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#### 1930. $N \to W$ ZEALAND.

# FINANCIAL STATEMENT.

(In Committee of Supply, 24th July, 1930.)

BY THE HON. G. W. FORBES, MINISTER OF FINANCE.

Mr. Chairman,—

In submitting this Financial Statement to honourable members, I am not unmindful of the circumstances which have resulted in the honour devolving upon myself. As you are aware, the portfolio of Minister of Finance was until recently held by the late Right Hon. Sir Joseph Ward, who on account of ill health had unfortunately been compelled to resign an office which he held with intervals over a long period of years with credit to himself and very material benefit to the whole Dominion. By his death, the British Empire and this Dominion in particular have suffered a great loss. Sir Joseph Ward's long and distinguished public record will serve as a lasting monument to an outstanding statesman.

The financial year which has just closed has been a difficult one from many Overseas trade. points of view. Returns of overseas trade showed a decline in the value of exports, compared with that of the previous financial year, of over £8,000,000, while imports increased by over £4,000,000. The visible balance of trade for 1929-30 was, therefore, over £12,000,000 less favourable to the Dominion than for 1928–29. This reduction in the value of our exports is due almost entirely to the lower prices received. declared value of butter, for instance, the principal export for the year, declined 8.5 per cent., whereas the reduction in quantity was only 0.4 per cent.; and wool, the second in order of exports, declined by nearly £5,000,000, a fall of 32 per cent. in value, although a reduction in quantity of only 5 per cent. In considering these figures, however, account must be taken of the heavy stocks of produce held in New Zealand at the end of the year. These were substantially higher than those on hand at the end of the previous financial year, and the proceeds of the produce carried over will improve the export figures for the current year to the extent of the

Turning now to the banking position, it will be remembered that at the end Banking position. of March, 1929, coincident with a favourable balance of trade, deposits exceeded advances by £8,986,000, whereas by the same date the following year the excess deposits had declined to £326,000. During this period deposits declined by £1,343,000 and advances increased by £7,317,000, reflecting the decreased exports and increased imports for the year. This contraction of the national income means reduced spending-power both privately and nationally.

amount eventually realized.

Exchange rates.

Due partly to the adverse balance of trade, but more especially to the economic conditions obtaining in Australia, the exchange rates rose sharply against the New Zealand importer, and at the close of the financial year stood at £5 per cent. While the result has been to increase the cost of all imported goods, at the same time a considerable incentive has been given to local production. Moreover, the favourable exchange rates for exporters have to some extent reimbursed the primary producers for lower prices realized, so that the position is not without its compensations.

Economic position.

Reviewing the whole position for the year, it will be seen that the present financial stringency is due principally to the decline in the value of our primary products. As these are responsible for approximately 99 per cent. of our exports, it is evident that any reduction in value affects the prosperity of the whole Dominion. This decline of export values is not peculiar to New Zealand, but is evidence of the fact that world prices are tending progressively downwards. We are therefore faced at present with a substantial reduction in our national income, to which we must adjust our expenditure accordingly. From the point of view of the public accounts, the Government is faced with reduced revenue from both Customs and land and income tax, and, in fact, from all heads of revenue, during the ensuing year, while, on the other hand, debt charges, pensions, and other statutory payments of a rigid nature will result in additional expenditure. Moreover, the railways have now become a liability on the Consolidated Fund, and will require financial assistance to enable them to carry on.

It will be remembered that last year it was found necessary to reduce expenditure and increase taxation in order to ensure a balanced Budget. A country dependent on overseas investors for the greater part of the capital required for developmental purposes cannot afford to impair its credit by deficits. The steps taken by the Government to meet the financial position were successful, and, as has already been publicly announced, the year's transactions closed with a surplus of

approximately £150,000.

#### REVENUE.

Revenue.

A summary of the ordinary revenue account of the Consolidated Fund is to be found in Table No. 3 attached to this Statement, and the actual details appear in the published accounts.

Of a total revenue for the year of £25,349,861, the sum of £19,474,115 represents proceeds of taxation, the balance of £5,875,746 being interest earnings, fees, and miscellaneous departmental receipts. Of the proceeds of taxation, £8,837,335 is direct taxation, and the remaining £10,636,780 is indirect.

Included in the total revenue is the sum of £1,510,790, being petrol-tax, duties, licenses, &c., in respect of motor-vehicles, which revenue is specially earmarked for main highways, leaving £23,839,071 available for the general purposes of the State. This represents an increase of £1,482,972 over the receipts of the previous

year

The principal headings of increased revenue were "Customs" and "Land and income tax." Customs revenue showed an increase of £942,794 over that of last year, and exceeded the estimate by £497,046. This was due to the fact that the total imports were greater than anticipated, the imports for 1929–30 exceeding those of the previous year by over £4,000,000. The main items resulting in the increased revenue were duty on apparel and textiles (£140,317), spirituous liquors (£110,047), and motor-vehicles (£74,845). Also, the additional primage duty, which is included in Customs revenue, was responsible for approximately £310,000 of the total. In accordance with the provisions of the Act imposing the additional tax, the primage duty on foodstuffs and also on manures reverted to 1 per cent. on the 31st March last. It was prescribed in the Customs Amendment Act, 1929, that the additional primage duty on other classes of goods might be removed by Order in Council, and it was hoped at the time that it would be possible to do this on the 1st April last. In view of the present financial position, however, no such action could be taken.

Direct taxation.

Primage duty.

Land and income tax receipts for the year totalled £5,040,675, as against £4,451,201 for the previous year, and exceeded the estimate by £147,675. The Commission set up to consider cases of hardship arising out of the amendment to the law last session, whereby farmers holding land of an unimproved value of £14,000 or over are assessable with special land-tax, considered 531 applications,

В.—6.

declined twenty-three, and granted remissions totalling £118,000. In all cases the Taxation Commission's recommendations were adopted by the Government. After allowing commission. for the remissions, the additional tax received amounted to £240,000.

In problems of taxation, as in many other matters governed by arbitrary rates, absolute justice can never be completely attained, but the provision for appeal in the case of special land-tax at least prevented undue hardship being imposed on particular individuals.

Notwithstanding the large amount of remissions by the Commission, the data obtained from the income-tax returns of large farming incomes, also required by the legislation passed last session, clearly proved that the much-disputed contention contained in last year's Budget-that large farming incomes have not in recent years borne their fair share of taxation—was in accordance with the facts. This was proved by the fact that in 180 cases the income-tax on farming incomes exceeded the ordinary land-tax and special land-tax added together. income-tax in these cases amounted to £47,500. This means that formerly some farming incomes were contributing less than half of their fair share of taxation, and clearly shows the equity of obtaining part of the additional revenue required for last year from this section of the community. The total increase in income-tax revenue due to the assessment of farming incomes amounted to £94,000, including the aforementioned sum of £47,500.

The principal decreases of revenue were in respect of stamp and death duties Revenue decreases. (£170,428)—the latter being obviously difficult to forecast—and interest on railway The decrease in interest-recoveries from the railways capital liability (£199,011). is due to the writing-off of £8,100,000 of railway capital. This reduction, however, was offset by a decrease in expenditure resulting from the cancellation of the subsidies previously paid on branch lines and isolated sections of railway, and an increase in the rate of interest payable from  $4\frac{1}{8}$  per cent. to  $4\frac{1}{4}$  per cent., the reason for which I will explain later.

#### EXPENDITURE.

The net expenditure of the Ordinary Revenue Account for the year totalled Expenditure. £25,200,882, compared with £24,176,928 for the previous financial year. increase of £1,023,954 is made up of £983,008 in permanent appropriations, and the balance of £40,946 in annual appropriations. The modest increase in the latter is evidence of the very successful efforts made by the Government to keep departmental expenditure down to a minimum. Expenditure under permanent appropriations consists of interest, debt-repayment charges, and payments under special Acts of the Legislature, whereas the annual appropriations cover the various departmental Notwithstanding the fact that the estimates for these votes were most carefully overhauled last year, the close control maintained over expenditure resulted in the votes being underspent by approximately £218,000.

#### PERMANENT APPROPRIATIONS.

Briefly, the expenditure under permanent	appropriations	consisted of the Compara	tive
following items:—	Expenditure,	Increase over the increases	•
	1929–30.	previous Year.	
	£	£	
Interest and debt-repayment	10,697,242	586,501	
Pensions and family allowances	2,749,898	92,364	
Proceeds of petrol-tax and other earmarked			
revenues appropriated to Main Highways			
Account and local authorities	1,509,410	274,394	
Subsidies to Hospital Boards and local autho-	,		
rities	952,144	62,390	
Subsidies to Superannuation Funds and National	<i>,</i> .		
Provident Fund	381,548	176,832	
Other items under various special Acts	937,363	209,473*	
<b>30201</b>			
Total	£17,227,605	£983,008	

<sup>\*</sup> Decrease.

Interest.

Debt-repayment.

Pensions.

Tire and motorspirits, &c., tax.

Subsidies to Hospital Boards, &c.

Superannuation funds.

Railways.

Further details of the expenditure in comparison with that of the previous year will be found in Table No. 8 attached to this Statement. The increase under the heading of "Debt charges" includes £459,751 for interest, part of which is an outcome of the large conversion operations in connection with the 4-per-cent. 1929 consolidated stock, to which I will refer more particularly when dealing with the public debt. The balance of the increase comes from the new borrowing for carrying on the developmental programme of public works and land-settlement, &c. The debt-repayment increase arises from the fact that under the general debt-repayment scheme, together with the funded-debt agreement with the British Government, the contribution for debt-repayment is increased by the greater part of the savings in interest on debt repaid, and consequently does not increase the burden on taxation, because if the debt had not been repaid the interest charge would have remained.

In regard to pensions, these generally must be expected to increase with the population. Of the increase for the year, old-age pensions were responsible for £49,250 and war pensions £25,776. It might perhaps be thought that the latter should be falling off instead of increasing, but, as a matter of fact, many of the

returned men are only now feeling the full effect of their war injuries.

The taxation derived from tire and motor-spirits tax, fees, fines, &c., is credited in the first instance to the Consolidated Fund, and transferred as required to the Main Highways Revenue Fund, or paid to local authorities, &c., in accordance with the statutory provisions. In so far as the Consolidated Fund is concerned, therefore, the increased expenditure is offset by increased revenue.

The increase of £62,390 under the heading of "Subsidies to Hospital Boards and local authorities" consists of £58,767 in respect of the former, and the balance, £3,623, in respect of the latter. The rates of hospital subsidy are statutory, and the increase is due to the added cost of public hospitals throughout the Dominion, in connection with which I may add that the total charge on public funds, both local and Government, per head of population has risen from 15s. 5d. in 1923–24 to £1 1s. 4d. in 1929–30.

Attention was drawn in the last Budget to the unsatisfactory state of the finances of the State superannuation funds, and in order to meet part of the shortage an additional £100,000 was paid to the Public Service and £75,000 to the Teachers' Superannuation Funds during the year. The balance of the increased subsidies is in respect of the National Provident Fund.

The balance of miscellaneous items under special Acts shows a decrease of £209,473. This is due principally to the fact that as from the 1st April, 1929, the subsidy in respect of isolated sections and branch lines of railway was discontinued, but the sum of £29,929 came to charge during the year, being the subsidy owing as at the 31st March, 1929. The subsidy paid during the previous financial year was £496,578, so that the reduction in this item amounted to £466,649. Against this, however, must be set the advance of £150,000 from the Consolidated Fund to Working Railways Account to enable the expenditure for the year to be met. This advance cannot be recovered and will require to be written off. It was accordingly made a charge against revenue for the year. The net decrease on account of subsidies to the Railways was thus £316,649; but this reduction did not represent a net gain to the Consolidated Fund, as it was more than offset on the revenue side by a reduced interest recovery amounting to £344,250 on account of the £8,100,000 of capital written off.

#### ANNUAL APPROPRIATIONS.

Annual appropriations.

The net expenditure under this heading amounted to £7,973,277, compared with £7,932,331 for 1928-29. Almost half of the total under annual appropriations is in respect of vote "Education," the expenditure for the year being £3,218,828, which is £126,532 in excess of that for the previous year. While on the subject of education, I would like to say that the expenditure out of the vote is by no means the total cost to the State. In addition, there is expenditure under various Acts of Parliament, included under permanent appropriations, and also expenditure out of the revenue derived from national endowments and reserves (details are shown in Table No. 23 attached to this Statement). Then

there is the annual charge, amounting to approximately £350,000, for interest and debt-repayment charges on the loan expenditure. Thus the total cost to the Dominion for education now exceeds £4,500,000 per annum.

An increase of £23,494 is also shown under the Marine Department's vote. This was brought about by the purchase of a new lighthouse tender to replace the s.s. "Tutanekai." The balance of the purchase-price will come to charge during this financial year.

These and other smaller increases in the expenditure were partly offset by comparative decreases under other votes, the net increase under annual appropriations, as already stated, being £40,946.

#### SUMMARY OF THE YEAR'S OPERATIONS.

	ctions for th	e year ı	resulted in $Revenue$ .	a surplu	ıs, as			Summary of year's operations.
Taxation— Direct Indirect			• •	• •		£ 8,837,335	£	
Other receipts	••	••	• •	• •	-	10,636,780	19,474,115 5,875,746	
•						-	£25,349,861	
			Expenditur	e.			220,040,001	
			1	£		£		
Permanent app Less credit	propriations . s in reduction		• •	$20,297 \ 3,070$	,219			
Annual approp		•		9,226	,500	17,227,605		
Less credit	s in aid .	•	• •	1,253		7,973,277		
N	et expenditu	re charg	eable agai	nst revei	nue	• •	25,200,882	
	Surpl	us	• •	• •		• •	£148,979	
The follow Account of the	ring shows the Consolidate	ne year's d Fund	results a	s reflecte	d in	the Ordina		Result in funds of Ordinary Revenue Account.
Balan Add—	ce brought fo	orward,	1st April,	1929		£	$^{\pounds}_{2,453,541}$	
S	urplus, 1929– dvance to N			id (net)		148,979 $33,000$		
		W0170 11	assoc repe	iza (iiot)			181,979	
Less				O 111	D 1		2,635,520	
	dvances to I absidies to le							
Λ	relief ssistance tow	vards re	storation	of nublic	worl	111,728		
*	$\operatorname{damaged}$	by earth	ıquake		, ,,,	3,516		
С.	harges and e	xpenses	of raising	loans	•	1,939	279,183	
	Balan	ce, 31st	March, 19	930	•		£2,356,337	
	ce was made	e up as	follows :			£		
	$\ldots \atop  ext{sts outstandi}$	n.c	• •	. ,	•	1,510,2		
Impre Invest		п <u>у</u>	• •			$\begin{array}{ccc} 132,1 \\ 713,9 \end{array}$		
						£2,356,3	 337	

Repayment by Native Trustee. The repayment by the Native Trustee of £33,000 was in respect of advances made during the previous financial year in terms of the Native Trustee Act, 1920 (section 17), whereby the Minister of Finance is authorized to advance moneys when the balance in the Native Trustee's Account is insufficient to meet the lawful charges thereon. A further £16,500 was advanced and repaid within the year.

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Rural Intermediate Credit Board. The Rural Intermediate Credit Act, 1927 (section 16), provides for advances out of the Ordinary Revenue Account of the Consolidated Fund to the Rural Intermediate Credit Board of a total amount of £400,000, free of interest for ten years from the date of the first advance. The advances totalling £162,000 referred to above represent the amount paid over during the year. In addition, advances aggregating £110,100 were paid over in 1928–29.

Subsidies on account of unemployment relief.

Regarding the subsidies paid to local authorities for unemployment relief, the amount of £111,728 represents the actual payment made during the year. Unemployment relief works undertaken by local authorities are now subsidized by the State on the basis of £2 for £1 of the labour-costs in urban and suburban districts and £1 for £1 on both materials and wages in the case of rural districts; but I will deal with the whole matter of unemployment relief presently.

Expenditure on account of earthquake.

The expenditure of £3,516 as a charge against the Consolidated Fund on account of the damage caused by the earthquake last year was authorized by the Finance Act, 1929 (section 9). The expenditure was mainly in respect of subsidies to local authorities. The total cost to the State in connection with the earthquake damage was, however, much greater than this, and I will deal fully with the matter later.

#### TREASURY BILLS.

Treasury bills.

Revenue Treasury bills amounting in the aggregate to £4,595,000 were issued during the year, but £1,200,000 of these bills represented only internal transactions between Treasury accounts to facilitate the financing of the year's operations. Of the bills issued to the public, £2,695,000 was the maximum amount current at any one time. This last amount included £145,000 issued in New Zealand at interestrates of 5 and  $5\frac{1}{4}$  per cent., and £2,550,000 issued in London at a discount varying from  $5\frac{9}{16}$  per cent. down to  $4\frac{9}{16}$  per cent., the market rate falling to this extent during the period 1st November to 31st December, 1929, when the bills were issued. All of these bills were issued in anticipation of revenue, and were duly paid off during February and March last, when the income-tax revenue came to hand.

Starting on the 27th February, 1930, a series of redemption bills were sold in London at a discount varying from  $3\frac{1}{2}$  per cent. down to  $2\frac{1}{8}$  per cent. The necessity for the issue of these bills however, arose out of exchange difficulties and the prohibitive cost of £5 per cent. for telegraphing money to London. At the 31st March £2,650,000 of these bills were outstanding, but they were covered for the most part by £2,500,000 of fixed deposits in New Zealand. A total of £1,500,000 of these deposits bore interest at  $3\frac{3}{4}$  per cent., and £1,000,000 at  $3\frac{1}{4}$  per cent. It will thus be seen that the cost of the redemption bills was more than offset by the interest earned on the fixed deposits.

It will perhaps be observed that during 1929–30 much greater use was made of Treasury bills than had been the case in recent years. The reasons for this are the decreasing working-balance in the Consolidated Fund, the mobilization and use of some millions of cash in London over and above normal requirements in connection with the conversion operations (with which I will deal presently), and the abnormal exchange-rates New Zealand on London. The combination of these factors made the financing of the year's operations a somewhat involved and intricate matter.

#### PUBLIC WORKS.

I wish now to deal with another important section of the State's activities, and that is in respect of public works. During the year substantial progress was made towards the completion of the large undertakings in hand, and as a result the expenditure was somewhat higher than for the previous year. The actual expenditure under the several headings was as follows:

Public-works

		£
Railway construction, additions, a	and improvements	3,315,612
Main highways and roads		2,288,217
Hydro-electric supply	• • .	. 581,975
Telegraphs and telephones		657,291
Public buildings (including schools	s)	817,970
Irrigation, land and river improve	ements	283,872
Other public works		. 136,881
Total		£8,081,818

Works in hand have been proceeded with as rapidly as possible in order, firstly, to make them productive at the earliest possible moment, and, secondly,

to assist in relieving the unemployment position.

The expenditure on railways—namely, £3,315,612—was, as in previous years, Expenditure on the largest item in the total expenditure. As most honourable members are aware, the Public Works Department undertakes the construction of all new lines, and when completed they are handed over to the Railway Department at cost. During last financial year no new sections of railway were handed over, but some twentyseven miles north of Napier, and the Auckland-Westfield Deviation, about ten miles in length, are both rapidly approaching completion, and will be transferred to the Railway Department this year.

Commencing from the north, expenditure amounting to £128,083 was incurred North Auckland in extending the Main Trunk line beyond Okaihau. Construction work is particularly difficult and expensive in the North Auckland district on account of the instability of the ground, and, as has already been announced, the Government does not propose to carry the extension beyond Rangihua, where contact is obtained with the Hokianga River.

