages, &c.

The number of children committed to the care of the Superintendent during the year ended 31st March, 1930, was 672, classified according to reason for committal as follows: Indigent, 310; delinquent, 28; detrimental environments, 61; not under proper control, 190; accused or guilty of punishable offence, 78; neglected, 5; and, in addition, 23 were admitted by private arrangement (section 12, Child Welfare Act); while 37 were temporarily admitted; and 1 under section 47 of the Infants Act: making the total number of admissions for the year 733.

Classified according to age at the time of admission the numbers are as follows: Under six months, 74; over six months and under one year, 38; from one to five years, 147; from five to ten years, 146; from ten to fourteen years, 152; over fourteen years, 176: total, 733.

Of the children in foster-homes 180 are over the age of fourteen years, of whom 101 are still attending primary schools, and 79 are receiving higher education. In addition, there are 24 residing in hostels, and receiving secondary education.

## No. 2.—STATEMENT OF THE SUPERINTENDENT OF THE CHILD-WELFARE BRANCH

FOR THE YEAR ENDED 31st MARCH, 1930.

### INVESTIGATION AND SUPERVISION OF CASES APPEARING BEFORE CHILDREN'S COURTS.

The number of cases dealt with by the Children's Courts last year was 2,366, and of these 644 were placed under the supervision of Child Welfare Officers. The number actually admitted to institutions, such as receiving-homes, special schools, training-farms, &c., was 672; but all these, with the exception of 148 who require further training, were suitably provided for in the community before the close of the year. The other children appearing before the Courts were dealt with in a summary manner, not calling for supervision by a Child Welfare Officer.

The following statement indicates the numbers (other than those placed under supervision or committed) appearing before all such Courts and the methods of disposal: Admonished and discharged, 574; withdrawn, 5; returned to institutions, 31; dismissed, 71; adjourned, 37; committed to Supreme Court for sentence, 1; committed to Borstal, 26; convicted and discharged, 6; convicted and birched, 1; convicted and fined, 37; convicted and probation, 9; convicted and ordered to come up for sentence, 3; convicted and prison, 1. By-law cases—Withdrawn, 1; convicted and fined, 104; convicted and discharged, 1; admonished and discharged, 151; adjourned, 1. Total, 1,060.

Of the above, 272 were charged with theft; 121, wilful damage; 1, false pretences; 1, loitering; 2 trespassing; 1, cruelty to animals; 2, attempted suicide; 5, indecency; 4, rape; 2, robbery with violence; 1, manslaughter; 5, smoking; 82, mischief; 1, indigency; 6, forgery; 29, stone-throwing; 24, possessing firearms; 25, disorderly conduct; 3, obscene language; 13, assault; 34, breaking and entering; 3, not under proper control; 31, conversion; 18, receiving; 8, discharging firearms; 1, vagrancy; 1, indecent assault; 2, arson; 1, fraud; 16, detrimental environments; 3, drunkenness; 9, breach of Defence Act; 48, breach of Motor-vehicle Act; 1, breach of Railway Act; 6, breach of Acclimatization Act; 10, breach of Fire Brigades Act; 2, breach of Health Act; 2, breach of the Post and Telegraph Act; 4, breach of the Gaming Act; 2, breach of Impounding Act; and 258, breach of by-laws.

### CHILDREN UNDER THE GUARDIANSHIP OF THE SUPERINTENDENT OF THE CHILD-WELFARE BRANCH.

At the end of the year there were 4,818 children under control (excluding those mentioned under separate headings below), and, of these, 288 were in residence at Government receiving-homes and probation homes (many of these, of course, only temporarily), training-farm and training institutions, 267 in special schools for mentally backward children, 87 in the four private Roman Catholic schools recognized under the Child Welfare Act; 2,241 children were boarded out in foster-homes, 1,032 were

in situations, and 660 residing under license with relatives and friends. The remainder were in various private institutions.