The section of line connecting the Dargaville-Kaihu Valley Railway to the Dargaville-North Island Main Trunk line at Kirikopuni resulted in expenditure amounting to It is expected that this section will be completed in about nine months.

Proceeding southward, the next line under construction is the Gisborne-Napier Gisborne-Napier When the United Government came into office the position in regard to the route was carefully reviewed, and it was decided to adopt what is known as the coastal route. This route, in addition to saving about eight miles in actual distance, reduces the amount of construction work by about twenty-six miles, so that, in addition to reduced cost, the line will be in operation earlier than if the inland route had been adopted. On the section between Gisborne and Waikokopu the expenditure was £266,981, and between Putorino and Wairoa £343,777 was expended on the usual classes of railway-construction, including practically the completion of large viaducts at Matahoura and Waikari.

The Stratford to Main Trunk section was vigorously prosecuted during the Stratford to Main year, and the amount of £372,476 expended in connection therewith, principally Trunk line.

on heavy tunnelling-work.

Coming now to the South Island, preliminary work in connection with the South Island Main construction of the last link in the South Island Main Trunk Railway—namely, the section between Parnassus and Wharanui—resulted in expenditure amounting The work consisted mainly of formation of access roads and accomto £74,857. modation for workers.

As regards the other sections of construction work in the South Island—namely, Westport-Inangahua the Westport-Inangahua and Nelson-Inangahua lines—the work on which was and Nelsonseriously interrupted by the earthquake in June, 1929, a large amount of the expenditure has been incurred in connection with restoration work. The expenditure

Inangahua lines.

during the year amounted to £88,113 in connection with the former line and £72,215 in respect of the latter. The work was further dislocated by the slips which continued to fall after the earthquake, so that it is only recently that work has been resumed.

Additions to open lines, &c.

Of the total expenditure on railways, the sum of £393,072 was in respect of additions to open lines. Of this amount, £347,853 was expended on new rolling-stock and £44,494 on the motor-omribus system at Wellington.

Railwaysimprovement expenditure. In addition to construction works undertaken from the Public Works Fund, capital expenditure in connection with the Railways is also carried out as a charge against the loan-moneys allocated to Railways Improvement Account. The expenditure under this heading amounted to £1,285,086, including £310,927 in connection with the Tawa Flat Deviation, and £62,380 in respect of the Auckland-Westfield Deviation.

Roads and highways.

The next item of public-works expenditure to be considered is that of highways and roads. The expenditure on the former was £1,097,148, and on the latter £1,191,069, a total of £2,288,217. In both cases the expenditure represents a record for a single year. As regards main highways, the increased expenditure is to be expected owing to the declaration of further lengths of roads as main highways and the necessity of finding additional work for the unemployed. Under the heading of unemployment relief the sum of £238,565 was expended on main high-The funds for main highways were provided as follows: £750,000 from Main Highways Revenue Fund (being proceeds of tire and petrol tax, &c.), £200,000 transferred from the Public Works Fund, on which the charges have heretofore been met by the general taxpayer, and the balance represents moneys specifically raised for main highways, on which the annual charges are met from motor taxation. Regarding the expenditure on roads, the large increase is due to the fact that the greater part of the funds provided for the relief of unemployment last year were applied to road-construction. Of the various classes of public works, road-construction is undoubtedly one of the most suitable for unemployment relief, involving as it does the highest proportion of labour cost to total cost, besides providing an asset which facilitates transport and communication—pre-requisites for successful settlement and production under modern conditions.

Backblock roads.

Last year's provision for ordinary metalling and improvement of backblock settlement roads, for the most part in co-operation with County Councils, was £400,000, of which £353,337 was expended. It is proposed to set aside an additional amount this financial year for the purpose of providing access to the outlying districts of the Dominion. This represents a further contribution by the Government towards encouraging primary production.

Hydro-electric supply.

The expenditure of £581,975 on hydro-electric-supply works was the lowest since 1922–23. The capital expenditure under this heading must be expected to taper off each year now, as, with the exception of the Arapuni and Waitaki River, all the schemes are now in operation. As honourable members are aware, it was unfortunately found necessary to close down the plant at Arapuni, owing to serious faults having developed. Pending a comprehensive report on the matter, arrangements have been made to bring the various stand-by plants into operation, assisted by the Horahora plant, in order to avoid dislocation of the electrical services throughout the Auckland Province. Honourable members may rest assured that full details of the Government's proposals in connection with Arapuni will be made available as soon as the position has been fully investigated. The Waitaki River scheme is the only other large one remaining to be completed, although extensions will probably be required for all of the several schemes from time to time.

Mangahao-Waikaremoana scheme. The interconnected Mangahao-Waikaremoana scheme was operated continuously during the year, and, although the accounts disclose a net loss of £55,438 after charging interest on capital and depreciation, the position is substantially better than that for the previous financial year, when the loss amounted to £102,800.

Lake Coleridge scheme.

The Lake Coleridge scheme has now reached a very satisfactory position, as last year, in addition to paying off all arrears of sinking fund, the sum of £44,000 was transferred to general reserve.

The next item to be considered is public buildings, on which the expenditure Public buildings. Of this amount £428,764 was in respect of schools, for the year was £817,970. and charged against Education Loans Account, and the balance of £389,206 was expended on post-offices, hospitals, departmental and other buildings.

More than half of the expenditure on schools was in connection with primary Primary-school schools, in accordance with the Government's policy of giving precedence to the buildings. needs of outlying districts where no schools at present exist, and in providing additions where the existing accommodation is considered insufficient. also of remodelling schools to bring them up to date as regards ventilation,

lighting, &c., has added much to the comfort and health of the pupils.

The needs of secondary schools and University colleges have not been over- Secondary-school looked, and substantial expenditure was incurred under these headings during the Among these may be mentioned the Massey Agricultural College, which was responsible for expenditure amounting to £45,304 for the year; Wellington College, for £22,000 (total amount authorized £52,000); Nelson College Hostel, £4,258 on account of purchase of site, while a further £41,000 has been authorized towards erection of the building. Among the other amounts approved during the year were £25,000 for a post-primary school at Otahuhu; £30,000 for the Wanganui Technical College Hostel, Wanganui; and also sundry amounts for Girls' Homes at Christ-church and Timaru, and a new Boys' Hostel at Mount Albert, Auckland.

The expenditure on buildings which was charged against Public Works Fund Mental hospital and was mainly in respect of mental-hospital buildings and post-offices. The work of post-office buildings. providing mental-hospital accommodation has in recent years fallen somewhat into arrear, and an effort was made to bring the accommodation more into line with actual requirements. Post - offices were responsible for £107,393 of the total expenditure, but, as the annual charges on such expenditure are met out of Post

Office revenue, there is no charge on taxation.

Under the heading of "Irrigation, land and river improvements," the principal Irrigation, items of expenditure were £71,823 in respect of irrigation works in Central Otago swamp-drainage, &c. and the Poolburn Dam (Ida Valley scheme), and £27,361 on account of the Waihou and Ohinemuri Rivers improvement works, which are now nearly complete. balance was expended on miscellaneous drainage and flood - protection works, Hauraki Plains settlement works, Rangitaiki land - drainage, and swamp - lands drainage generally.

The balance of expenditure on public works includes £46,766 for Defence Air base, &c. works, mainly at the Hobsonville Air Base, and £41,765 for immigration, the latter being the lowest annual expenditure since 1920-21. The Government's policy of restricted immigration is still being enforced, and assistance is at present being given only to separated families, single women, juveniles, and domestic servants. It is proposed to continue the restrictions until the unemployment difficulty is

overcome.

Further particulars of all these works will be given in the Public Works ement. The greater part of the expenditure during the year, however, was incurred in pushing on with the various large works which have now been under construction for several years. I may add that any new capital works that are proposed are subjected to a very careful scrutiny to ensure that no unnecessary or wasteful works are undertaken, as it is realized that all unremunerative expenditure out of loan-moneys results in a continuing liability on the taxpayer in respect of interest and maintenance charges over a long period of years.

AFFORESTATION.

The necessity for conserving the timber resources of the Dominion is fully Afforestation. appreciated by the Government, and the steps taken to this end consist, firstly, in controlling forest-destruction, and, secondly, in the acquisition and planting of additional areas as State forests.

The establishment of plantations by the State Forest Service was considerably Establishment of accelerated during the past year principally with a view to providing work for the plantations. unemployed, and as a result an area of approximately 56,560 acres was added to the

total plantations, which far exceeds the area planted in any one year by any other State in the British Empire. The total area now planted is approximately 253,800 acres, which is also a record for the Empire. At 31st March last the total area under State forests and plantations amounted to about 7,700,000 acres, or approximately 12 per cent. of the total superficial area of the Dominion. The actual expenditure by the Department for the year amounted to £360,813, and the total assets are now valued at over £38,000,000.

### LONDON LOAN, 1930.

London loan, 1930.

To enable the Government to pursue its public-works programme during the ensuing year, a loan of £5,500,000, bearing interest at 5 per cent. per annum, was issued in London on the 5th May, 1930. The issue price was £99 per cent., and the loan is repayable at par on the 15th December, 1949. Including redemption of the discount over the period of the loan, the return to investors is £5 1s. 8d. per cent., and the cost to the State £5 5s. 2d. per cent. This cost is about \( \frac{1}{4} \) per cent. higher than that of the £7,000,000 loan of January, 1929, but in the interval the financial world had been much disturbed by the boom and collapse on the New York Stock Exchange, the "Hatry" crisis in London, and the demand for gold by European countries, while the supply of capital for long-term investments was also affected by the almost world-wide depression in business resulting from falling prices.

The loan was oversubscribed on the day of issue, and this, in conjunction with the terms of issue, which were substantially better than those of recent issues by other dominions, is a striking proof of our credit abroad.

In terms of the prospectus, the proceeds of the loan will be expended on the following purposes:—

### PUBLIC DEBT.

Public debt.

Loan oversubscribed.

Allocation of proceeds.

The public debt as at 31st March, 1930, amounted to £267,383,343, the net increase for the last financial year being £3,191,360.

This net increase is much smaller than usual, owing to the fact that £5,379,105 of the £7,000,000 loan of January, 1929, was received during the previous financial year. It may be explained that this £7,000,000 loan wisely raised by the late Sir Joseph Ward much earlier than was customary, was not drawn upon to meet requirements in 1928–29, but the proceeds were carried forward intact into last financial year. The last instalment of the loan, amounting to £1,620,895, was not received until April, 1929, and thus came into last year's debt figures. The real increase in the public debt on account of last financial year was thus the actual net increase of £3,191,360, plus £5,379,105 carried forward, a total of £8,570,465. Apart from conversion operations, which I will deal with presently, no loan was floated in London during 1929–30.

Including the portion of the £7,000,000 added to the debt during the previous financial year, the aggregate of additions to the debt on account of the year was £11,099,325. This amount was raised for the following purposes:—

Public works	• •			7,988,250
State advances	• •	• •		2,144,075
Land-settlement State forests	• •	• •	. • •	/
State forests	• •	• •	• •	352,000
			£1	1,099,325

Allocation of aggregate addition to debt.

Of this total, £7,000,000 was raised in London as aforesaid, the cost being £5 0s. 1d. per cent., allowing for the redemption of the discount and expenses of issue over the period of the loan. The balance of £4,099,325 came from local issues—£1,677,325, mostly at 4 per cent. to  $4\frac{1}{2}$  per cent., from departmental investments, and £2,422,000 from the public, £726,620 bearing interest at  $5\frac{1}{8}$  per cent. and £1,695,380 at  $5\frac{1}{2}$  per cent.

The amount for public works, which absorbed the £7,000,000 London loan, provided for the capital expenditure under that heading previously referred to in this Statement.

So far as State advances are concerned, I may say that the £2,144,075 shown state advances. above did not represent the sum total of the additional capital made available during the year, for over £1,000,000 from previous issues was carried forward from the previous year, while the sale of rural bonds—which, of course, do not form part of the public debt—realized £1,114,486. The total amount of new capital paid over to the State Advances Office during the year amounted to £4,340,224.

As a partial set-off against the new loans raised, debt to the amount of £2,528,860 was repaid during the year, £1,301,897 of which debt was domiciled in London and £1,226,963 in New Zealand.

These repayments were effected as follows:— Debt-repayment. Under Repayment of Public Debt Act, 1925 1,158,472 Under funded-debt agreement with British Govern-405,676 Out of reparation-moneys 258,960 From Discharged Soldiers Settlement Account 425,770 From other accounts 266,534 .. .. .. Discount on purchases of stock ... 9,523 Raised for redemption, 1928–29, and applied last year 3,925 £2,528,860

The first two items represent the operations under the statutory debt-repayment schemes, the funds for which are drawn from the Consolidated Fund. funded-debt agreement in question provides for the repayment of an amount (originally £27,532,164, but as at the 31st March last reduced to £24,747,342) due to the British Government on account of advances during the war. The payments, being made on an annuity basis, will result in the whole amount due being repaid by about 1958.

The general debt-repayment scheme, which, apart from certain special exceptions, automatically covers the remainder of the public debt, provides for repayment over a period of approximately sixty years, dating from 1925 in the case of loans outstanding at that time, and from the year of issue in the case of subsequent loans. The scheme operates on an annuity principle like a table mortgage, the greater part of the savings in interest on debt repaid being annually applied to further repayments. Thus the amount available for debt-repayment increases steadily year by year without increasing the total charges on the Consolidated Fund. The funds thus made available are used each year in buying stock and debentures on the market, or for redemption at maturity. A feature of some of the recent prospectuses of our London loans was the provision for the purchase of securities on the market for repayment of debt. Since the inception of the scheme to the 31st March last £5,036,036 of debt has been repaid under this scheme at a cost of £5,008,399.

The repayments during the financial year included £1,097,744 of war debt, war debt. which over the past eight years has been reduced by a total of £12,462,148, or approximately 15 per cent.

During 1929-30 the balance of the 4-per-cent. consolidated stock which matured conversion 1st November, 1929, was disposed of in a manner that cannot but be regarded as operations. satisfactory in view of the financial conditions that obtained during the year. total of £11,656,856 was still outstanding on the 1st April, 1929. During the

early part of the financial year further parcels of the stock, totalling £1,925,500, were purchased on the London market at prices slightly below par. The funds for these purchases were mainly provided from New Zealand, having been borrowed locally at rates of interest not exceeding  $5\frac{1}{8}$  per cent. These cancellations reduced the amount of 4-per-cent. consolidated stock outstanding to £9,731,356.

This was the position on the 14th September, 1929, when a further £5,000,000 conversion offer was underwritten. The terms of the offer were to convert the 4-per-cent. 1929 stock into 5-per-cent. stock to mature on the 1st July, 1945, the Government, however, having the option of redeeming the stock at par on or after the 1st July, 1935, on giving three months' notice. The conversion was at par, but a cash payment of £2, payable on 1st November, 1929, was offered. This offer was taken up by holders to the extent of £3,628,102, and the balance of the £5,000,000 was taken up by the underwriters on the maturity date, 1st November. The offer, of course involved an increase in the interest payable, but that was inevitable in view of the market rates effective at the time. Indeed, the Dominion was fortunate in obtaining conversion on these terms, for the London market at that time was feeling the effect of the boom on the New York Exchange, and shortly after the offer was made the market hardened sharply as a result of the violent disturbances in New York, accentuated by what is known as the "Hatry crisis" in London. The cost of the conversion offer worked out at £5 7s. 3d. per cent.

The balance of the 4-per-cent. consolidated stock, amounting to £4,731,356, was redeemed on the maturity date, the whole of the necessary funds being provided from New Zealand. £4,047,235 of the amount was obtained from the proceeds of local issues, partly for departmental investments (mostly at 4 per cent. interest), and partly to the public, at  $5\frac{1}{8}$  per cent. interest; £672,000 came from public-debt-repayment moneys and £12,121 from special sinking funds.

To sum up all the operations concerned therein, the £29,490,852 of 4-per-cent. consolidated stock was disposed of as follows:—

The stock issued for the first two items mentioned above amounted in the aggregate to £23,074,789, of which all but £31,350 was issued in London, representing an increase in the debt of £739,344. Allowing for the redemption of this amount of additional stock and other expenses of conversion over the respective periods of the new stock, the average annual cost of this part of the debt is now £4 19s. 6d. per cent. per annum.

The issues in redemption in New Zealand resulted in no increase in the debt, and the average annual cost of the new securities issued locally is £4 12s. 10d. per cent. Redemptions out of debt-repayment moneys and sinking funds, of course, represent definite reductions of debt.

One result of all these operations is that our external debt was reduced by £6,400,000, which economically means that the Dominion has discharged its obligations to that extent. The redemption of such a large amount of London debt, necessitating the transfer of over £7,000,000 of cash from New Zealand over the period of the transactions, was very favourably commented upon in that financial centre.

Local sales of  $5\frac{1}{8}$ -per-cent. securities, aided by departmental investments, provided £5,959,288 of the required funds, the balance for the repayments being

Summary.

Reduction of external debt.

Local sales.

drawn from revenue and sinking funds. In addition, as previously stated, a considerable amount was also provided out of local resources for State advances, landsettlement, &c.

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The Government has been blamed in some quarters for increasing the price Increase in interest of money to the detriment of local bodies, mortgagors, and the community generally, but a moment's consideration will show how absurd are such statements. Government naturally is anxious to obtain capital for developmental purposes as cheaply as possible, but it must be recognized that the Government has no control over the price of capital any more than over the prices of wool, butter, or anything else that commands a world's market; in fact, nothing is more liquid or more universally in demand than capital. Far from the Government's action being responsible for the increase in the rate of interest, the offer of  $5\frac{1}{2}$  per cent. on local issues of Government stock and debentures, made on the 9th January, 1930, was merely recognition of the fact that the price of capital had risen. In other words, the proceeds of the  $5\frac{1}{8}$ -per-cent. issue did not provide enough capital to meet requirements, it being quite evident that the money was going elsewhere. Accordingly, there was no option but to increase the rate, and the fact that the  $5\frac{1}{2}$ -per-cent. rate has not brought in more capital than is needed indicates that the new rate is not higher than is necessary. While the rate remained at  $5\frac{1}{8}$  per cent. it was well known that large amounts in the aggregate were going to Australia for investment, where Government securities were obtainable with a yield of about  $5\frac{3}{4}$  per cent. The Government's action probably had the effect of checking this outflow of capital, for the time being at any rate. In addition, the Dominion could not hope wholly to escape the repercussions from the violent monetary disturbances in London and New York, to which I have already referred. In fact, the increase in the rate of interest was postponed as long as possible, and was made only when conditions outside the control of the Government rendered this step imperative. I have dealt with this question of interest-rates at some length because there seems to be a good deal of misapprehension in regard to it. Indeed, one financial firm outside New Zealand, referring to these criticisms, wrote stating that the Government had taken the wisest course in the light of all the circumstances.

	return to the summarized				ic debt, t	he tra	insactions d	luring 1929–30 £	) Summary of debt operations
	ot as at 1st A l new loans r			• •	• •	• •	£	264,191,983	3
	Ordinary						3,576,145		
	State advan						2,144,075		
								5,720,220	)
								269,912,203	- }
Less	s redemptions	s							
	Ordinary						766,350		
	War						1,097,744		
	Discharged s	soldiers	3				425,770		
	State advan						238,996		
								2,528,860	)
		Debt	as at	31st Mar	ch, 1930			£267,383,343	<del>-</del> }
									•
			Class	sification of	of the De	bt.	£		Classification of
	Ordinary						154,297	7.847	debt.
	War						69,783		
	Discharged s						7,861	•	
	State advance		• •	•••	• •	•	. 35,440		
							£267,383	3,343	

Domicile of debt.

		Domi	cile of th	e Debt.	£
London		• •	• •	• •	 146,580,502
Australia				• •	 4,276,750
New Zealar	nd		• •	• •	 116,526,091
					£267,383,343

Reduction in further capital expenditure.

While the Government will not hesitate to borrow the necessary capital for purposes considered to be essential for the economic development of the country, I consider that, having regard to the definite tendency for a world-wide decline in price-levels, coupled with the probability that the weight of the debt charges will be further increased through having to renew maturing loans at higher interestrates, we have now reached a stage when great care must be exercised in determining what additional works should be undertaken with borrowed capital. Loanmoney used for State advances and other purposes that are earning full interest obviously imposes no burden on the taxpayers as such. On other items of capital expenditure, where there is only a partial recovery of interest, and in some cases no direct recovery whatever, the expenditure may be really productive, in that the wealth and earning-capacity of the community may be increased as a result of such capital expenditure by more than sufficient to offset the relative burden on taxation for loan charges. Still, such indirect returns are very difficult to measure, and in order that the relative burden on the taxpayer may not be unduly increased to the detriment of the Dominion generally new works of this class should henceforth be undertaken very sparingly and only after very careful consideration of the likely financial results. In other words, further capital expenditure must be restricted as far as is feasible to directly productive purposes. This will give greater point to the somewhat involved question of what should be provided out of capital and what out of revenue. Even in the commercial world this question is on occasions the subject of diverse opinions, but in State finance, where the public interest—and not profits—is the broad aim, the problem is much more difficult of solution. One aspect of the matter is that some things which may quite legitimately be provided for out of loan capital up to a certain stage of development should later be borne as a charge against revenue. In this connection it would appear that we have about reached the stage when a start should be made in the direction of providing out of revenue for the cost of financially unproductive works. Of course, additional burdens cannot be placed upon the Consolidated Fund in a year like the present one, but, as finances permit, I consider that a move should be made in the direction indicated.

In short, so far as borrowing is concerned, the Government will endeavour to arrange its programme of development in such a way that the debt charges on the loans raised for the various purposes will be absorbed without causing any financial embarrassment. At the same time every effort will be made to ensure that 20s. of value materializes for every £1 expended.

Departmental balance-sheets.

Departmental balance-sheets on commercial lines, showing the detailed costs of the various State activities, have for several years past been presented to this House and published. One of the objects in introducing the balance-sheet system was to obtain a general State balance-sheet which would show accurately and in concise form all the assets held against the public debt and generally the position of the national finances from a commercial viewpoint. A preliminary balance-sheet on these lines has been compiled as at 31st March, 1929, and is included with the remainder of the departmental balance-sheets as at that date, published in Parliamentary Paper B.–1, Part IV.

#### STATE ADVANCES OFFICE.

State advances.

The substantial benefits accruing from the activities of the State Advances Department have been made increasingly manifest to borrowers during the past year. Applicants to the number of 6,754 received loans amounting to £6,923,807.

This sum is almost double the amount advanced during the previous financial year (viz., £3,481,607), and since the inception of the Department in 1894 constitutes a record. The amount paid over during the year was distributed as follows:-

	Number.	Amount.
Loans granted to settlers	. 2,191	$^{\pounds}$ 2,187,955
Loans granted to settlers under Rura	ıl	
Advances Branch	. 779	1,406,860
Loans granted to workers	3,776	3,323,412
Loans granted to local authorities .	. 8	5,580
Total	$\frac{-}{6,754}$	£6,923,807

From the 10th December, 1928 (when the Government assumed office), until Rural advances the 31st March, 1930, the sum of £5,563,885, which includes £1,565,950 obtained by the issue of bonds on the assets of the Rural Advances Branch, was added to the capital of the Department. With this additional capital the Department has been able to meet all the demands made upon it. During this period loans totalling £4,219,895 were granted to 3,495 settlers, £3,851,452 to 4,413 workers, and £5,580 to eight local authorities, making a grand total of £8,076,927 granted to 7,916 applicants; a record of financial assistance given on the easiest terms possible, which has undoubtedly done much, both directly and indirectly, to promote the welfare of the people of the Dominion.

Great assistance has been rendered to many more farmers by enabling them Assistance to to place the capital liability of their farms on long-term mortgages with more farmers. favourable rates of interest, and by providing money for improving and developing their holdings. In furtherance of the Government's policy of closer land-settlement,

many small settlers have also been assisted to take up land.

With regard to homes for workers, attention may now be drawn to the fact Advances to that, owing to the large amount of money made available for the purpose by the workers. Government since it came into office, the difficulty which previously existed amongst workers of finding homes for themselves and their families has disappeared. In addition, the money provided has furnished work for a very large number of persons, including builders, carpenters, painters, plumbers, and other tradesmen, who may otherwise have been out of employment.

After making provision for loan charges and income-tax, the net profit for the Profits of the Office year under the Settlers Branch was £32,742, equal to 3s. per cent. on the capital employed; under the Rural Advances Branch, £5,669, equal to 3s. 3d. per cent. on the capital; under the Workers Branch, £9,588, equal to 1s. 4d. per cent. on the capital; and under the Local Authorities Branch, £648, equal to 6d. per cent.

on the capital.

Although the profits for the year are satisfactory, in that they demonstrate, on the one hand, that the State Advances portion of the public debt imposes no burden whatever upon the taxpayer as such, it will be seen that the margins of profit in the several branches of the Office are small relative to the amount of capital employed, and demonstrate, on the other hand, that the capital is being lent as cheaply as possible and that at present there is no margin for a reduction in the rate of interest to borrowers. All profits made are transferred to the State Advances Office Sinking Fund, which really constitutes the Reserve Fund of the Office; for in the ordinary course no sinking fund is required, because the capital is not permanently sunk, but is being repaid all the time by the settlers and workers. Reserve Fund for these branches of the Office now amounts to £1,738,684, but this amount is not over large in relation to a capital liability of £41,470,242. business of this kind the desirability of having a substantial Reserve Fund in the interests of financial stability will be appreciated by all, especially when the comparatively narrow margin of security on which loans are granted is remembered, and the probability that as loans mature on the London market higher rates of interest will have to be paid on renewals. Even so, the record of the Office to date is a monument to the political courage and financial wisdom of the late Right Hon. Sir Joseph Ward, who was responsible for the institution of the State Advances Office in 1894.

#### RURAL INTERMEDIATE CREDIT.

Rural intermediate credit.

Before leaving the subject of financial assistance to settlers, I would like to refer briefly to the operations of the Rural Intermediate Credit Board, which was established for the purpose of providing funds for farmers at reasonable rates of interest, and on convenient terms regarding repayment of the principal.

In addition to granting loans direct to farmers on the security of their stock, chattels, or on the guarantee of dairy companies or other institutions, there has been a marked development recently in the alternative system of obtaining loans by the formation of rural intermediate credit associations composed of farmers who join together for the purpose of obtaining finance from the Board. During the past year twelve additional associations were formed, bringing the total number now in operation throughout the Dominion to thirty-three, whilst several other associations are in course of formation.

Increased loans.

By the passing of the Rural Intermediate Credit Amendment Act of last session, the maximum loan which may be granted to any one farmer was raised from £1,000 to £2,000, and this extension has greatly assisted in developing the system, particularly in sheep-farming and grain-growing districts, where the increased facilities have been fully availed of.

At the 30th June, 1929, the Board's total advances outstanding amounted to £165,480, and it is gratifying to record that up to the present, repayments have

come to hand in a very satisfactory manner.

Generally, it can be stated with confidence that the rural intermediate credit scheme is proving a decided success, and contains great possibilities of further benefit to the primary industries of the Dominion.

#### LAND-SETTLEMENT.

Land-settlement.

As practically the whole of the Dominion's income is derived from the export of her primary produce, the importance of successful land-settlement cannot be overestimated. The Government fully realizes the significance of this, and since taking office has left no stone unturned to assist in obtaining greater returns from the land. Increased production with decreased costs—this is undoubtedly the way out of the present economic depression and a condition precedent to a permanent solution of the unemployment problem.

Utilization of idle Crown lands. First of all, the Government realizes that all idle Crown lands suitable for farming should be made productive as soon as possible, and to this end large areas of land have been offered for selection. During the seventeen months ended the 30th April last no less than 545,100 acres of all classes of rural and suburban Crown lands were selected under various tenures, the number of subdivisions being 2,549. It is anticipated that some 161 additional farming sections will be offered for selection by the 31st July.

Full advantage is being taken by the Government of the amendment passed last session to the Land Act, regarding the development of unoccupied Crown land, and, as an example of the vigorous progress made in this connection, I would direct the attention of honourable members to two blocks comprising an area of 3,000 acres which will soon be thrown open for selection. The first is an area of 2,000 acres, of good pumice land, known as the Ngakura Block, about fifteen miles from Rotorua, where the preliminary work in connection with breaking in the land is now almost completed. The other block comprises an area of 1,000 acres, at Te Kauwhata, which formerly consisted of a wattle plantation. Good progress has been made with the stumping, and a large portion of the area has been ploughed preparatory to cutting up into selections of suitable area.

The Government's progressive policy in this connection has also embraced Native lands, and at the present time intensive work is being carried on under fourteen separate development schemes, while preliminary operations are being undertaken on eleven other schemes which it is proposed to prosecute immediately, the total area involved being 54,000 acres, principally in the North Island. All labour employed on these schemes is provided by the Maoris, who will eventually be selected as the settlers to whom the land will be allotted when developed and subdivided into suitable holdings.

Development of Native lands.

Secondly, while pushing ahead with the breaking-in of idle Crown lands, the Purchase of private policy is being pursued of purchasing private estates that can be acquired at estates. prices which will allow of profitable farming operations after subdivision has been effected. A particularly close watch is being kept on the economic aspect of the matter in order to prevent anything in the nature of a land boom.

The number of properties purchased for ordinary land-for-settlement purposes since the United Government came into office is thirty, comprising an area of 55,592 acres, involving a total purchase-price of £525,000, and providing a total of 149 subdivisions. Seventeen of these settlements have already been offered for selection, and the subdivision of the remainder is being rapidly proceeded with. In addition to these areas, eleven properties were purchased on behalf of forty-six applicants under the group-settlement scheme authorized in terms of the Land Laws Amendment Act, 1928 (Part II). The total area so purchased was 8,415 acres, and the total purchase-price £131,000. These lands are being subdivided into holdings of suitable areas. In addition, of course, large estates are from time to time being cut up by private owners.

Thus it will be seen that the Government has a very creditable record in the encouragement of both intensive and extensive cultivation of the land, and at the same time, by placing additional settlers on the land, the unemployment problem is relieved to a considerable extent. In this connection it should not be overlooked that every additional family placed on the land means increased business for the towns and a larger market for our secondary industries, which, of course, are practically confined to internal trade.

#### AGRICULTURE.

As I have already indicated to honourable members when dealing with land- Agriculture. settlement, the Government is fully seised with the necessity of obtaining increased returns from the land by improved farming methods combined with decreased costs, elimination of waste, improved quality, and widened markets. Especially is this necessary at the present time to compensate for the reduced national income consequent upon the lower prices obtained in the world's markets for our primary produce. To this end the Government has made available for the man on the land the whole of the resources of the Departments of Agriculture and Scientific and Industrial Research, and as a practical farmer I have no hesitation in saying that the services of these Departments have been readily availed of, and have proved of very material benefit to the farming community generally. Excellent work has been accomplished of late in promoting improved practices in grassland farming, and largely to these improved practices must be attributed the increased sheep-carrying capacity of the land and the rise of butterfat yield to an average of over 220 lb. per cow for the whole of the Dominion. Another far-reaching recent development is the system of certification of seeds of the major field crops, such as pasture grasses, wheat, and potatoes, thus ensuring propagation of the best strains. On the scientific side, investigations have been undertaken into such problems as the destruction of noxious weeds, the health and nutrition of animals; wheat, seed and plant research, and kindred subjects.

Special attention has been paid to the dairy industry, which, at the present Dairy industry. time, is responsible for a large proportion of our national income, the necessity for this being emphasized by the fact that at no time previously have the Dominion's dairy exports encountered such serious competition in the world's markets. Also the possibilities of placing the pig industry on a more remunerative basis, the Pig industry, &c problems connected with the cold storage of meat, butter, cheese, and fruit, and the difficulties at present experienced with regard to the flax industry, are all matters which are being investigated by the Government's direction.

Increased production and improved quality of our primary products are the main objectives of the Government's activities in this connection, and the results which have been achieved, I consider, fully justify the expenditure incurred.

#### SECONDARY INDUSTRIES.

Secondary industries.

Complementary to land-settlement, there is the development of our secondary industries. Owing to our geographical position and distance from the world's markets we cannot expect in the meantime to develop an export trade in manufactured goods, but honourable members will agree that the requirements of the local market are sufficient to justify a more extensive development of our secondary industries than obtains at present. Moreover, this country could support and keep employed a much larger population if greater support were given to the local industries.

State assistance.

The Government has given serious consideration to the problem and has already assisted to a considerable extent. In this connection I might mention on the technical side the investigations conducted by the Department of Scientific and Industrial Research into the leather industry, the low temperature carbonization of coal, and the profitable utilization of slack coal in the form of briquettes, &c.

On the financial side, in addition to the considerable assistance given by the imposition of Customs duties on imported goods, the Government is giving a bounty for the successful production of iron and steel within the Dominion, and also offering a bonus in connection with the utilization of by-products of coal. The Government has also borne the expense of several inquiries into local industries, as, for instance, the Timber Industry Committee, which inquired into the possibility of greater utilization of New Zealand timbers for building and other purposes, and the Footwear Committee, which dealt exhaustively with the problems facing that industry.

#### EDUCATION.

Education.

As indicated in last year's Budget, the Government is of opinion that the educational system of the Dominion should be developed on more practical lines than have obtained in the past. I mentioned in the earlier part of this statement that practically 99 per cent. of our exports, and consequently the greater part of our national income, is derived from the sale of primary products, so that it is evident that adequate provision should be made in our educational system for tuition in subjects relating to such industries.

Select Committee.

The Select Committee on Education which was set up last session has now completed its investigations into the education system of the Dominion, and its report has now been received. Included in the matters which have been inquired into is that of co-ordination in administration. In some districts, for instance, there are three separate controlling bodies (Education, High School, and Technical School Boards), each with separate staffs and offices. It should be possible to avoid this overlapping without impairing the efficiency of the administration. Another problem is that of reorganization of schools, whereby the break between primary and secondary education will occur earlier than at present. As regards these and other matters of an important nature, however, action is being withheld until the Committee's report has been considered by the Government.

Consolidation of country schools.

Further progress was made during the year in the consolidation of country schools, and in districts where local opinion has been favourable, the extra expenditure inconsiderable, and the conditions suitable, the small schools have been closed down and the children conveyed daily to large central schools, where the pupils have the advantage of instruction by more qualified teachers and in better equipped schools. Conveyance of the children by motor-vehicles to the central schools is, where possible, arranged by contract, but in some cases Government buses are provided.

Correspondence school.

The correspondence school continues to minister to the needs of children in isolated localities. It is pleasing to note that a high standard is maintained, and the pupils of this school can compete successfully with those from the ordinary schools. During the year a secondary department was commenced, and three courses have been provided—a general course with an agricultural trend, a course leading to the Public Service Entrance, and another to Matriculation.

Backward children.

The educational needs of backward children are not neglected, and the establishment of special classes for such children has been continued. Tuition along very practical lines is being given, and it is gratifying to note the satisfactory results obtained.

#### UNEMPLOYMENT RELIEF.

The Government is much concerned that many of our people are still suffering Unemployment the mental and physical hardships resulting from unemployment. The cure lies relief. in far-reaching measures which will enable the additional labour to be employed with profit in private enterprise. So far as New Zealand is concerned, landsettlement must be the chief field of operations, but to get new settlers satisfactorily settled on the land is a matter that, given the best will in the world—and the Government has that—is going to take some time. In the meantime the Government, with the assistance of the local authorities, is doing its utmost to provide as much relief work as possible.

The problem of unemployment is not by any means peculiar to New Zealand, but has affected all parts of the civilized world to a more or less extent, and basically seems to be due to the economic upheaval caused by the recent war, followed by a falling world price-level. The latest available statistics show that the proportion of unemployed to the total population is 1 in 38 for Great Britain and Northern Ireland, 1 in 102 for the Commonwealth of Australia, whereas in New Zealand the proportion is 1 in 476. While this Dominion is therefore considerably better off than the majority of other countries, the Government has not relaxed its efforts to place the matter on a satisfactory basis. In so far as New Zealand is concerned, the position of our overseas trade is undoubtedly accentuating the problem of Reduced returns for our primary exports result in diminished spending-power within the Dominion, and consequently reduced demand for labour. While the Government is unable to control the world price-level, every endeavour is being made to balance the deficiency in income by encouraging further production. Additional Crown land has been brought under cultivation, numerous areas have been purchased and cut up for closer settlement, and scientific investigations are being undertaken on behalf of farming interests.

Recognizing, however, that relief measures are necessary in the meantime, Employment the Government issued instructions that as much employment as possible is to provided on public be provided by the Departments of State. In addition, the unemployment works. relief works undertaken by local authorities are subsidized by the State. For the most part, men on Government relief works have been employed on road and mainhighways construction, afforestation, railway-construction, land-improvement, and These are all useful and necessary developmental works, and, irrigation works. where possible, the men are employed on the co-operative principle and paid by results, to ensure as far as possible that the taxpayers receive value for the expenditure incurred and the workers a reasonable reward for their labour.

The expenditure by the Government on unemployment relief last financial year Expenditure amounted to £1,415,592, an increase of £612,882 over that of the previous year, as follows:-

			1929–30.	1928–29.
Public Works Departme	ent (incl	luding	£	£
main highways)	• •		914,000	680,393
State Forest Service			185,400	50,250
Lands Department			19,725	3,500
Railway Department	• •		184,739	• •
Subsidies to local author	rities	••	$\frac{1,303,864}{111,728}$	734,143 68,567
			£1,415,592	$\pm 802,710$

At the 31st March last there were 16,197 men employed on public works, as compared with 13,694 on the 31st March, 1929, and the highest weekly number

during last year was 16,354, as against 14,544 during the previous year.

In order to co-ordinate the various relief schemes throughout the Dominion, cabinet the Government recently reappointed the Cabinet Unemployment Committee (consisting of the Ministries of Lands, Public Works, and Labour). It is the duty of the Committee to expedite the prosecution of the relief works that have been approved, and, as far as finance will permit, to put in hand additional schemes as they are required.

The special Committee, on which the employers and labour were represented, set up by the Reform Government to investigate the problem of unemployment, was asked to continue its investigations, and has now submitted its final report, which has received the careful attention of the Government. Legislation is now before the House giving effect to the main recommendations in the Committee's report.

Unemployment Bill.

Consolidated Fund, under the provisions of the Bill, I have to say that as the proposed scheme will be in operation only for the last three months of the financial year and that period is the best time of the year from the point of view of employment, it is considered that very little, if anything, will be required from the Consolidated Fund this year over and above the cost of the present relief measures. Accordingly, no special provision has been made in this Budget for payments into the Unemployment Fund. Next year, of course, this additional burden on the Consolidated Fund will have to be taken into account in preparing the Budget.