The young persons over school age in employment number 810 males and 495 females (a number of whom are residing with friends), included in the total of 4,818. Of the males, 623 are farm workers (234 skilled in dairy work and cheesemaking, and 389 competent to milk and carry out general farm-work), 51 are apprentices (of which number some are receiving assistance), and 136 others are employed in various trades. A number of these are also receiving assistance. Of the girls, 378 are domestic workers, 64 factory employees, and 53 engaged in various employments, such as shop-assistants, nurses, dressmakers, &c.

#### CHILD-PLACING SYSTEM.

##### *Assisted Service, Higher Education, and Employment of State Children over School Age.*

At the end of the year 101 State wards over fourteen years of age were in attendance at primary schools and maintained by the Department, 56 were attending secondary schools, and 47 technical schools.

Of the State wards in employment, 114, mainly apprentices, were being partly maintained by the Department.

#### INFANT-LIFE PROTECTION (INFANTS ACT, 1908).

At the end of the year 1,204 infants and young children were supervised in 985 licensed foster-homes. Of these, 829 homes had one child each, 110 had two children each, 34 had three children each, 8 had four children each, 3 had five children each, and 1 home had six children.

#### ADOPTIONS.

By an arrangement with the Department of Justice, applications for adoptions are investigated by Child Welfare Officers before being dealt with by a Magistrate. During the year 372 children were adopted, and in twenty-nine of these cases premiums were received by the Department's agents, and paid out usually at the rate of 15s. a week for each child concerned. Of the total number of children adopted, 71 were under the age of six months, 34 between the age of six and twelve months, 150 between the age of one and five years, 70 between the age of five and ten years, and 47 between the age of ten and fifteen years.

TABLE 1.—STATUS OF CHILDREN AND YOUNG PERSONS UNDER THE GUARDIANSHIP OF THE SUPERINTENDENT, AT 31ST MARCH, 1930.

Status.	Boys.	Girls.	Total.
In residence .. .. .	157	131	288
Boarded out .. .. .	1,269	972	2,241
At service .. .. .	687	345	1,032
With friends .. .. .	356	304	660
In hospitals or convalescent homes .. .. .	14	15	29
In mental hospitals .. .. .	6	3	9
In refuges or cognate institutions .. .. .	24	84	108
In orphanages .. .. .	12	13	25
Absent without leave .. .. .	23	6	29
In Borstal institutions .. .. .	4	..	4
Y.M.C.A. Hostel, Auckland .. .. .	16	..	16
Institute for the Blind .. .. .	..	1	1
At colleges .. .. .	5	3	8
Girls' Hostel, Wellington .. .. .	..	14	14
In residence, Roman Catholic schools .. .. .	39	48	87
In schools for mentally backward .. .. .	190	77	267
Totals .. .. .	2,802	2,016	4,818

#### COMMITTALS TO THE CARE OF THE SUPERINTENDENT DURING THE YEAR ENDED 31ST MARCH, 1930.

The following table shows the new committals according to age :—

	Boys.	Girls.	Totals.
Under six months .. .. .	38	36	74
Over six months and under one year .. .. .	22	16	38
One year to five years .. .. .	90	57	147
Five years to ten years .. .. .	91	55	146
Ten years to fourteen years .. .. .	92	60	152
Over fourteen years .. .. .	102	74	176
Totals .. .. .	435	298	733

Table 2 below shows the new committals classified according to the causes of admission. Of the total number (733) 310 were destitute or indigent, 190 not under proper control, and 78 had been charged with punishable offences. Of the children admitted under these headings, 433 were placed out in the community before the 31st March, 1930.

TABLE 2.—COMMITTALS DURING THE YEAR ENDED 31ST MARCH, 1930, CLASSIFIED ACCORDING TO CAUSES OF COMMITMENT.

Taken charge of as	Boys.	Girls.	Totals.
Indigent .. .. .	175	135	310
Not under proper control .. .. .	97	93	190
Delinquent .. .. .	20	8	28
Detrimental environments .. .. .	34	27	61
Accused or guilty of punishable offence .. .. .	63	15	78
Admission by private arrangement (section 12, Child Welfare Act)	19	4	23
Neglected .. .. .	2	3	5
Temporary arrangement .. .. .	24	13	37
Coming under section 47, Infants Act .. .. .	1	..	1
Totals .. .. .	435	298	733

TABLE 3.—INMATES DISCHARGED FROM CONTROL DURING YEAR ENDED 31ST MARCH, 1930.

	Boys.	Girls.	Totals.
Discharged (Child Welfare Act, section 23) .. .. .	215	58	273
Attained the age of twenty-one years .. .. .	10	36	46
Adopted .. .. .	17	34	51
Written off books .. .. .	37	22	59
By death .. .. .	8	3	11
By marriage .. .. .	..	21	21
Totals .. .. .	287	174	461

TABLE 4.—INSTITUTIONS FOR BACKWARD CHILDREN: NUMBERS AT 31ST MARCH, 1930.

	Richmond (Girls).	Otekaike (Boys).	Totals.
In residence .. .. .	76	190	266
On vacation .. .. .	1	2	3
At service .. .. .	..	8	8
Day pupils .. .. .	1	..	1
Totals .. .. .	78	200	278

TABLE 5.—PARTICULARS OF EXPENDITURE FOR THE YEAR 1929-30.

Item.	Otekaike.	Richmond.	Total.
	£ s. d.	£ s. d.	£ s. d.
Salaries .. .. .	6,322 10 10	1,743 6 0	8,065 16 10
Advertising .. .. .	27 15 7	24 0 11	51 16 6
Maintenance of buildings .. .. .	134 3 11	287 9 10	421 13 9
Maintenance of institutions .. .. .	444 18 11	1,470 1 1	5,917 0 0
Travelling-expenses .. .. .	..	..	14,456 7 1
			597 8 3
			15,053 15 4
Less recoveries (parental contributions and revenue from farms, sale of articles manufactured, &c.)			2,960 1 9
Net cost to Department .. .. .			12,093 13 7

The net expenditure for the year 1928-29 was £11,821 6s. 1d.

## SCHOOL FOR DEAF, SUMNER.

The number of children on the roll at Sumner on the 31st March, 1930, was 56 boys and 58 girls ; 15 pupils left, and 12 were admitted during the year.

*Expenditure on School for the Deaf, 1929-30.*

	£	s.	d.	£	s.	d.
Salaries.. .. .	6,161	0	1			
Advertising, &c. . .	23	5	3			
Maintenance of pupils and sundry expenses .. ..	2,170	2	6			
Travelling-expenses .. .. .	278	10	3			
Maintenance of buildings, furnishings, &c. .. ..	203	4	10			
				8,836	2	11
Less parental contributions and amount received from Hospital and Charitable Aid Boards .. .. .	2,820	5	8			
Sundries .. .. .	9	5	11			
National endowment .. .. .	208	0	0			
				3,037	11	7
				<u>£5,798</u>	<u>11</u>	<u>4</u>

Net expenditure for the year 1928-29, £5,793 18s. 2d.

On the basis of the roll number as given above this institution costs the State £52 12s. per pupil.

TABLE 6.—CHILD WELFARE: EXPENDITURE FOR YEAR 1929-30.