Increased subsidy to local bodies.

Finally, in order to encourage local bodies to provide relief works adjacent to the workers' homes, and thus obviate as far as possible the necessity for sending married men with large families to unemployment relief works in the country, the Government recently decided to increase the subsidy per £1 on labour-costs from £1 to £2 in respect of works undertaken in urban and suburban districts, and financed from loans or ordinary revenue. The increased subsidy has already been considerably availed of, and, although it will result in increased expenditure of State funds, it will do much to relieve the position during the ensuing winter months.

#### REPARATIONS.

Reparations.

A further contribution to the peace of the world was recently made when, at the Hague Conference held in January last, satisfactory agreements were reached in the matter of reparations, representing, it is confidently hoped, a complete and final settlement, in so far as Germany is concerned, of the financial questions resulting from the war.

The Treaty of Peace concluded at Versailles in 1919 did not deal conclusively with the matter of reparations in its financial aspect, apart from placing on Germany the moral responsibility for all damage sustained by the Allied countries.

The Reparations Commission set up in terms of the Treaty assessed the total amount payable by Germany at approximately £6,600,000,000 (equal to 58 per cent. of the claims), and apportioned that amount amongst the Allied countries according to the losses sustained by each. Great Britain's share (which includes the dominions) was fixed at 22 per cent. of the total.

Various Committees of Inquiry (Balfour, Dawes, &c.) have been set up from time to time to consider problems arising out of the reparations, such as the amount and period of the annuities, methods of payments in kind, &c., and the last such committee, known as the "Young Committee," submitted recommendations which resulted in the Hague Conference, at which a number of agreements were approved and signed by representatives of the nations concerned. These agreements provide not only for the definite settlement of the reparation liabilities of the German Government and for the constitution of the Bank for International Settlements, but also for the settlement of the reparation liabilities of Austria, Hungary, and Bulgaria. These agreements taken together represent a general liquidation of the financial questions raised by the war and the subsequent Treaties of Peace and will, it is hoped, ensure the definite return of Europe to normal financial and economic conditions.

New Zealand's position.

Briefly, in so far as New Zealand is concerned, the position is now as follows:—

(a) Germany is required to discharge her reparations debt by thirty-six annuities, commencing at £85,000,000 and increasing each year to £121,500,000, an average over the period of £99,500,000. Of this average annuity approximately one-third is unconditional, and the balance is conditional upon the state of trade in Germany, and under certain conditions may be postponed.

under certain conditions may be postponed.

(b) The British Empire's share of the average annuity of £99,500,000 is approximately £20,450,000, of which the amount payable to New Zealand is £351,300. The present value of this amount compounded for thirty-six years at 5 per cent. per annum is approximately

£5,812,900, and this, together with the payments already received (£1,750,000), is the cash return that New Zealand may expect towards reimbursing her for the losses incurred as the result of the war. In addition to the cash return there is, of course, the value of the reparation estates in Samoa, which are now the property of the Dominion.

(c) To the capital of the newly constituted Bank for International Settlements the Government recently agreed to contribute the sum of £22,566 out of reparation-moneys received from Germany. capital is required to enable the Bank to conduct exchange opera-

tions and to provide part of the administration expenses.

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(d) A separate agreement has also been concluded between Germany and New Zealand whereby all German property in New Zealand remaining unliquidated at the date of the agreement will be returned to the German nationals concerned. The value of the property to be returned, subject to certain claims, is approximately £21,000, and this amount is at present held by the Public Trustee as Custodian of Enemy Property. The New Zealand Reparation Estates in Samoa are deemed to have been finally disposed of, and in terms of the agreement are to be retained by the New Zealand Government.

(e) With a view to capitalizing a portion of the German reparation annuities, a total loan of approximately £60,000,000 was recently raised abroad, London contributing £12,000,000. An opportunity was given to place portion of the loan on the New Zealand market, but the Government deemed it advisable to decline the offer. New Zealand's share in the proceeds amounts to approximately £74,000.

#### GOVERNMENT TRADING DEPARTMENTS.

With the exception of the railways, which I will deal with shortly, all the Trading Government trading departments closed the year with profits.

The Post and Telegraph Department, after allowing for depreciation and other Post and Telegraph reserves, earned a net profit of approximately £10,000. As an indication of the volume Department. of business transacted, I might mention that the total cash receipts amounted to £3,641,619, and the payments to £3,111,199, including the sum of £481,000 paid to the credit of the Consolidated Fund as interest on capital. A further sum of £500,000 was carried to the reserve for the renewal and replacement of telegraph and telephone equipment. Owing to the comparatively short life of this class of asset, a substantial sum requires to be set aside each year in order to apportion the cost of such replacements and renewals equitably over the workinglife of the equipment. The Department, however, is not reducing profits by reserving more than is actually required, and even on the present basis the rate of depreciation charged is substantially less than that allowed by telephone companies

The savings-bank business conducted by the Department continues to be popular Post Office with the general public of the Dominion. The deposits for the year amounted to Savings-bank. £28,561,854, and the withdrawals to £29,575,994. The withdrawals exceeded the deposits by £1,014,140, compared with £859,559 for the previous year. The interest credited to depositors amounted to £1,806,414, as against £1,745,050 for the previous year, so that notwithstanding the heavy withdrawals the accumulated funds show an increase of £792,274, the balance at credit of depositors on 31st March last amounting to £49,436,491.

The Post Office Investment Certificates sold by the Department are becoming Post Office increasingly popular for the investment of the savings of people with small means, Investment Certificates. and the sales for the year under this heading amounted to £639,000.

The rapid progress of the Public Trust Office was more than maintained during Public Trust Office. The value of estates and funds under administration on the 31st March was £53,049,437—a further record for the Office—new business amounting to £8,473,916 having been accepted throughout the year.

The net profits for the year totalled £13,256, and in considering this amount Profits. account must be taken of the substantial reductions made during the year in

respect of administration charges and Office fees generally. In accordance with the amending legislation passed last session, half the net profits of the Office are now paid to the Consolidated Fund.

Investments.

The investments during the year totalled £4,216,590, consisting chiefly of loans to local authorities for public-utility works, to farmers for the acquisition and development of their holdings, to business men for the erection of buildings, and to city and town dwellers for the acquisition or building of homes.

Government Life Insurance Department. The Government Life Insurance Department's operations resulted in a net cash surplus of £222,540, of which the sum of £214,188 was allocated for division amongst policyholders in the form of reversionary bonuses. The new business for the year amounted to £1,918,600—the highest in the history of the Department—while the cost of management was reduced, the percentage of expenses to total income falling from 9.35 per cent. in 1928 to 8.8 per cent. in 1929.

State Fire and Accident Insurance Office.

State coal-mines.

The operations of the State Fire Insurance Office for the year also constituted a record, both the total income and the total profit being larger than for any year previously, being £261,104 and £78,276 respectively.

The Accident Branch of the State Fire Insurance Office also experienced a record year, a total profit of £18,066 being shown in the annual accounts.

All the foregoing offices pay both land and income tax, and legislation will be introduced this session providing for the charging in addition of license fees and stamp duty on cheques. Thus, in future, all these trading departments will be subject to similar taxation as obtains in the case of trading companies.

The State coal-mines earned a net profit of £15,856 for the year, in spite of the difficult trading conditions which obtained, and the total profits earned since inception now amount to £179,174.

Full details of the operations of the Government trading departments will be given in the annual reports of the Departments concerned, but I have dealt with the matter here for the purpose of correcting the popular impression that Government trading activities result in a loss.

#### EARTHQUAKE DISASTER.

1929 earthquake.

As a result of the serious earthquake that occurred on the 17th June, 1929, considerable expenditure has been incurred in restoration work in the districts affected. The Government took immediate steps to restore roads, bridges, railways, public buildings, &c., the first objective being the making of tracks as temporary means of access to settlers cut off as a result of the calamity. Arrangements were later made for the reopening of main roads and for the restoration of public buildings. This has necessarily involved the Government in considerable additional expense, and up to date the expenditure out of revenue has been £155,252, and from the Public Works Fund out of capital £24,878. This does not represent the total cost to the Crown, as expenditure is still being incurred, particularly in connection with the reconstruction of roads, &c.

Earthquake Relief Fund.

In regard to the administration of the Earthquake Relief Fund, which was comprised of subscriptions received from the public for relief of distress in the affected areas, a central committee was established for the purpose of co-ordinating the activities of local relief committees, and excellent work has been done by the various committees concerned. The resources of the Government were utilized for the purpose of providing reports for the local committees in connection with applications for assistance from the relief funds.

Central Committee.

The Central Earthquake Committee, on the recommendations of the local committees, has authorized grants totalling £81,118 for the restoration of damage and as compensation for loss, but the payment of these grants is not yet completed. The committees have adopted the wise precaution of withholding payment of grants until the work for which assistance has been provided has been substantially completed by settlers, which explains why the fund has not yet been closed.

Assistance has also been provided out of relief funds in the way of sustenance allowances for those ettlers who have been deprived of the use of their holdings through lack of access, and in some instances this assistance is still being given, while local committees have also provided assistance for refugees from the affected districts. It still remains for the Central Committee to make permanent provision for widows and dependants of persons killed as a result of the earthquake.

It is indeed gratifying to record the magnificent public response for the relief of Public subscriptions. distress, the total subscriptions being in excess of £147,000. The distribution of this sum in the devastated area has helped in a very real measure in the work of restoration.

#### STATE SUPERANNUATION FUNDS.

The unsatisfactory financial position of the several State superannuation funds— Superannuation i.e., Public Service, Teachers,' and Railways, was drawn attention to in last year's Budget, and, as I have already indicated, the Government directed that additional subsidies amounting to a total of £175,000 were to be paid to the credit of the Public Service and Teachers' Funds during last financial year. This has had the effect of improving the position to some extent, but there is still a large amount required to place the funds on a sound actuarial basis.

In accordance with the Government's promise, a Committee has been set up, consisting of the Public Service Commissioner, the Financial Adviser to the Government, and a representative of each of the superannuation funds. The Committee has been directed to investigate the whole position and report to the Government on the state of the funds, and generally what action is considered necessary to place the matter of superannuation for the public services on a sound and satisfactors having and satisfactory basis.

The Government is accordingly withholding further action until the Committee's report is received.

#### RAILWAYS.

As has already been announced, the Budget difficulties for the current financial New Zealand year have been greatly increased by the fact that the Railways have now reached a position when, on the present basis of operations, they can no longer meet the Railways. interest payable on the capital invested therein. As the total of the contribution to Railway capital from revenue, amounting to £8,100,000, has already been written off the capital is now represented almost entirely by loan-money. The interest on the whole of the public debt, including that on the £51,000,000 invested in Railways, is paid out of the Consolidated Fund. The approximate amount of the interest on the Railway portion of the debt has, in the last few years, been recovered from the separate Working Railways Account, notwithstanding the heavy losses which have been incurred by the Railways. The position will, I think, be more clearly understood if I briefly review the financial history of the Railways during the past five years.

Prior to 1925-26 the Railway accounts formed part of the Consolidated Fund, and the excess of revenue over working-expenses, though not specifically appropriated for that purpose was, as part of the common pool, available to meet, as far as it would, the interest payments on the relative portion of the public debt. In this way any shortage in the earnings of the Railways was automatically made good each year out of taxation. As a standard the Railways were expected to earn  $\tilde{3}_{4}^{3}$  per cent. on the capital, although the actual interest cost was higher than that. Under these arrangements no reserves were set aside to provide for renewals and depreciation of assets, but losses were met as they accrued, although the amount

of the losses was not disclosed by the accounts.

Arising out of the report of the Fay-Raven Commission of 1924, the Govern- Fay-Raven ment of the day, with the avowed object of placing the Railways on a commercial Commission. basis, passed legislation separating the Railway finances from those of the Consolidated Fund. Reserves were to be built up for renewals and depreciation, and interest at the average cost per cent. of the capital was to be paid each year to the Consolidated Fund, which, however, was to pay back to the Railways the amount of losses on branch lines and isolated sections. An amount of £1,327,649, representing surplus earnings from former years, after deducting the policy rate of interest, was handed back to the Railways as working capital and a general reserve. Such were the arrangements made.

Interest-rates were fixed at  $4\frac{1}{8}$  per cent. in respect of the bulk of the capital Interest on Railway derived from the Public Works Fund, and at the average of the actual rates on capital. the special loans raised under the Railways Improvement Authorization Act, 1914,

which rates averaged £5 3s. 9d. per cent. in 1925, but the average has since declined to £4 15s. 4d. per cent. As the average rate on the public-works loans has been increased by the recent big conversion operations in London, the rate of interest on the capital drawn from the Public Works Fund was increased to  $4\frac{1}{4}$  per cent., as from the 1st April, 1929. If the subsidies on the branch lines and isolated sections, which increased from approximately £360,000 for 1925–26 to just on £500,000 for 1928–29, are deducted from the interest receipts from the Railways for those years, the effective interest charges worked out at less than the former policy rate of  $3\frac{3}{4}$  per cent. After taking credit for the subsidies the Railways showed approximate results as follows: 1925–26, £79,000 profit; 1926–27, £100,000 loss; 1927–28, £291,000 loss; 1928–29, £433,000 loss.

Subsidy on branch lines, &c., discontinued. · Consequent on legislation passed last session, the subsidy on branch lines and isolated sections was discontinued as from the 1st April, 1929, although a payment of approximately £30,000 was made during the year on account of subsidies due and outstanding on account of the previous financial year. The loss to the Raïlway accounts, however, was offset to the extent of £344,250 by reducing the capital on which interest is payable by £8,100,000. Even so, the loss for 1929–30 amounted to £1,211,269.

Revenue and expenditure.

The gross revenue of the Department amounted to £8,288,116, as compared with £8,249,038 for the previous year, and working-expenses to £7,358,859, as compared with £6,849,383 for the previous year. The revenue from passenger traffic showed a comparative decrease of approximately £130,000, due to the fact that the revenue for last year received little or no benefit from any Easter traffic, whereas the previous financial year received the revenue from the holiday traffic for two Easters. As indicated above, however, the decrease in passenger revenue was more than offset by increases under other heads.

Comparative increase in expenditure.

The comparative increase in expenditure, amounting to £509,476, was due to the necessity of overtaking the arrears of maintenance of rolling-stock which had accumulated during the reorganization and reconstruction of the locomotive workshops, a considerable increase in the quantity of coal used owing to the difficulty in obtaining supplies of the requisite standard of quality from Australia, a large increase in the train-mileage run, and additional work undertaken to assist in relieving unemployment.

Loss for year.

The net revenue for the year was thus £929,257, as compared with £1,399,655 for the previous year. Interest charges amounted to £2,132,324, leaving a deficiency on the year's operations of £1,203,067, to which must be added an adjustment of £8,202 on account of the previous year, making the total deficiency £1,211,269.

Accumulated losses.

£8,202 on account of the previous year, making the total deficiency £1,211,269.

The net accumulated loss in the Railway Accounts for the five years amounted to approximately £1,956,000, but up to the end of last year the losses have been met out of the working capital and reserves created. Apart from a cash advance of £150,000 from the Consolidated Fund to enable the Railways to complete the payment for last financial year, the interest due to the Consolidated Fund has been paid each year out of the cash resources of the Railways, and the losses incurred, apart from those on branch lines and isolated sections, did not fall upon the taxpayers. As the liquid portion of the reserves is now exhausted, the Railways, from sheer lack of cash resources, must fall short in their interest payments by the amount of net loss for the ensuing year, estimated on the basis of last year's operations at about £1,300,000. The interest on the relative portion of the public debt will, of course, be paid in the usual way, so that the extent of the Railway shortage will this year mean just so much more to be found out of taxation. The Government have already adopted strong measures to minimize this additional burden on the taxpayers, which could hardly have fallen upon them at a more awkward time, coinciding as it has with a heavy fall in Customs and other revenue. The Department has been required drastically to overhaul their estimates of expenditure, which, compared with last year's expenditure, have been reduced by £360,000. This means the curtailment or elimination of unremunerative services, and, while the cutting-down of train-services is regretted, it must be recognized that such action is essential if savings are to be made. The possibilities of increasing the revenue have also received attention, and the steps being taken will, it is estimated, lead to an increase of about £90,000, making a total immediate improvement of 25 B.--6.

position calculated to reduce the estimated shortage for the year by £450,000. In addition, as previously announced, the Government has set up a Royal Commission, which is now engaged in reviewing all the activities of the Department in order that they may advise the Government where further economies can be effected. The order of reference, which is a wide one, includes the question of obsolescence of branch lines, and also the possibility of improving the position through co-ordination of rail and road traffic.

#### TRANSPORT.

The heavy loss on the Railways which has now to be met is only part of the Transport. loss being incurred through the wasteful duplication of transport services and the general lack of co-ordination in this important economic field. Under modern conditions transport is one of the most important factors in the economic welfare of the community, and the wasteful duplication of harbours, railways, and roads, with the relative duplication of services, can only mean that through higher rates and taxes, and increased prices for commodities and fares, working-costs of the farmers, the manufacturers, and the distributors, and generally the price of goods and the cost of travelling to all sections of the community, are much greater than they need be.

As was pointed out in the last Budget, the basic cause of the serious financial Motor competition position of the Railways is undoubtedly motor competition, and the irony of the situation is that this undermining of the earning-power of the public railways has been facilitated by the expenditure of large amounts of public money in building

good motor-roads alongside the railways.

Transport matters have now reached such a position that, in the interests of the whole community, it is essential that far-reaching measures be adopted to bring about some measure of co-ordination in transport. The matter cannot be left to be settled by competition—firstly, because of the huge waste involved, which the Dominion cannot afford, and, secondly, because the competition is not on an equitable basis, in that, while the Railways are expected to pay all costs, the road services are being indirectly heavily subsidized by the ratepayers and the taxpayers. In fact, the whole matter is of such importance that it is imperative to our national prosperity that the means shall be found of rationalizing transport.

The Transport Department set up last year has been collecting and collating Transport all the information and data available, both in this country and abroad. conclusions emerging from these investigations will be submitted to honourable

members in the form of legislation during this session.

As already stated, the Royal Commission which has been set up to go into the question of effecting economies in the Railways will consider the problem of co-ordinating road and rail services. It must be admitted that this problem has a very definite bearing on the Railway question.

HIGHWAYS.

There is no doubt that the wasteful duplication of transport services has been Highways. facilitated by the fact that the roading system has in the past been dealt with as a matter quite apart from Railways. The fact that the highways system has a matter quite apart from Railways. been planned and good motor-roads built with public money, regardless of the effect on the Railways, has undoubtedly been a considerable factor in bringing about the serious financial position of the Railways that has now to be faced.

Although rapid progress has been made in road transport in recent years, it will, I think, be generally recognized that the Railways must remain as the backbone of the transport system. This being so, road transport, apart from back-country, suburban, and short-distance traffic, should be complementary to rail transport, if the Dominion is to avoid heavy losses and derive the maximum of benefit from both forms of transport. It logically follows that the highways system should as far as practicable be designed to facilitate such co-ordination, especially when both rail and road construction are being carried out with public money, and most of it

Department.

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borrowed money at that. It is quite clear that the present position cannot be allowed to continue, but the Government propose to defer action until the report of the Railway Commission, which will probably have a bearing on the matter, is received.

Main Highways Account.

Adjustments of finances.

In the past the Highways Account, in addition to the proceeds of the petrol-tax, tire-tax, and other earmarked revenues, has also received from the Consolidated Fund an annual grant of £35,000, and from the Public Works Fund £200,000, of capital per annum free of interest. It may here be added that about £25,000 of the total petrol-tax and license fees is paid by Government Departments.

To assist in meeting the present large shortage in the Consolidated Fund it is proposed to make the following adjustments in connection with the finances of the

Highways Account:—

(a) Discontinue the annual grant of £35,000 from the Consolidated Fund.

(b) Recover from the Highways Revenue Fund interest on the capital transfers from the Public Works Fund to the Main Highways Construction Fund. Transfers to date amount to £1,226,000, and interest at 5 per cent. on this amount will be recouped to the Consolidated Fund during this and future financial years. I may add that the loans from which the transfers were drawn cost on the average about £5 3s. 4d. per cent. No further transfers to the Highways Account will be made, and in future the whole of the loan capital required for main-highways construction will be raised specially for that purposes.

specially for that purpose.

(c) Transfer to the Highways Revenue Fund as from the 1st April last the charge for subsidies to local authorities on rates. These subsidies are at present paid out of the Consolidated Fund under the provisions of the Appropriation Act, 1916, and the Municipal Corporations Act, 1920. Subsidies paid last year amounted to approximately £220,000. These subsidies, which were first introduced nearly half a century ago, were intended to assist backward counties and boroughs to improve the roads of the country. The original intention was to pay the subsidies for a period limited to twenty-five years, but they have now become part and parcel of the normal finance of the local authorities. However, as the subsidies are given for roading purposes, and as the incidence for road construction and maintenance has been wholly altered by the advent of motor traction, it is quite appropriate that these subsidies should be a charge against the taxes earmarked for roading purposes.

These financial adjustments will assist the Consolidated Fund to the extent of £316,000 for this financial year. Incidentally, meeting that additional amount of the roading-costs out of the petrol-tax will also assist in the direction of putting

road competition with the railways on a more equitable basis.

Although the aggregate of the annual expenditure on roading is now approximately £3,600,000, it is considered that up to the present insufficient attention has been given to backblock roads, where more expenditure would greatly assist land-settlement, and be of much benefit to the settlers in outlying districts, who, be it said to their credit, are carrying on under great difficulties. Expenditure on such roads would help the production of the country to a far greater extent than much of the present expenditure. Accordingly, the Government proposes to arrange for a substantial amount out of the proceeds of the petrol-tax to be expended on subsidiary highways through outlying districts each year. This expenditure will assist rather than undermine the Railway revenue.

Increased petrol-tax.

To provide the necessary funds to enable the Highways Account to meet all these liabilities without disturbing the present financial arrangements of the Highways Board, a resolution has been passed increasing the petrol-tax from 4d. to 7d. a gallon. For the remainder of the financial year the additional 3d. a gallon will, it is estimated, bring in £450,000. Of this amount, £316,000 will be required for the liabilities taken over from the Consolidated Fund, leaving £134,000 for additional expenditure on subsidiary highways through outlying districts. In a full year about £350,000 should be available for the latter purpose.

Total expenditure on roads.

#### 1930-31.

1930-31.

As I have indicated in my opening remarks, the Dominion is once again called upon to face a substantial drop in export prices, which inevitably means a contraction in the national income. Still, we have had to meet similar fluctuations in prices previously, and there is certainly no occasion for alarm.

Partly on account of the falling-off in the trade position, but mostly due to the reaction from Australian conditions, the exchange rates are at present very much against the importers. While there is some consolation in the fact that the exporters are benefiting from the position, and thus obtaining some set-off for the low prices customs revenue. they have received, the combination of the two factors—a contraction in the national income and an exchange rate of at least £5 per cent.—must result in a considerable falling-off in imports, and this, of course, means a corresponding decline in Customs revenue.

This, our largest item of revenue, is always difficult to gauge in advance, and at a time like the present, when there are so many uncertain factors to be considered, it presents a very complex problem indeed. Having regard to the experience of the past, and making allowances for the economic probabilities of the near future, it is estimated that the Customs revenue for this year, apart from any changes made in the tariff, will be £1,150,000 less than was received last financial year. The Customs revenue for the first three months of the financial year amounted to £2,006,243, as compared with £1,917,667 for the same period of last year; but an examination of the receipts for this year clearly indicates that the total has been considerably inflated by excessive clearances from bond due to fear of tariff increases. This is clearly shown by the fact that while the Customs revenue is higher, imports have declined. Further, unless a marked change not yet discernible occurs in the economic outlook, it is very probable that the falling-off in Customs revenue will be more marked during the balance of the financial year, for most of the goods now coming to hand were probably ordered before the present restrictive measures became effective.

Imports last year showed a comparative increase of £4,000,000 over those of Decrease in imports. the previous year. This year a comparative decrease of at least £5,000,000 is Furthermore, the falling-off will assuredly be greatest in the luxury items,

on which the duties are highest.

The fall in export prices and the difficult times that have resulted therefrom Decrease in will also affect the yield from land and income tax, although not to anything like revenue. the same extent. So far as income-tax is concerned, the full effect will probably not be felt in the revenue until next financial year. Land-tax, under the present legislation, would be affected by the provision for remissions in the case of hardship, while land-tax outstanding usually increases in times like the present. For the current financial year it is estimated that land and income tax, apart from any changes in the law, will be adversely affected to the extent of about £300,000.

A loss of £1,300,000 in the Railway accounts, coupled with the exhaustion of the liquid reserves, would mean that only about £900,000 could have been paid to the Consolidated Fund on account of interest, a decrease of £1,230,000 compared

with the amount received last year.

In addition, it is expected that the revenue item, "Interest on public moneys," would in the ordinary course have shown this year a comparative decrease of about £60,000, due to there being less money available for investment and to the low rates of interest offering on the London market for short-term investments.

Then the item for miscellaneous revenue was last year increased by £60,000, derived from the sale of New Zealand's interests in the Pacific Cable, a certain accumulation of unclaimed moneys from the Public Trust Office received consequent upon legislation passed last session, and other amounts of a non-recurring nature. Consequently a comparative reduction of about £90,000 was likely this year.

On the expenditure side, under permanent appropriations there will be unavoidable increases in debt charges, amounting, it is estimated, to £315,000, comexpenditure. prising £225,000 additional interest arising out of the increases in the public debt and approximately £90,000 for debt-repayment charges. As I have already explained, the latter item will increase steadily each year, but such increases are offset by savings in interest on debt redeemed.

A further rigid item is found in pensions, where automatic increases are to be expected. The estimated increase for this year compared with last year's expenditure amounts to £62,000, which increase is chiefly under the headings of old-age and war pensions. In addition, increases are normally to be expected in hospital subsidies and various other items based on fixed rates.

In reviewing the prospective budgetary position no allowance was made for any increase in departmental votes which normally increase a little each year as a result of expanding services. For instance, the Education vote has increased by an average of £90,000 per annum during the last five years.

Smaller increases and some decreases, probably largely offsetting one another, were to be expected under other items; but, to sum up the position the Government was called upon to deal with, the anticipated principal variations from last year's revenue and expenditure, if operations had been carried out in the ordinary way on the same basis, are as follows:—

Decreases in revenue—		£	£
Customs		1,150,000	
Interest on railway capital		1,230,000	
Land and income tax		300,000	
Items other than taxation		150,000	
			2,830,000
Increases in expenditure—			
Debt charges		315,000	
Pensions and other fixed items		100,000	
			415,000
			2 24% 000
T ( C 1 )	,	1	3,245,000
Less amount of last year	rs su	rpius	150,000
Prospective Budget shortage	for	1930-31	£3,095,000

I may mention that the amount of last year's surplus has been deducted not because it can be brought into this year's Budget, but because comparisons have been made with the revenue and expenditure for last year which resulted in a surplus of approximately £150,000.

An estimated Budget shortage of over £3,000,000, quite apart from any increase under departmental votes – that is what the Government, this House, and the country generally have to face. Still, given the co-operation and support of honourable members and the people, the Government is satisfied that the position can be met and the Budget balanced, as, of course, it must be, without imposing undue hardship on any section of the community, for there is no doubt that the general financial position of the Dominion as a whole is quite sound.

#### ALTERATION IN BUDGETARY PROCEDURE.

This year a departure was made from the usual procedure in dealing with the estimates, and, after a careful examination of the various votes, only such amount as was considered would be just sufficient to enable them to carry out their proper normal functions efficiently, while exercising continuous rigid economy in detail, was allocated to each Department. In this connection I may say that it is proposed to make this system of allocating amounts to the several votes a permanent feature of the budgetary system. The reductions made mean, of course, that having regard to the degree of hardship likely to result to outside organizations concerned, various subsidies and other less essential and extraneous items have had to be eliminated or considerably reduced. The change has been made with a view to the adoption of the more businesslike principle of cutting the national coat according to the cloth available.

Summary.

Total shortage.

Alteration in budgetary procedure.

#### REDUCTIONS IN EXPENDITURE.

The position being as I have stated, reductions in expenditure are the only Reductions in alternative to heavy increases in taxation. Needless to say, the Government is expenditure. anxious to avoid increasing taxation as much as possible, and, on becoming apprised of the position, immediately proceeded to review carefully the expenditure. Steps were taken to obtain the greatest possible economy in administration, but, as this is a matter that has already received considerable attention, there is no possibility of making very large savings in that way. Accordingly, the Government made a careful review of the services being supplied by the State—and by "services" I mean monetary assistance granted as well as work done by the Departments of It is proposed to curtail or even suspend services where such action is possible without upsetting the basic organization of the Departments or causing undue hardships to the institutions or sections of the community who are directly or indirectly benefiting by particular items of expenditure. In other words, we have to determine what is essential and what is not, and for this financial year, at any rate, eliminate or at least severely curtail the non-essentials. The taxpayers will agree, without doubt, that this is the right course to pursue; but opinions, especially among interested parties, differ as to what is essential, leaving the Government with a rather invidious task. However, in the interests of the country, reductions must be made, and I would now repeat my appeal to the people to view the matter from a national standpoint and support the Government in carrying out an unpleasant duty.

The net expenditure last year amounted, in round figures, to £25,200,000; but, as I explained when dealing with the transactions for the year, the total includes £10,697,000 for debt charges and £2,750,000 for pensions and family allowances, in which items, as I have just stated, increases are to be expected. Then there was £1,509,000 for the transfer of the petrol-tax and other revenues earmarked for Highways, in connection with which I have already announced the Government's proposals to relieve the Consolidated Fund of the charges of £220,000 for subsidies on rates to local authorities, £35,000 annual grant to Highways Revenue Fund, and £61,000 of interest on loan capital for Highways. Apart from these adjustments, however, the amount of the Highways revenue paid out is the amount received, so

the balance of the Consolidated Fund is not affected by this item.

The four items I have mentioned—debt charges, pensions, highways moneys, and subsidies to local authorities—account for £15,176,000 of the £17,228,000 of

expenditure under the permanent appropriations.

Of the remaining £2,052,000, approximately £690,000 went in subsidies to Hospital Subsidies to Boards on rates, £600,000 being on account of maintenance and £90,000 on capital levies. So far as maintenance is concerned, curtailment of the subsidy, except in so far as it arises from the exercise of economy by the Hospital Boards, is not possible without upsetting the whole basis of hospital finance, and it is not proposed to do that. With capital expenditure, however, there is more elasticity, and for this year capital expenditure by the Boards will have to be restricted to urgent essential works. In this way it is estimated that a reduction of £30,000 will result in the

subsidies payable out of the Consolidated Fund.

Subsidies on voluntary contributions and bequests to hospitals and various subsidies on educational institutions amounted last year to approximately £80,000. Generally voluntary speaking, bequests, together with the subsidy normally payable thereon, are in the bequests. nature of "windfalls," usually additional to the normal finance of the organization concerned; and the same remarks apply to some of the voluntary contributions Obviously, little hardship will be entailed in restricting the paythat are received. ment of subsidy to cases where voluntary contributions and bequests are applied to essential works. Subsidies on voluntary contributions for useful and necessary work in connection with the primary schools will be paid as heretofore, but, in general, each request for a subsidy will have to be considered on the merits of the case. hoped in this way to save £40,000 this year without inflicting any great hardship

Then there are the subsidies to State superannuation funds and the National Subsidies to Provident Fund, which last year amounted to £382,000, including £43,000 maternity superannuation and other funds. allowances paid through the National Provident Fund and the friendly societies. As already stated, the superannuation funds are in a very unsatisfactory financial

state, but, pending the report of the Committee which is investigating the position, only the subsidies usually paid are being budgeted for at present. This means a saving of £175,000, though probably only a temporary one, in comparison with the expenditure last year.

The Civil List and salaries and honoraria, mostly Legislative and Judicial, payable under statute, accounted for a further £138,000 of the expenditure under permanent appropriations; while grants to University colleges, scholarships, and other education purposes absorbed £101,000; compensation for condemned stock, £30,000; Singapore Naval Base, under agreement with the British Government, £125,000; maintenance of war graves, £31,000; and exchanges and management charges of New Zealand stock in London, £72,000. Reductions cannot be made in these items. I may add, however, that the Singapore Naval Base will be a subject for discussion at the forthcoming Imperial Economic Conference.

The remaining expenditure under permanent appropriations last year, amounting to £403,000, included £180,000 on account of railway losses, which this year will be wholly reflected in decreased interest receipts. An amount of £50,000, transfer to Discharged Soldiers Depreciation Fund, need not be repeated this year, although the amount of the fund is not yet large enough to offset the discharged-soldier-settlement losses written off against loan capital. The balance of the expenditure consists of payments under numerous Acts of Parliament, full details of which are set out in the estimates placed before honourable members.

Annual appropriations.

The expenditure under annual appropriations, which comprise the departmental costs, numerous small grants and subsidies, and various miscellaneous items, amounted last year to £7,973,000, nearly half the amount—or £3,219,000—being spent on education.

Reduction in Defence vote.

In the case of Defence, the amount allowed, £275,000, will mean a general suspension of the compulsory military training and some reduction in the staff personnel. The dispensing with the services of members of the staff is much regretted, especially in view of the unemployment difficulties, but if there is to be a suspension of operations the work will not be there for them to do.

The estimates under annual appropriations prepared on the basis that I have indicated total £7,585,000, being a decrease of £388,000 as compared with last year's expenditure. In addition, as previously mentioned, a reduction in the Railway estimates, aided by certain increases in revenue, will aid to the extent of £450,000.

In addition to these savings in expenditure, it is proposed to augment the revenue to the extent of £90,000 by bringing in the following amounts:—

Land Assurance Fund.

(a) £60,000 from the Land Assurance Fund. This fund was established to meet possible claims for compensation arising out of the bringing of land titles under the Land Transfer Act, and out of the working of the Act generally. expenses of carrying into effect the provisions of the Land Transfer (Compulsory Registration of Titles) Act, 1924, have been paid out of the fund, which is also charged with any liability under the Mortgagees' Indemnity (Workers' Charges) About half the work in connection with the compulsory registration of titles has now been completed. Claims for compensation have been very small, while experience has shown that the liability on account of mortgagees' indemnity is practically negligible. Under these circumstances it is proposed to close the fund and transfer the £85,000 at present standing to its credit to the Consolidated Fund. Of the amount £60,000 will go to revenue and the remaining £25,000 will be held in suspense to meet any claims that may be made. The legislation necessary to carry out this proposal will transfer the liabilities of the fund to the Consolidated Fund, which has always been liable to make good any deficiency in the Land Assurance Fund.

Interest on reparation-moneys.

(b) £30,000 balance of interest on reparation-moneys at present held in a special reserve by the Public Trustee. During the war the Public Trustee was entrusted with the duty of liquidating ex-enemy property held in New Zealand, the proceeds from which, after the Treaty of Versailles, became reparation-moneys. Interest to the amount of £50,000 earned on such balances since the Treaty has previously been

received, but owing to technical legal difficulties, legislation will be necessary before interest accruing prior to the Treaty can be made available. All interest on ex-enemy moneys, however, should be applied in relief of taxation, which is carrying the burden of the war pensions and war debt, &c. I may add that the capital moneys, with the exception of about £60,000 held by the Public Trustee against contingent liabilities, have already been applied in repayment of war debt.

The necessary legislation embodying these two proposals will be submitted in due course.

To sum up, it is proposed that the Budget shortage of £3,095,000 shall be partly summary. met by reductions in expenditure, and adjustments as follows:—

Subsidies to local authorities on rates transferr	ed to	£			
Highways Account		220,000			
Interest on loan capital transferred to Highways Ac	$\operatorname{count}$	61,000			
Additional superannuation subsidies not being budgeted					
for	••	175,000			
Decrease in hospital subsidies		30,000			
Decrease in subsidies on voluntary contributions		40,000			
Subsidies to Railways (non-recurring)		180,000			
Elimination of transfer to Discharged Soldiers Settle-					
ment Account Depreciation Fund		50,000			
Reduction in annual votes		388,000			
Railways—reduction in expenditure and increa	se in	,			
revenue		450,000			
Transfer from Land Assurance Fund		60,000			
Balance of interest on reparation-moneys		30,000			
I					
Total estimated savings on last y	ear's				
expenditure	£	1,684,000			
	Total Constitution of the	Committee of the later of the l			

Allowing, say, £250,000 for supplementary estimates and contingencies, there remains approximately £1,660,000 to be provided out of additional taxation.

#### TAXATION.

Needless to say, the Government regret very much having to bring forward Taxation. proposals for fresh taxation, especially at a time like this, when business generally is not as prosperous as it might be. The small surplus for last year was only attained by close control over the expenditure, and there was very little margin to come and go on. Thus, when we find ourselves faced this year with a shrinkage of £2.830,000 in revenue and added liabilities on rigid items of over £400,000, there is no possibility of bridging the gap without some additional taxation. Having carefully combed out the expenditure, the most the Government can do is to endeavour to place the additional burdens as equitably as possible and in such a way as to cause as little economic disturbance as possible, in order that a return to more prosperous times may not be hindered any more than can be helped.

The Customs tariff resolutions already passed will, it is estimated, produce about Customs increases. half the £1,660,000 additional revenue required. As I explained when dealing with the resolutions, while obtaining the necessary revenue the opportunity is being taken to make some desirable amendments in the tariff from the protective and preference points of view.

The primage duty, which previously was imposed on practically all goods whether otherwise dutiable or not, has been abolished, and a surtax on dutiable goods substituted therefor; and it may be noted that on most goods of British origin this surtax will produce about the same amount of revenue as the present On foreign goods, however, it will bring in a greater amount primage duty. of revenue.

The bulk of the additional revenue which is to be obtained from Customs will come from the increase in the duty on many lines of foreign goods which, at the same time, will increase the margin of preference on British goods. In addition, definite increases set out in the schedules to the resolutions have been made on other goods.

Duty on tobacco.

In regard to cigarettes, the duty has been increased by 1d. per packet of 10 cigarettes, which is equal to about 3s. 3d. per pound. An equivalent increase has been made on cigarette tobacco and also on the excise duties payable on these articles. The revenue derived from tobacco has in recent years suffered greatly through the unreasonably large concession granted to local manufacturers of tobacco. protect the revenue the duty on imported raw leaf tobacco has been reduced by Is. per pound, and the excise duty on tobacco manufactured in New Zealand has been increased by the same amount. On this basis, if a manufacturer who now uses half local and half imported leaf were to use only New Zealand leaf, he will pay about the same duty as he does now. On the other hand, if he continues to use half local and half imported leaf the total duty payable will be increased from 2s. 8d. to 3s. 2d. per pound. Thus the change should result in the greater use of New Zealand tobacco.