Institution.	Foodstuffs.	Clothing and Boots.	Fuel, Light, and Water.	Medical and Dental.	Household Requisites.	Farm and Garden.	Sundries.	Total.	Add Stocks, 31st March, 1929.	Total.	Deduct			Net Expenditure
											Issues to Board.	Issues to Service.	Stocks, 31st March, 1930.	
Girls' receiving-homes—	£ s. d.	£ s. d.	£ s. d.	£ s. d.	£ s. d.	£ s. d.	£ s. d.	£ s. d.	£ s. d.	£ s. d.	£ s. d.	£ s. d.	£ s. d.	£ s. d.
Auckland ..	309 19 11	84 7 2	79 2 10	67 11 8	37 5 2	..	67 10 5	645 17 2	..	645 17 2	..	..	..	645 17 2
Hamilton ..	190 14 4	474 3 5	47 8 10	8 9 7	22 1 7	..	101 19 11	844 10 11	360 16 4	1,205 7 3	154 19 11	327 18 8	368 15 5	353 13 3
Napier ..	137 0 0	274 11 1	47 8 10	13 6 6	16 10 8	..	15 13 5	504 7 6	601 6 3	1,105 13 9	109 5 3	218 8 7	551 18 0	226 1 11
Wanganui ..	147 15 7	61 12 6	24 8 11	1 8 0	19 4 0	..	33 3 7	287 12 7	215 17 1	503 9 8	13 15 8	31 5 1	212 18 9	245 10 2
Christchurch ..	272 6 8	768 7 9	170 18 3	59 14 6	47 13 7	..	80 5 8	1,399 6 5	787 13 3	2,186 19 8	682 12 9	53 15 8	779 6 0	671 5 3
Dunedin ..	148 13 4	9 5 6	57 7 0	22 17 8	13 16 4	..	102 7 3	354 7 1	..	354 7 1	..	..	40 12 8	313 14 5
Boys' receiving-homes—	£ s. d.	£ s. d.	£ s. d.	£ s. d.	£ s. d.	£ s. d.	£ s. d.	£ s. d.	£ s. d.	£ s. d.	£ s. d.	£ s. d.	£ s. d.	£ s. d.
Auckland ..	275 13 3	22 4 8	129 4 0	63 14 2	19 15 7	..	53 9 10	564 1 6	..	564 1 6	..	..	..	564 1 6
Wellington ..	281 6 10	27 14 4	50 16 2	7 2 10	38 3 1	..	49 12 7	454 15 10	..	454 15 10	..	..	..	454 15 10
Christchurch ..	200 1 5	310 5 6	84 3 9	4 15 9	53 18 4	..	74 4 11	727 9 8	151 9 5	878 19 1	48 7 2	208 4 11	199 18 7	422 8 5
Dunedin ..	129 17 6	31 3 11	75 5 2	42 1 7	22 4 5	..	39 4 1	339 16 8	..	339 16 8	..	..	26 17 10	312 18 10
Boys' Training-farm, Wera- roa ..	1,370 3 1	1,513 15 8	495 12 11	101 11 2	183 6 3	1,760 19 9	366 10 6	5,791 19 4	4,758 11 3	10,550 10 7	28 18 11	537 14 10	6,122 10 9*	3,861 6 1
Children's Home, Miramar ..	399 19 4	67 11 3	185 8 10	121 15 11	41 11 10	..	127 6 7	943 13 9	..	943 13 9	0 2 3	..	..	943 11 6
Girls' Hostel, Wellington ..	338 13 8	122 8 9	88 4 2	21 8 11	24 15 5	..	26 16 4	622 7 3	..	622 7 3	..	..	..	622 7 3
Girls' Home, Burwood ..	751 7 0	230 5 8	337 5 9	75 7 2	154 5 11	..	..	1,548 11 6	..	1,548 11 6	..	..	..	1,548 11 6
Girls' Home, Timaru ..	214 7 2	16 19 8	58 19 5	0 13 0	14 2 3	..	97 17 7	402 19 1	..	402 19 1	66 13 1	..	..	336 6 0
Totals ..	5,167 19 1	4,014 16 10	1,931 8 1	611 15 5	708 14 5	1,760 19 9	1,236 2 8	15,431 16 3	6,875 13 7	22,307 9 10	1,104 15 0	1,377 7 9	8,302 18 0	11,522 9 1

\* Includes Live-stock.