With regard to spirituous liquors, the allowance previously made for underproof spirits has been abolished and the duty on New Zealand brewed beer has been

increased by  $\frac{1}{2}$ d. per gallon.

In order to afford greater assistance to the timber industry, the rates of duty on rough-sawn and sawn-dressed timber have been increased by approximately 2s. 6d. per 100 superficial feet. In addition, the duty on certain fresh fruits has been increased by 1d. per pound, while the duty on barley used as a food for stock has been abolished.

Finally, I may say that it is hoped that the extra duties which have been placed on certain foreign goods may, as a result of negotiations and subsequent reductions, be the means of obtaining better treatment for our products in other countries.

In connection with the amount of additional revenue which it was deemed advisable to obtain from indirect taxation, I may say that in preference to other things it was considered that additional duty should be placed upon cinematograph sound-films. As the value of films varies a great deal, to be equitable any increased taxation should be upon an ad valorem and not a footage basis. The difficulty here, however, is that the value of a film is not known when it comes over the wharf. In this connection it may be explained that films are not sold, but are rented to the theatre proprietors, usually for a percentage of the gross theatre takings. Further, films are not dealt with singly, but in groups or "blocks." Under these circumstances an ad valorem Customs duty in the ordinary way is hardly practicable, but it is proposed to impose the equivalent of an ad valorem duty in the shape of a film-hire tax. Briefly, the proposal is that the film-distributing firms will be required to make returns monthly to the Commissioner of Taxes of the gross rentals received from sound-films and the administration expenses incurred in New Zealand, commencing as from the 1st July last. After deducting these expenses. and also the percentage of gross rentals upon which income-tax is levied, the residue will represent the value of the films, on which will be levied an ad valorem tax at the rate of 10 per cent. in the case of British films and 25 per cent. in the case of foreign films.

It is proposed to obtain part of the additional revenue required from land and income tax, but at the same time the opportunity is being taken to remove certain

anomalies and place the taxes on a more equitable basis.

The information obtained from last year's income-tax returns of farming incomes showed clearly that previously many large incomes had been escaping their fair share of taxation and that the amendments made last session were in the right Experience has shown, however, that the special land-tax was too rigid in its incidence and was inequitable in some instances. At the same time, information received by the Tax Department shows that the incomes derived from many farms of an unimproved value of considerably less than £14,000 (and thus not at present assessable for income-tax) are not contributing a fair share towards the expenses of the State. Accordingly, to overcome all these difficulties and inequities

Duty on spirituous liquors.

Duty on timber.

Duty on einematograph sound-films.

Land and income tax adjustments.

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it is proposed to abandon the special land-tax and make all farmers owning or occupying land of an unimproved value of £7,500 or over liable to assessment for income-tax on their farming as well as other income. The provision in last year's legislation whereby the land-tax payable was deductible from the income-tax on farming incomes will also be repealed, and farmers will henceforth be assessed for income-tax on the same basis as other classes of the community.

Further, it is found that the present general provision allowing a deduction for income-tax purposes of 5 per cent. on the capital value of property used in production of the income has given rise to serious anomalies and inequities. This allowance is intended as a set-off for land-tax paid, and also to provide for depreciation of buildings, but the method is too rough and ready to be equitable. For instance, a taxpayer deriving income from rents is at present allowed as a deduction the interest on his mortgage and also 5 per cent. on the full capital value, in which his equity may be relatively small. In many such cases the taxpayers practically escape income-tax, and by reason of the mortgage exemption may also escape land-tax. Again, in the cities, owing to the erection in recent years of large and valuable buildings, the 5-per-cent. allowance has in some cases relieved the business man not only of the amount of his land-tax, but, in addition, of a considerable part of his income-tax. Further, the taxpayer carrying on his business in a steel-frame structure with a life possibly exceeding one hundred years is allowed the same rate of 5 per cent. as the taxpayer using a wooden building with a possible life, of, say, forty years. Even in the latter case 5 per cent. on the capital value is an excessive allowance. Further depreciation is an actual expense and should be allowed as a deduction before arriving at the assessable income. At present it is a special exemption.

Accordingly, it is proposed to revert practically to the position obtaining prior to 1923, and reduce the allowance to 5 per cent. on the unimproved value or the taxable balance in cases where a mortgage exemption has been allowed in the landtax assessment, together with an appropriate allowance for depreciation of buildings, varying with the different classes of building, at the discretion of the Commissioner of Taxes.

The proposal really amounts to dividing the present allowance into its two parts —an allowance of 5 per cent. on the unimproved value as a set-off against land-tax paid, and depreciation on buildings at appropriate rates as a deduction from profits. The change will apply to all assessable income derived from the use of land, whether in the course of farming or trading.

That 5 per cent. on the unimproved value is generally sufficient to cover landtax paid will be seen from the following examples taken from returns rendered to the Tax Department:—

	Class.			Unimproved Value.	Assessable Income.	Reduction in Income-tax by allowing 5 per Cent. on Un- improved Value.	Land-tax paid.
				£	£	£	£
Commercial				6,200	4,220	75	24
Farming				10,150	2,925	98	97
Commercial				18,425	33,656	207	136
Farming				24,287	4,121	283	237
Commercial				35,812	35,119	402	<b>44</b> 8
Farming	••	• •		38,927	5,875	499	446

It is also proposed to make some changes in regard to the taxation of life- Taxation of lifeinsurance companies, the taxation on which has been considerably reduced in recent years. In 1921 it was provided that the income should be assessed at half the ordinary rate, and the companies have been able to increase greatly the bonuses paid. It is found, however, that the Government Life Insurance Department, the assessable income of which is determined by its actual profits, is paying 32 per cent. of the total income-tax paid by life-insurance companies, while its

B - 6.

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income represents less than 22 per cent. of the total income of life-insurance companies. This is a result of the peculiar method of arriving at the assessable income of foreign life-insurance companies. Such companies are assessed on income derived from investments in New Zealand and investments out of New Zealand held by or on behalf of the New Zealand branch. It is not necessary for companies to make investments on behalf of any particular branch, consequently they may to a large extent determine their own taxation. It is proposed, therefore, to provide that in the case of foreign life-insurance companies the taxable income from life-insurance business shall equal 25 per cent. of the premium income and consideration received for annuities. This is approximately the rate shown on an actuarial basis by the Government Life Insurance Department.

Land and income tax yield.

It is estimated that the yield from land and income tax after these adjustments have been made would be practically the same as under the existing legislation, the only difference being that the burden would be more equitably distributed.

In order to obtain part of the additional revenue required to balance the Budget, it is proposed to withdraw the land-tax concessions granted in 1924, whereby a deduction of 5 per cent. has been allowed on the amount of land-tax otherwise payable.

In addition, it is proposed to increase the income-tax rates by 10 per cent. Under the Stamp Duties Act it is proposed to make the following alterations:—

(a) Increase the banknote duty from the present rate of 15s. to 22s. 6d. per cent. on the average amount of notes circulating during each quarter. This increase, which will operate as from the 1st July, means an increase from 3 per cent. to 4½ per cent. in the banknote duty.

(b) Increase the totalizator duty from  $2\frac{1}{2}$  per cent. to 5 per cent., the State to receive the whole of the increase. At present the State receives  $2\frac{1}{2}$  per cent. and the racing clubs  $7\frac{1}{2}$  per cent. of the amount deducted by racing clubs from investments on the totalizator. The proposal is to double the revenue received by the State without interfering with that received by the clubs.

(c) Require insurance companies to pay the usual 2d. duty on receipts. At present they enjoy an exemption from this tax.

(d) Increase by 10 per cent. the stamp duty on all instruments presented for stamping. Instruments which the parties thereto are permitted or required to affix adhesive stamps or write on stamped paper will not, however, be affected.

(e) Companies annual license duty: minimum to be £1 and maximum to be increased from £200 to £300.

(f) The exemption from conveyance duty of transfers of land from the Crown to be limited to lands within the meaning of the Land Act, 1924, or Land for Settlement Act, 1925, or Education Reserves Act, 1928. This amendment would still leave free of duty transfers of land from the Crown for land-settlement and suchlike purposes, but will require purchasers of land from Government trading departments to pay the usual duties thereon.

(g) Impose duty at the same rate as is payable on the transfer of shares in New Zealand companies upon transfers of shares in foreign companies, including foreign mining companies, executed in New Zealand. At present such transfers escape duty in New Zealand.

(h) Increase the flat rate of duty on registration of mortgages and discharges thereof from 2s. 6d. to 5s.

(i) Amend the definition of "public authority" so as to exclude the Public Trust Office from benefits in favour of the Crown, and otherwise narrow the definition of the Crown for purposes of stamp duty.

(j) Require the Government Life Insurance and State Fire Insurance Departments to pay an annual license fee and receipt and cheque duties at the usual rates. This proposal means placing these Departments on the same footing in regard to taxation as other insurance companies.

Increase in income-tax.

Increase in stamp duties.

These proposed amendments to the Stamp Duties Act, apart from the increases in the totalizator duty and the banknote duty, are individually relatively small from a revenue point of view, but in the aggregate they will be of some assistance in meeting the Budget shortage.

Under the heading of "Death Duties," it is proposed to impose an additional 10 per cent. estate duty on the amount by which the final balance of an estate exceeds £100,000. This additional duty will bring in a considerable amount of revenue without imposing hardship on anybody.

The exemption from gift duty is to be reduced from £1,000 to £500 per person per year, and a duty of  $2\frac{1}{2}$  per cent. imposed on dutiable gifts of from £500 to £1,000 in value.

The annual license fee for a sharebroker's license is to be increased from £2

To further assist in providing the additional revenue necessary to balance the Budget, it is proposed to reimpose the amusement-tax on payments of 1s. or more for admission to any entertainments. This was the position prior to 1924, when the exemption was raised to the present amount, 2s. On 1s. admission-price the tax will be 1d., from 1s. to 1s. 6d. a tax of 2d., and on higher charges 1d. for every shilling or part of a shilling, plus an additional penny as at present.

Allowing for these increases in taxation, and also for the increase in the petrol- Estimated revenue. tax for the benefit of the Main Highways Account, it is estimated that the revenue for the year will be as follows:—

						£
$\operatorname{Customs}$		• •				8,530,000
Beer duty			• •			615,000
Film-hire tax	x					30,000
Motor-vehicl	es—Dı	ities, licens	ses, &c.			1,915,000
Stamp and d	leath d	uties				3,780,000
$\operatorname{Land-tax}$		• •				1,240,000
Income-tax						3,960,000
Interest on p						805,000
Interest on o	capital	liability—				
Railway	7S	• •				1,380,000
Post Off	fice					510,000
Interest on I	Public	$\operatorname{Debt}\operatorname{Red}\epsilon$	${ m emption}$	$^{r}$ und		985,000
Other receip	ts	• •		• •	• •	1,370,000
					•	£25,120,000
					;	

## ESTIMATED RESULTS.

The estimated expenditure for the year is fully set out in the estimates Estimated results. submitted to honourable members.

To sum up, the position for the financial year is estimated to be—

Revenue	• •		£ 25,120,000
Expenditure— Permanent appropriations		17,289,000	
Annual votes	••	7,585,000	24,874,000
leaving		••	£246,000

to provide for supplementary estimates and contingencies.

B.—6.

Conclusion.

That completes my statement of the finances for the current year, and I have to thank honourable members for a patient hearing. The Government's proposals for meeting the serious financial position with which we are faced may appear to be a formidable list of items, but it is considered that the additional burdens will be more evenly distributed and the retarding effect upon economic recovery minimized by spreading the increase over a number of items under both direct and indirect taxation.

In order that this Dominion should maintain its credit on the world's moneymarket, the Government would be failing in its duty to the country if it did not

bring down proposals to balance the Budget.

The principal cause of most of our present troubles—falling prices in the world's markets—lies beyond our control. We have surmounted similar difficulties in the past, and it is with confidence that I appeal to members of this House and to all sections of the community resolutely to accord the Government solid support and co-operation in the necessary solution of the problem.

This Dominion's natural resources, its favoured climate, and the energy of its people are such that, given the exercise of reasonable care, it should not be long before our present difficulties are behind us and the Dominion is again able to enjoy

more prosperous times.

# SUMMARY.

Consolidated Fund—						
Ordinary Revenue A	ccount—					£
$egin{array}{ccc}  ext{Revenue} & \dots \  ext{Expenditure} & \dots \end{array}$	• •	• •	• •	• •	• •	25,349,861
Expenditure	• •	• •	• •	• •	• •	25,200,882
Sur	rplus	••	••	••	• •	£148,979
						£
Balance brought	forward, 1st	t April, I	929	• •	• •	2,453,541
dd—					£	
Surplus, 192	29-30				148,979	
	Native Trus	stee repai	id (net)		33,000	
		-				181,979
						2,635,520
Less—						
	Rural Inter	mediate (	Credit Bo	ard	162,000	
Subsidies to	local authori				·	
relief					111,728	
	owards resto d by earthqu		public w		9 510	
	d by earthque expenses of		loans	• •	$\begin{matrix}3,516\\1,939\end{matrix}$	
Charges and	cxpcnscs of	Taising	104115	• •		279,183
n. i	l 01/ M	1 . 100	0			
Bal	lance, 31st M	arch, 193	0		••	£2,356,337
						£2,356,337
This balance wa						£2,356,337
This balance wa Cash	s made up a					£ 1,510,239
This balance wa Cash Imprests ou	s made up a					£2,356,337 £1,510,239 132,132
This balance wa Cash	s made up a					£ 1,510,239
This balance wa Cash Imprests ou	s made up a					£2,356,337 £1,510,239 132,132
This balance wa Cash Imprests ou Investments	s made up a	as follows	s:—  			£2,356,337 £ 1,510,239 132,132 713,966 £2,356,337
This balance wa Cash Imprests ou Investments  Revenue apart from item	s made up a	as follows for high	s:—  	  	-	£2,356,337 £ 1,510,239 132,132 713,966 £2,356,337
This balance wa Cash Imprests ou Investments  Revenue apart from item tive increase over pr	tstanding  s earmarked evious year	as follows for high of	s:—   ways sho		  ompara- 	£2,356,337 £ 1,510,239 132,132 713,966 £2,356,337
This balance wa Cash Imprests ou Investments  Revenue apart from item tive increase over pr Customs increase, including	tstanding  ts earmarked evious year ong £310,000 fr	for high	ways sho		-	£2,356,337 £1,510,239 132,132 713,966 £2,356,337 £1,482,972 942,794
This balance wa Cash Imprests ou Investments  Revenue apart from item tive increase over pr Customs increase, including	tstanding  ts earmarked evious year ong £310,000 fr	for high	ways sho		-	£2,356,337  £ 1,510,239 132,132 713,966  £2,356,337  £ 1,482,972 942,794 240,000
This balance wa Cash Imprests ou Investments  Revenue apart from item tive increase over pr Customs increase, includin Special land-tax produced Remissions granted by " Excess of income-tax over	s made up a  tstanding  s earmarked evious year ag £310,000 fa  Hardship " (	for high of rom addir	ways sho		-	£2,356,337 £1,510,239 132,132 713,966 £2,356,337 £1,482,972 942,794
This balance wa Cash Imprests our Investments  Revenue apart from item tive increase over pr Customs increase, includin Special land-tax produced Remissions granted by " Excess of income-tax over Expenditure increases—	tstanding  s earmarked evious year ag £310,000 fr  Hardship " (	for high of	ways sho		-	£2,356,337 £ 1,510,239 132,132 713,966  £2,356,337  £ 1,482,972 942,794 240,000 118,000 47,500
This balance wa Cash Imprests our Investments  Revenue apart from item tive increase over pr Customs increase, includin Special land-tax produced Remissions granted by " Excess of income-tax over Expenditure increases— Interest and debt rep	s made up a  tstanding  s earmarked evious year ag £310,000 for  Hardship " ( land-tax on	for high of	ways sho		-	£2,356,337 £ 1,510,239 132,132 713,966  £2,356,337  £ 1,482,972 942,794 240,000 118,000 47,500 586,501
This balance wa Cash Imprests our Investments  Revenue apart from item tive increase over pr Customs increase, includin Special land-tax produced Remissions granted by " Excess of income-tax over Expenditure increases— Interest and debt rep Pensions and family	s made up a  tstanding  s earmarked evious year ag £310,000 fi  Hardship " ( c land-tax on bayment allowances	for high of  Commissi farming	ways sho tional pri on incomes		-	£2,356,337  £1,510,239 132,132 713,966  £2,356,337  £1,482,972 942,794 240,000 118,000 47,500  586,501 92,364
This balance wa Cash Imprests ou Investments  Revenue apart from item tive increase over pr Customs increase, includin Special land-tax produced Remissions granted by " Excess of income-tax over Expenditure increases— Interest and debt rep Pensions and family Subsidies to Hospital	tstanding  s earmarked evious year ag £310,000 fi  Hardship " ( e land-tax on bayment allowances Boards and	for high of Commissi farming local aut	ways sho  tional pri  on incomes  horities	 mage  	-	£2,356,337  £1,510,239 132,132 713,966  £2,356,337  £1,482,972 942,794 240,000 118,000 47,500  586,501 92,364 62,390
This balance wa Cash Imprests our Investments  Revenue apart from item tive increase over pr Customs increase, includin Special land-tax produced Remissions granted by " Excess of income-tax over Expenditure increases— Interest and debt rep Pensions and family Subsidies to Hospital Petrol-tax and other of	s made up a tstanding s earmarked evious year ag £310,000 fr d Hardship " ( e land-tax on cayment allowances Boards and earmarked re	for high of commissi farming local aut venues fo	ways sho tional pri on incomes horities or highwa	 mage   		£2,356,337  £1,510,239 132,132 713,966  £2,356,337  £1,482,972 942,794 240,000 118,000 47,500  586,501 92,364
This balance wa Cash Imprests ou Investments  Revenue apart from item tive increase over pr Customs increase, includin Special land-tax produced Remissions granted by " Excess of income-tax over Expenditure increases— Interest and debt rep Pensions and family Subsidies to Hospital	s made up a tstanding s earmarked evious year ag £310,000 fr d Hardship " ( e land-tax on cayment allowances Boards and earmarked re	for high of commissi farming local aut venues fo	ways sho tional pri on incomes horities or highwa	 mage   		£2,356,337  £1,510,239 132,132 713,966  £2,356,337  £1,482,972 942,794 240,000 118,000 47,500  586,501 92,364 62,390

## LONDON LOAN, 1930.

£5,500,000 raised in May, 1930, for—	£
Public Works—General purposes	4,500,000
Development of hydro-electric-power works	500,000
Construction of and additions to railways and rolling-stock	500,000
	0
	£5,500,000

Loan very favourably commented upon by leading financial papers. Loan obtained on better terms than other borrowing States.