Net expenditure at institutions as above ..	£ s. d.	11,522 9 1
Repairs to buildings ..	..	..
Salaries of staffs of homes, Child Welfare Officers, visiting nurses, &c.	..	2,254 8 3
Boarding-out of children—	£ s. d.	30,876 18 11
Payments to foster-parents ..	..	..
Payments to Postal Department as commission ..	..	82,872 10 5
Issues of clothing, &c.: From institutions ..	£ s. d.	733 11 6
From Central and Branch Stores ..	..	..
Medicine, medical attendance, dentistry, clothing, &c.	..	3,029 6 9
Inmates at service—	..	3,420 0 5
Issues of clothing, &c.: From institutions ..	..	..
From Central and Branch Stores ..	..	1,753 2 6
Miscellaneous payments (clothing, and medical, &c.) ..	..	1,511 14 10
Refund of maintenance payments ..	..	..
Refund of inmates' earnings ..	..	..
Rent, office requisites, &c.	..	7,143 13 4
Travelling-expenses ..	..	108 11 8
Wages of inmates ..	..	50 14 3
Legal expenses ..	..	2,248 10 8
Transfer and removal expenses ..	..	8,256 7 3
Contingencies ..	..	240 16 5
Less recoveries—	..	73 5 2
Parents and others ..	..	98 14 8
Sales of farm-produce ..	..	43 16 6
Inmates' earnings for clothing, &c.	..	..
Miscellaneous ..	..	..
National endowment ..	..	152,973 15 3
Totals ..	£ s. d.	23,730 15 10
	£ s. d.	2,504 7 5
	£ s. d.	7,499 10 7
	£ s. d.	855 0 6
	£ s. d.	3,514 0 0
	£ s. d.	38,103 14 4
	£ s. d.	£114,870 0 11

TABLE 7.—AVERAGE COST OF MAINTAINING WARDS OF THE STATE (EXCLUDING THOSE AT SERVICE) UNDER THE CHILD WELFARE ACT FOR YEAR ENDED 31ST MARCH, 1930.

	£	s.	d.
Gross cost, as per Table 6 .. .. .	152,973	15	3
Less—			
Reduction of liabilities as at 31st March, 1930, compared with 31st March, 1929 .. .. .	212	7	5
Direct expenditure on account of wards at service .. .. .	3,878	16	0
Issues from institutions and stores to wards at service .. .. .	3,264	17	4
Salaries—Preventive and other duties not connected with wards under control, estimated at £14,000 .. .. .	14,000	0	0
Travelling-expenses of officers and wards .. .. .	8,256	7	3
Refund of inmates' earnings .. .. .	50	14	3
Rent, office requisites, &c. .. .. .	2,248	10	8
Legal expenses .. .. .	73	5	2
	31,984	18	1
Net cost .. .. .	£120,989	17	2
Number of inmates .. .. .			2,597
Average cost per week per inmate—		£	s. d.
Gross .. .. .		0	17 11
Recoveries .. .. .		0	4 3
Net average cost per week per inmate .. .. .		£0	13 8

TABLE 8.—GOVERNMENT EXPENDITURE ON PRIVATE (ROMAN CATHOLIC) SCHOOLS, 1929–30.

For the maintenance of State wards who are inmates of the four private institutions recognized under the Child Welfare Act, 1925, the Department pays capitation at the rate of 10s. a week each. The following table indicates the expenditure under this heading:—

	£	s.	d.
St. Mary's, Auckland .. .. .	360	6	5
St. Joseph's, Upper Hutt .. .. .	816	2	5
St. Mary's, Nelson .. .. .	218	7	2
St. Vincent de Paul's, Dunedin .. .. .	207	18	8
	£1,602	14	8

TABLE 8A.—GOVERNMENT EXPENDITURE ON THE MAINTENANCE OF INMATES SENT TO OTHER INSTITUTIONS, 1929–30.

	£	s.	d.
Salvation Army Home, Auckland .. .. .	26	2	7
Mount Magdala Home, Christchurch .. .. .	101	18	3
St. Mary's, Otahuhu .. .. .	0	8	7
St. Joseph's Orphanage, Napier .. .. .	58	14	3
Salvation Army Home, Eltham .. .. .	2	4	3
Salvation Army Home, Temuka .. .. .	2	4	3
	£191	12	2

TABLE 8B.—GROSS RECOVERIES FROM PARENTS AND OTHERS.

	1928–29.			1929–30.		
	£	s.	d.	£	s.	d.
Child Welfare .. .. .	21,232	19	9	23,730	15	10
Special Schools .. .. .	2,737	0	11	2,623	5	1
Charitable Aid Boards (Special Schools) .. .. .	2,058	6	1	2,184	14	6
	£26,028	6	9	£28,538	15	5

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