	Sum	MARY	OF DEBT	OPERATI	ONS.		£
	at 1st April, 1929						264,191,983
Add	new loans raised—					£	
	Ordinary	•				3,576,145	
	State advances					2,144,075	
							5,720,220
							269,912,203
Less	redemptions—						, .
	Ordinary		• •			766,350	
	War					1,097,744	
	Discharged soldiers.	. <b>.</b>	• •			425,770	
	State advances .					238,996	
							2,528,860
	Debt a	s at 3	31st Marcl	n, 1930		••	£267,383,343
		Clas	ssification	of the D	eht.	:	£
	Ordinary			0, 0.00 2			154,297,847
	War						69,783,525
	Discharged soldiers						7,861,886
	State advances	• •	• •				35,440,085
							£267,383,343
		Don	nicile of th	ne Debt.			£
	London		• •				146,580,502
	Australia						4,276,750
	New Zealand	• •		• •			116,526,091
							£267,383,343
							· · · · · · · · · · · · · · · · · · ·

War debt during year reduced by £1,097,744, the total reduction over the past eight years amounting to £12,462,148, or approximately 15 per cent.

Government's borrowing policy is to restrict further loan expenditure as far as possible to directly productive works, but will not hesitate to borrow the necessary capital for purposes considered to be essential for the economic development of the country.

Conversion Operations.
£29,490,852 4-per-cent. consolidated stock which fell due on 1st November,
1929, was disposed of as follows:—
Converted into other stock 21,759,496
Redeemed out of the proceeds of special London
issues for purchases on the market 575,949
Redeemed out of the proceeds of New Zealand issues
in redemption 5,968,786
Redeemed out of public-debt-repayment moneys and
sinking fund 1,186,621

£29,490,852

Capital E	Expenditu	re on P	UBLIC $I$	Works.	£
Railway construction	, additions	, and imp	oroveme	ents	3,315,612
Main highways and re	oads				2,288,217
Hydro-electric supply					581,975
Telegraphs and teleph				,	657,291
Public buildings (incl					817,970
Irrigation, land and r	iver impro	$\mathbf{vements}$			283,872
Other public works					136,881
Total				-	£8,081,818
20002	* *				••,••-,•

PRELIMINARY STATE BALANCE-SHEET PREPARED AS AT 31ST MARCH, 1929.

#### STATE ADVANCES OFFICE.

The substantial benefits accruing from the activities of the State Advances Office increasingly availed of. During the year, applicants to the number of 6,754 received loans amounting to £6,923,807, as follows:—

, and the second		Number.	$egin{array}{c}  ext{Amount.} \  ext{\pounds} \end{array}$
Loans granted to settlers		 2,191	2,187,955
Loans granted to settlers	under		
Advances Branch		 779	1,406,860
Loans granted to workers		 3,776	3,323,412
Loans granted to local author	:ities	 8	5,580
		$\overline{6,754}$	${£6,923,807}$

From 10th December, 1928 (when the United Government assumed office), to 31st March, 1930, loans totalling £4,219,895 were granted to 3,495 settlers, £3,851,452 to 4,413 workers, and £5,580 to eight local authorities, making a grand total of £8,076,927 granted to 7,916 applicants.

#### RURAL INTERMEDIATE CREDIT.

Scheme proving a decided success and contains great possibilities of further benefit to the primary industries of the Dominion. At 30th June, 1929, total advances amounted to £165,480. Repayments coming to hand in a very satisfactory manner.

#### LAND-SETTLEMENT.

Importance of successful land-settlement fully realized by the Government.

All idle Crown lands suitable for farming are being made productive as soon as possible.

During seventeen months ended 30th April last 545,100 acres of all classes of rural and suburban Crown lands were selected under various tenures, the number of subdivisions being 2,549. Anticipated that some 161 additional farming sections will be offered for selection by 31st July.

Development of Native lands also vigorously pursued. Intensive work at present being carried on under fourteen separate development schemes, while preliminary operations being undertaken on eleven other schemes, involving a total area of 54,000 acres.

Thirty properties purchased for land-for-settlement purposes since United Government came into office, comprising an area of 55,592 acres, involving total purchase-price of £525,000 and providing a total of 149 subdivisions.

#### AGRICULTURE.

Increased production especially necessary at present time to compensate for reduced national income consequent upon lower prices obtained for Dominion's primary produce.

Whole of resources of Departments of Agriculture and Scientific and Industrial

Research made available for man on the land.

Special research activities undertaken in connection with destruction of noxious weeds, health and nutrition of animals, &c.

#### SECONDARY INDUSTRIES.

Development of secondary industries complementary to successful land-settlement. Requirements of local market sufficient to justify more extensive secondary industries. Government assisting (in addition to Customs duty on imported goods) by technical investigations by Department of Industries and Commerce.

#### Education.

Requires to be developed on more practical lines. Select Committee's report on education at present being considered by Government.

Country schools being consolidated.

Correspondence School now provides a secondary course.

Special tuition for backward children.

Total cost of education now exceeds £4,500,000 per annum.

## UNEMPLOYMENT RELIEF.

Additional employment provided on Government works. Total expenditure by State for last year was £1,415,592. At 31st March, 1930, 16,197 men employed on Government works. Subsidy payable to local authorities on labour costs of relief works undertaken in urban and suburban districts increased from £1 for £1 to £2 for £1.

Legislation now before House giving effect to main recommendations of Unemployment Committee's report.

#### REPARATIONS.

Matter of German reparation payments now placed on satisfactory basis.

## GOVERNMENT TRADING DEPARTMENTS.

With exception of railways, all trading Departments earned profits for the year.

## EARTHQUAKE RELIEF.

Total subscriptions received in excess of £147,000.

Government arranged for reopening of main roads and restoration of public buildings.

# RAILWAYS.

Gross revenue for year, £8,288,116, and working-expenses, £7,358,859. Total net loss for year, £1,211,269, due basically to competition of motor transport.

Advance of £150,000 made from Consolidated Fund to enable expenditure to be met.

Subsidy on branch lines and isolated sections discontinued as from 1st April, 1929.

Expenditure being drastically overhauled and unremunerative services curtailed or eliminated.

Royal Commission set up to review whole position of Railways.

## TRANSPORT.

Co-ordination essential and regulative provisions necessary. Matter cannot be left to be settled by unrestricted competition, which Dominion cannot afford. Legislation to be introduced this session.

#### HIGHWAYS.

Total expenditure on roads and highways now approximately  $\pounds 3,600,000$  per annum.

Wasteful duplication of transport system has been facilitated by development of highways and roads.

Finances of Main Highways Account being adjusted. Petrol-tax to be increased from 4d. to 7d. per gallon to provide necessary additional funds.

## TAXATION.

Budget for ensuing year cannot wholly be balanced by economy in administration, and additional taxation unavoidable.

Large falling-off in Customs and land and income tax anticipated owing to trade conditions.

Total shortage of over £3,000,000 required to be met. Shortage to be made good by decreases in expenditure amounting to £1,684,000 and the balance from additional taxation.

## Proposals.

Customs duties increased to provide approximately half of £1,660,000 required, mainly in respect of goods of foreign origin.

Duty on tobacco increased.

Allowance previously made for underproof spirit abolished.

Duty on New Zealand brewed beer increased.

Duty on imported timber increased.

Additional duty on cinematograph sound-films.

Land and Income Tax.—Special land-tax abandoned and all farmers owning or occupying land of an unimproved value of £7,500 or over liable to assessment for income-tax on farming as well as other income. Also, adjustments on account of allowances.

Rebate of 5 per cent. on land-tax otherwise payable will not be allowed this year. Deduction of 5 per cent. on capital value of property for income-tax purposes to be amended to 5 per cent. on unimproved value or taxable balance, with appropriate allowance for depreciation.

Income-tax raised by 10 per cent.

Taxation of life-insurance companies to be adjusted.

Stamp Duties.—Totalizator duty increased from  $2\frac{1}{2}$  per cent. to 5 per cent.

Death duties increased by 10 per cent. on amount by which final balance exceeds £100,000.

Amusement-tax increased; also sundry other increases in stamp duties.

#### ESTIMATES FOR 1930-31.

Estimates rigorously reduced to minimum consistent with maintenance of existing services.

	$\mathbf{E}_{i}$	STIMATEL	REVENU	JE.		£
Customs						8,530,000
Beer duty						615,000
Film-hire tax						30,000
Motor-vehicle	es—Duties,	licenses,	&c.			1,915,000
Stamp and d	eath duties					3,780,000
Land-tax						1,240,000
Income-tax						3,960,000
Interest on p	ublic mone	ys	• •			805,000
Interest on c						
Railway	s					1,380,000
$\operatorname{Post} \operatorname{Offi}$	ce			• •		510,000
Interest on F	ublic Debt	Redemp	tion Fund	l		985,000
Other receipt	· · ·	••	• •			1,370,000
					£	25,120,000

## ESTIMATED RESULTS.

The estimated expenditure for the The position for the financial year e		in the estim	nates.
7 J			£
Revenue	 	 	25,120,000
Expenditure—		£	
Permanent appropriations		 17,289,000	
Annual votes	 	 7,585,000	
			24,874,000
leaving	 	 	£246,000

to provide for supplementary estimates and contingencies.

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Table No. 3.

Revenue for the Year ended 31st March, 1930, compared with the Year ended 31st March, 1929.

				- ,		•	
			1	Year ended 31st March, 1930.	Year ended 31st March, 1929.	Increase.	Decrease.
		······································					-
			i	£	£	£	£
Customs				8,897,046	7,954,252	942,794	
Beer duty				620,312	611,484	8,828	
Motor-vehicles—Duties, lice	nses, &	c		1,510,790	1,243,577	267,213	
Stamp and death duties				3,405,292	3,575,720		170,428
Land-tax				1,506,911	1,140,324	366,587	
Income-tax				3,533,764	3,310,877	222,887	
Registration and other fees				253,788	198,267	55,521	
Marine				114,267	118,250		3,983
Interest on public moneys				803,491	760,035	43,456	′
Interest on capital liability-		ing railwa		2,132,324	2,331,335		199,01
zarozen en enparen zarozen		l and Tele		481,000	428,000	53,000	
Interest on Public Debt Re			8P	996,695	995,202	1,493	
Rents of buildings	crompor	O21 1 01101		18,519	25,284		6,768
Tourist and Health Resorts	••	• •	• •	77,235	72,895	4,340	,
Miscellaneous	••			230,233	99,222	131,011	
Territorial	• •	• •	• • •	214,229	198,803	15,426	
Departmental and other rec	$_{ m eipts}$	• • •	• • •	553,965	536,149	17,816	••
						2,130,372	380,187
						380,187	
Totals	••	••		25,349,861	23,599,676	1,750,185	

Table No. 4.

Comparative Statement of the Estimated and Actual Revenue of the Consolidated Fund (Ordinary Revenue Account) for the Financial Year ended 31st March, 1930.

			Estimate for	Actual for	Differe	nce.
			1929-30.	1929-30.	More.	Less.
_		:	£	£	£	£
Customs			8,400,000	8,897,046	497,046	
Beer duty			600,000	620,312	20,312	
Motor-vehicles—Duties, licens	es. &c		1,442,000	1,510,790	68,790	
Ou 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1		• • •	3,614,000	3,405,292		208,708
Tand tar	•		1,493,000	1,506,911	13,911	••
Income-tax			3,400,000	3,533,764	133,764	
Registration and other fees .			220,000	253,788	33,788	
M			120,000	114,267		5,733
Interest on public moneys .			820,000	803,491		16,509
Interest on capital liability—			,			,
Washin a mailwa wa			2,450,000	2,132,324		317,676
Postal and Telegraph .			480,000	481,000	1,000	
Interest on Public Debt Rede	mption Fund		995,000	996,695	1,695 +	
Rents of buildings			25,000	18,519	1	6,481
Tourist and Health Resorts .			77,000	77,235	235	
Miscellaneous			239,000	230,233		8,767
Territorial			198,000	214,229	16,229	
Departmental and other receip	pts		599,000	553,965		45,035
					786,770 608,909	608,909
Totals	•		25,172,000	25,349,861	177,861	

Table No. 5.

Estimated Revenue of the Consolidated Fund (Ordinary Revenue Account) for 1930-31, compared with the Actual Revenue received for 1929-30.

							Actual	Differences.	
						1930-31.	for 1929–30.	Increase.	Decrease.
Ordi	nary R	EVENUE	Accoun	т.		£	£	£	£
Customs						8,530,000	8,897,046		367.046
Beer duty						615,000	620,312		5,312
Film-hire tax						30,000		30,000	
Motor-vehicles-Du	ties, licer	nses. &c				1,915,000	1,510,790	404,210	
Stamp and death du				• •		3,780,000	3,405,292	374,708	
Land-tax	• •			••		1,240,000	1,506,911		266,911
Income-tax						3,960,000	3,533,764	426,236	••
Registration and oth	ier fees			• •		235,000	253,788		18,788
Marine						115,000	114,267	733	
Interest on public m	onevs					805,000	803,491	1,509	
Interest on capital li	iability-	-Workin				1,380,000	2,132,324		752,324
Interest on capital l	iabilitv-	-Post ar	nd Telegr	aph		510,000	481,000	29,000	
Interest on Public I						985,000	996,695		11,695
Rents of buildings						18,000	18,519		519
Tourist and Health	Resorts					75,000	77,235		2,235
Miscellaneous						194,000	230,233		36,233
Territorial						198,000	214,229		16,229
Departmental receip						529,000	545,952		16,952
Recoveries on accou		enditur	e of prev	ious years		6,000	8,013	• •	2,013
			٠					1,266,396	1,496,257 1,266,396
$\mathbf{T}$	otals					25,120,000	25,349,861		229,861

Table No. 6. Comparative Statement of Stamp and Death Duty Revenue for 1928-29 and 1929-30.

Item.	1928–29.	1929–30.	Increase.	Decrease.
	£	£	£	£
Adhesive stamps	124,406	115,463		8,943
Duty on instruments	439,452	457,148	<b>17,6</b> 96	
Death duty (estate and succession duty)	1,865,172	1,662,163	: • •	203,009
Gift duty	79.342	65,276		14,066
Impressed stamps, and duty on cheques	197,834	209,476	11,642	
Company licenses	72,327	76,066	3,739	
Sharebrokers' licenses	706	912	206	••
Bank-note duty	191,221	193,017	1,796	
Duties payable by racing clubs	541,179	542,899	1,720	
Amusements-tax	60,586	79,887	19,301	
Rates, fines, and miscellaneous	3,495	2,985	••	510
		-	56,100	226,528
			• •	56,100
Totals	3,575,720	3,405,292		170,428

Table No. 7.

Statement showing Customs Duties collected for Year 1929-30, compared with the Year 1928-29.

			1929-30.	1928–29.	Increase.	Decrease.
			£	e	e	£
Spirits, wine, and beer			$1,17\overset{x}{2},199$	1,062,152	110,047	-
	• •	• •			,	• •
Tobacco, cigars, and cigarettes	• •		1,472,662	1,464,732	7,930	• •
Apparel and textiles			1,866,548	1,726,231	140,317	
Motor-vehicles and parts*			1,216,579	1,141,734	74,845	
Other goods			2,399,207	2,142,504	256,703	
Primage	• •		769,851	416,899	352,952	
Totals			8,897,046	7,954,252	942,794	

<sup>\*</sup> Excluding tire-tax and petrol-tax earmarked to Main Highways.

Table No. 8.

STATEMENT OF THE ACTUAL NET EXPENDITURE OF THE CONSOLIDATED FUND (ORDINARY REVENUE ACCOUNT) FOR THE FINANCIAL YEAR ENDED 31ST MARCH, 1930, COMPARED WITH THE FINANCIAL YEAR ENDED 31ST MARCH, 1929.

	Year ended 31st March, 1930.	Year ended 31st March, 1929.	Increase.	Decrease.
Permanent appropriations—	£	£	£	£
Civil List	30,528	30,167	361	
Interest	9,134,972	8,675,221	459,751	
Sinking Fund	2,889	2,882	7	
Repayment of Public Debt	1,154,245	1,046,928	107,317	
Reduction of Funded Debt	405,136	385,710	19,426	
Under special Acts—	,		,	
Compensation for stock condemned and	30,203	29,762	441	
destroyed	, ·	,	1	
Contribution to Singapore Naval Base	125,000	125,000		
Education purposes	140,561	137,233	3,328	
Exchange on remittances to and from London	47,602	24,813	22,789	
Maintenance of overseas war graves and	30,750	30,750		
memorials	, , , , , , , ,			
Main Highways Account Revenue Fund-	548,842	441,346	107,496	1
Transfer of tire tax, fees, fines, &c.*	,		,	
Motor-spirits taxation—Allocation of revenue	960,568	793,670	166,898	
N.Z. Consolidated Stock—Amount paid Bank	24,493	29,844		5,351
of England for management	,			, ,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,
Pensions—			· Land	
Old-age	1,067,603	1,018,353	49,250	
Widows'	322,886	312,963	9,923	
Military	11,510	- 13,673		2,163
War	1,204,422	1,178,646	25,776	
Miners'	49,198	45,725	3,473	
Blind	14,716	13,339	1,377	
Various	18,687	20,020	1	1,333
Family allowances	60,876	54,815	6,061	2,000
Refunds in respect of totalizator-tax	25,784	26,166		382
Salaries and honoraria (legislative, judicial,	107,173	100,260	6,913	
&c.)	i	100,200	0,013	
Subsidies paid to Hospital Boards†	732,456	673,689	58,767	!
Subsidies paid to local authorities on rates	219,688	216,065	3,623	
Subsidies to superannuation funds and the	381,548	204,716	176,832	
National Provident Fund	001,010	201,.10	1.0,002	• •
Working Railways—	i			
Losses on isolated sections and branch lines	29,929	496,578	••	466,649
Loan to meet liabilities	150,000	100,010	150,000	100,010
Transfer to Discharged Soldiers Settlement	50,000	50,000		1 ::
Loans Act 1920 Depreciation Fund Account	50,000	30,000		''
Westport Harbour Board—Repayment on		Cr. 30,000		Cr. 30,000
account of advance		3 30,000		
Miscellaneous	145,340	96,263	49,077	
AMERICO CAROLICO COMO TITO TO THE CONTROL OF THE CO	220,010	33,203		
	17,227,605	16,244,597	1,428,886	445,878

<sup>\*</sup>Includes expenses of collection.
†Subsidy under Hospital and Charitable Institutions Act for the Jubilee Institute for the Blind is included in "Education purposes."

Table No. 8-continued.

STATEMENT OF THE ACTUAL NET EXPENDITURE OF THE CONSOLIDATED FUND (ORDINARY REVENUE ACCOUNT) FOR THE FINANCIAL YEAR ENDED 31ST MARCH, 1930, COMPARED WITH THE FINANCIAL YEAR ENDED 31ST MARCH, 1929—continued.

·	Year ended 31st March, 1930.	Year ended 31st March, 1929.	Increase.	Decrease.
Annual appropriations—	£	£	£	£
Legislative Departments	99,251	95,191	4,060	
Prime Minister's Department	13,817	13,084	733	
Treasury Department	41,941	37,494	4,447	
National Provident and Friendly Societies De-	25,586	25,047	539	• •
partment				
Land and Income Tax Department	65,314	61,099	4,215	
Stamp Duties Department	99,339	96,580	2,759	
Public Buildings	69,451	87,073		17,622
Government and other Domains	1 000	5,299		360
Maintenance and Repairs to Roads	79,504	85,436		5,932
Maintenance of Irrigation Works	16,310	14,138	2,172	
Native Department	35,714	31,677	4,037	
Department of External Affairs	00.010	38,433	1,001	1,821
Cook Islands	34,389	34,822		433
Done don at all I done in and Comment	9,356	31,419	::	22,063
Department of Industries and Commerce  Department of Justice	135,383	132,623	2,760	
TO TO TO TO THE TOTAL OF THE TO	88,443	89,456	1	1,013
C T OCC	5,824	5,934	• • •	110
TO II TO	452,883	444,970	7,913	
<b>Th</b> 100 miles	176,743	165,912	10,831	• •
				4 000
Mines Department	27,531	32,424	••.	4,893
Department of Internal Affairs	351,039	359,966	9.470	8,927
Audit Department	$\frac{27,260}{6,274}$	24,790	2,470	
Public Service Commissioner's Office	6,374	7,062	ļ •• i	688
Printing and Stationery Department	214,976	220,796	9.740	5,820
Mental Hospitals Department	307,040	303,300	3,740	• •
Department of Health	247,250	239,757	7,493	•••
Naval Defence	437,573	463,496	• •	25,923
Defence Department	454,828	464,595		9,767
Customs Department	112,087	117,390		5,303
Marine Department	133,706	110,212	23,494	• •
Department of Labour	60,985	60,893	92	• •
Department of Lands and Survey	192,819	181,748	11,071	••
Scenery-preservation	2,391	14,139		11,748
Valuation Department	55,566	53,600	1,966	
Electoral Department	11,266	89,773	• • •	78,507
Department of Agriculture	435,283	451,926		16,643
Department of Tourist and Health Resorts	92,383	82,987	9,396	• •
Department of Education	3,218,828	3,092,296	126,532	
Department of Scientific and Industrial Research	65,774	57,535	8,239	
Transport Department	5,313		5,313	
Services not provided for	22,206	7,959	14,247	
	7,973,277	7,932,331	258,519	217,573
			1,687,405 663,451	663,451
Total expenditure	25,200,882	24,176,928	1,023,954	

Table No. 9.
NET EXPENDITURE.

Comparative Statement of the Appropriated and Actual Expenditure of the Consolidated Fund (Ordinary Revenue Account) for the Financial Year ended 31st March, 1930.

			Net	Actual Net	Differ	ence.
_			Appropriations, 1929-30.	Expenditure, 19 <b>29–30</b> .	More.	Less.
Permanent appropriations—			£	£	£	£
Civil List			31,190	30,528		669
Interest			9,045,111	9,134,972	89,861	
Sinking Fund			2,882	2,889	7	
Repayment of Public Debt			1,156,589	1,154,245		2,34
Reduction of Funded Debt			405,136	405,136		
Under special Acts	• •	• •	6,380,747	6,499,835	119,088	• •
			17,021,655	17,227,605	208,956	3,000
Annual appropriations—				00.044		
Legislative Departments			94,967	99,251	4,284	4 4 4 m.
Prime Minister's Department	• •		13,990	13,817	:	175
Treasury Department			40,383	41,941	1,558	
National Provident and Friendly S	Societies	De-	25,757	25,586		171
partment				a= 63.1	103	
Land and Income Tax Department	• •	• •	64,913	65,314	401	• •
Stamp Duties Department	• •	• •	98,806	99,339	533	11 401
Public Buildings	• •	• •	80,942	69,451		11,491
Government and other Domains	• •	• •	6,330	$\frac{4,939}{70,504}$	• •	1,391
Maintenance and Repairs to Roads	• •	• •	93,600	79,504	• •	14,096
Maintenance of Irrigation Works	• •	• •	21,050	16,310	• •	4,740
Native Department	• •	• •	35,732	35,714	• •	18
Department of External Affairs	• •	• •	39,944	36,612	• • • •	3,332
Cook Islands	• •	• •	35,635	34,389	• •	1,246
Department of Industries and Comm	nerce	• •	9,932	9,356	1.050	576
Department of Justice	• •	• •	134,125	135,383	1,258	
Prisons Department	• •	, .	92,867	88,443	••	4,424
Crown Law Office	• •	• •	6,149	5,824	• •	325
Police Department		• •	465,108	452,883		12,225
Pensions Department	• •		167,449	176,743	9,294	10 77/
Mines Department		• •	44,301	27,531	• •	16,770
Department of Internal Affairs		• •	359,343	351,039		8,304
Audit Department	• •	• •	28,399	27,260	• •	1,139
Public Service Commissioner's Office		• •	7,818	6,374	• •	1,444
Printing and Stationery Departmen		• •	228,310	214,976	• •	13,334
Mental Hospitals Department	• •	• •	311,656	307,040	• •	4,616
Department of Health		• •	251,827	247,250		4,577
Naval Defence	• •	• •	505,017	437,573	• •	67,444
Defence Department	• •	• •	491,667	454,828	• •	36,839
Customs Department	• •	• •	119,887	112,087	• •	7,800
Marine Department			156,346	133,706		22,640
Department of Labour	• •	• •	62,281	60,985	• •	1,296
Department of Lands and Survey	• •	• •	199,995	192,819	• •	7,176
Scenery-preservation	• •	• •	4,753	2,391	• •	2,362
Valuation Department	• •	• •	55,990	55,566		424
Electoral Department		• •	10,596	11,266	670	01 99E
Department of Agriculture	D	• •	456,618	435,283	••	21,335
Department of Tourist and Health I	nesorts	• •	92,856	92,383	10 049	473
Department of Education	 nio1 D	··	3,200,785	3,218,828	18,043	9 590
Department of Scientific and Industr	rial Kese	earen	68,303	65,774	• •	2,529
Transport Department Services not provided for			7,042	$\begin{smallmatrix}5,313\\22,206\end{smallmatrix}$	22,206	1,729
1			8,191,469	7,973,277	58,247	276,439
			-, -o -, +o o	.,.,.,		
					267,203	$279,445 \\ 267,203$
Total			25,213,124	25,200,882		12,242

Table No. 10.

ESTIMATED NET EXPENDITURE of the Ordinary Revenue Account for 1930-31, compared with Actual Net Expenditure for 1929-30.

				Estimate for	Actual for	Differ	ence.
			,	1930-31,	1929-30.	Increase.	Decrease.
ermanent Appropriations,—				£	£	£	£
Civil List				30,450	30,528	~	~ 7:
Interest	• • • • • • • • • • • • • • • • • • • •	••		9,357,578	9,134,972	222,606	,
Clim Library Thomas 2		• •	• • •	2,921	2,889	32	• • •
70 1 0 em 1 1 20 1	• •	• •	• •	425,540	405,136	20,404	••
T) 1 10 11 T) 1		• •	• • •				• •
	• •	• •	• • •	1,224,500	1,154,245	70,255	050 99
Under Special Acts	••	• •		6,247,503	6,499,835	• •	252,33
annual Annuanuistiana			ļ	17,288,492	17,227,605	313,297	252,41
Annual Appropriations,— Legislative Departments				90,000	99,251		9,25
Prime Minister's Department	• • • • • • • • • • • • • • • • • • • •	•••		13,900	13,817	83	• • • • • • • • • • • • • • • • • • • •
Treasury Department	••	• • • • • • • • • • • • • • • • • • • •	1	38,900	41,941		3,04
National Provident and Friendl	v Sociation		t	25,000	25,586		5,04
Land and Income Tax Departm	y Booleties	-			65,314	• •	81
		• •	• • •	64,500		•••	
Stamp Duties Department		• •	• • •	97,000	99,339		2,33
Public Buildings	• •	• •	•• أ	75,000	69,451	5,549	••
Government and other Domains		• •	• •	4,600	4,939	• •	33
Maintenance and Repairs to Ro			• •	45,000	79,504		34,50
Maintenance of Irrigation Work	s, &c			15,000	16,310		1,31
Native Department				30,000	35,714	:	5,71
Department of External Affairs				17,108	36,612		19,50
Cook Islands				26,900	34,389		7,48
Department of Industries and	Commerc	e, Tourist		126,500	139,971*	••	13,47
Publicity Department of Justice				134,000	135,383		1,38
Prisons Department				90,000	88,443	1,557	-,
Crown Law Office		• • •		5,800	5,824		2
Police Department			••	450,000	452,883	••	2,88
		• •	• •	165,000	176,743	• • •	11,74
M: D		• •	• • •		27,531	9 460	11,74
	• •		• • •	30,000		2,469	29.40
Department of Internal Affairs	• •		• • •	279,400	312,807*		33,407
Audit Department			• •	28,200	27,260	940	• •
Public Service Commissioner's		• •	• • •	7,480	6,374	1,106	
Printing and Stationery Depart	ment	• •		220,00 <b>0</b>	214,976	5,024	
Mental Hospitals Department				310,000	307,040	2,960	• •
Department of Health				240,000	247,250		7,250
Naval Defence			!	450,000	437,573	12,427	
Defence Department				275,000	454,828		179,828
Customs Department				110,000	112,087		2,087
Marine Department				180,092	133,706	46,386	
Department of Labour				56,871	60,985	10,000	4,114
Department of Lands and Surve			i	172,000	192,819		20,819
Scenery-preservation		••	• •	2,500	2,391	109	20,01
77 3 1 <sup>3</sup> Th	• •	• •	••		55,566	:	566
F1 1 5		••	••	55,000		••	
	• •	• •	••	9,992	11,266	• • •	$\frac{1,27}{45,000}$
Department of Agriculture	• •	• •	• •	390,000	435,283	!	45,28
Department of Education		• ;		3,188,186	3,218,828	· · · i	30,64
Department of Scientific and In	austrial R	esearch		60,000	65,774	· · · · · ·	5,779
Transport Department		• •		6,357	5,313	1,044	
Services not provided for			••	• •	22,206	• •	22,20
				7,585,286	7,973,277	79,654	467,648
						392,951	720,05
						!	392,95
Total expendi	ture			£24,873,778	£25,200,882		£327,10

<sup>\*</sup> Expenditure on "Publicity" was previously paid out of vote "Internal Affairs" and is included under that vote in Tables 8 and 9.

Table No. 11.

Statement showing how Accumulated Surpluses have been applied.

To Accumulated surpluses £ at 31st March, 1930 30,395,817	By Transfers to— £ £  Discharged Soldiers Settlement  Account—
	1920-21 13,330,000 1921-22 170,000 —————————————————————————————————
	Discharged Soldiers Settlement  Loans Act 1920 Depreciation Fund Account—
	1920-21 50,000
en e	1922–23 50,000
	1923–24 50,000
	Public Works Fund—
	1920-21
	1923-24 1,000,000
	$\begin{array}{cccccccccccccccccccccccccccccccccccc$
	$\begin{array}{cccccccccccccccccccccccccccccccccccc$
	3,250,000
	Reserve Fund Securities Account—
,	For purchase of securities, 1920–21 1,200,000
	For redemption of loan,
	1922–23 800,000 2,000,000
•	Loans redemption—
	1921-22 $560,011$
	1922–23 2,337,360
	1923-24 1,367,341
	1924–25 1,052,130
	1925–2 <b>6</b> 566,161* 1926–2 <b>7</b> 588,868†
	1926–27 588,868† 1927–28 95,980
	1928–29 50
	6,567,901
	Bank of New Zealand Shares Account— £
	1926–27 808,594
	1927–28 117,187
	1928–29 58,594
·	984,375
	Education Loans Account, 1923–24 100,000
·	Subsidies for relief of unemployment 255,400
	Assistance towards earthquake services . 3,516
	Advance to State Forests Account 45,000
	Advance to Rural Intermediate Credit Board 272,100
	Board 272,100 Charges and expenses of renewing loans 4,105
	Ordinary revenue—
	To balance revenue and expenditure—
	£
	1921–22 279,831
	1928–29 577,252
	Investments at 31st March, 1930 713,966 Balance (cash and imprests) at 31st
	March, 1930 1,642,371
£30,395,817	$\pm 30,395,817$

<sup>\*</sup> Includes £151,824 of reparation-moneys received from Germany. moneys received from Germany.

<sup>†</sup> Includes £73,710 of reparation-

Table No. 12.

Statement of the Estimated Liabilities chargeable on the Consolidated Fund (Ordinary Revenue Account) outstanding on the 31st March each Year from 1926 to 1930.

				1926.	1927.	1928.	1929.	1930.
REVENUE ACCOUNT.				£	£	£	£	£
Permanent Appropriations,-				2	, £	, *	, ž	£
Civil List				313	337	335	238	295
Under Special Acts of the Legislature	• •	••		13,435	16,835	16,540	48,830	48,952
Pensions	• •	• •		701	1,202	898	1,020	789
1 02010110	••	••	• •					100
				14,449	18,374	17,773	50,088	50,036
Annual Appropriations,—								
Legislative Departments				1,007	2,751	4,297	4,182	3,793
Departments of Minister of Finance*	• •	••		11,064	8,226	16,253	18,843	16,949
Post and Telegraph Department	• •	••		93,919	61,876	89,230	¶	10,3±3
Public Buildings, Domains, Maintena		of Roads		00,010	01,0,0	05,200	li li	"
Maintenance of Irrigation Works	••	••		17,315	23,301	19,189	14,858	20,162
Justice Department +	• •	• • •	• • •	19,258	15,155	38,603	18,845	17,743
Mines Department	• •	• •	• • •	2,371	3,698	3,961	1,656	1,991
Internal Affairs Department:	• •	• • •	• • •	61,038	76,784	53,442	69,368	57,165
Defence Departments		• • •		94,392	41,813	41,541	28,326	36,871
Customs Department				15		1 '	i '	•
Marine Department		• • •		9,198	5,520	5,080	5,665	6,236
Labour Department				1,148	2,152	1,417	2.065	1,811
Tanda Danaston ant	• •		• • •	1,840	3,332	5,024	5,631	
Agriculture Department		••		35,103	28,137	44,033	49,819	42,945
Education Department			. • •	10,405	33,828	41,455	32,577	23,696
37 - 1 + i 1 T) + + + -		• •		2,337	2,302	1,865	2,583	2,060
variation and Endoughar Expanding	• •	••	••					
				360,395	308,875	365,390	254,418	236,948
Camina unh maridad fan				112	0.650	410	200	011
Services not provided for Imprest Supply Act, 1927, Section 4	• •	••	• •	112	2,652	419 843	293	911
	··	mant) Am	· · ·	•••	••	84.5	227	••
Local Bodies Empowering (Relief of Unen ment Act, 1928, Section 3		шены Ан					721	11 651
Defeated at Demander	• •	• •	• •	1 944	5,453	3,052		11,651
Refunds of Revenue	• •	••	. • •	1,344	0,400	5,002	4,797	4,952
Totals				376,300	335,354	387,477	310,544	304,493

<sup>\*</sup> Includes Treasury, Land and Income Tax, Stamp Duties, and National Provident Fund and Friendly Societies Departments.

† Includes Native. External Affairs, Supreme and Magistrates Courts, Prisons, Police, Cook Islands, and Crown Law.

† Includes Audit. Printing and Stationery, Public Service Commissioner's Office, Mental Hospitals, Pensions, Scenery Preservation (from 1924-25), Health, Prime Minister's, Scientific and Industrial Research, and Transport Departments.

† Includes Naval Defence.

| Includes Industries and Commerce and Tourists Departments.

† Now a separate account (see Table No. 16).

Table No. 13.

## PUBLIC WORKS FUND.

Statement showing the Net Expenditure under Appropriations for the Year ended 31st March, 1930, compared with the Year ended 31st March, 1929.

Vote	Year ended 31st March, 1930.	Year ended 31st March, 1929.	Increase.	Decrease.
	'	'		`, ·
D. L.U. W D 4 . 1	£	140 150	£	£
Public Works, Departmental	132,527	142,176		9,649
Railway-construction	1,452,860	1,002,872	449,988	• •
Additions to Open Lines Public Buildings—	359,661	213,405	146,256	
General	28,748	4,307	24,441	
Courthouses	15,765	8,387	7,378	
Prison Buildings and Works	18,814	12,572	6,242	
Police-stations	8,442	6,925	1,517	
Postal and Telegraph	104,157	62,087	42,070	
Agricultural	2,963	2,808	155	1
Mental Hospital Buildings	152,096	96,782	55,314	
Health and Hospital Institutions	16,651	19,637	••	2,986
Timber-supply and Sawmills, &c	Cr. 3,608	Cr. 5,115		Cr. 1,507
Acquisition and Operation of Quarries	329	Cr. 6,030	6,359	
Lighthouses	4,460	2,638	1,822	
Harbour-works	10,736	14,425	••	3,689
Development of Tourist Resorts	20,547	39,254		18,707
Department of Immigration	41,756	50,266		8,510
Roads, &c	1,005,329	780,990	224,339	
Roads on Goldfields	1,885	1,005	880	
Roads to give Access to Outlying Districts	53,693	51,582	2,111	
Telegraph Extension	594,383	624,414	• •	30,031
Contingent Defence	46,765	67,652		20,886
Lands, Miscellaneous	79,454	85,861		6,407
Irrigation, Water-supply, and Drainage	69,657	55,197	14,460	
Plant, Material, and Stores	Cr. 31,813	4,594		36,407
Transfer to Main Highways Account, Construction Fund	200,000	200,000		
Services not provided for	257	77	180	
			$983,512 \\ 135,765$	135,765
Totals	4,386,515	3,538,768	847,747	

## Table No. 14.

STATEMENT SHOWING THE TOTAL WAYS AND MEANS OF THE PUBLIC WORKS FUND, GENERAL PURPOSES ACCOUNT, AND THE TOTAL NET EXPENDITURE TO THE 31ST MARCH, 1930.

TATA TYC A NITE META NIC		
WAYS AND MEANS. LOANS:—	£ s. d.	£ s. d.
Immigration and Public Works Loan, 1870	4,000,000 0 0	z s. u.
Immigration and Public Works Loan, 1873	2,000,000 0 0	
Immigration and Public Works Loan, 1874	4,000,000 0 0	
General Purposes Loan Act, 1873	750,000 0 0	ii.
New Zealand Loan Act, 1876	750,000 0 0	
New Zealand Loan Act, 1877	2,200,000 0 0	
New Zealand Loan Act, 1879	5,000,000 0 0	! .
New Zealand Loan Act, 1882	3,000,000 0 0	
New Zealand Colonial Inscribed Stock Loan Act, 1882	250,000  0  0	
North Island Main Trunk Railway Loan Act, 1882	1,000,000 0 0	
New Zealand Loan Act, 1884	1,500,000 0 0	
New Zealand Loan Act, 1886	1,325,000 0 0	
District Railways Purchasing Acts, 1885 and 1886	479,487 7 11	
New Zealand Loan Act, 1888	1,000,000 0 0	i i
Native Land Purchase Act, 1892	149,700 0 0	ļ
Lands Improvement and Native Lands Acquisition Act, 1894	500,000 0 0	
Aid to Public Works and Land Settlement Act, 1896	$1,000,000  0  0 \\ 250,000  0  0$	
Aid to Public Works and Land Settlement Amendment Act, 1897 Aid to Public Works and Land Settlement Amendment Act, 1898	$250,000  0  0 \\ 500,000  0  0$	
113 TO 111 TIT 1 1 T 1 C 1 C 1 C 1 C 1 C 1 C 1 C 1 C	1,000,000 0 0	
Aid to Public Works and Land Settlement Act, 1899 Aid to Public Works and Land Settlement Act, 1900	1,011,600 0 0	
Aid to Public Works and Land Settlement Act, 1900	1,250,000 0 0	
Aid to Public Works and Land Settlement Act, 1902	1,750,000 0 0	
Aid to Public Works and Land Settlement Act, 1903	997,690 0 0	
Aid to Public Works and Land Settlement Act, 1904	750,000 0 0	i
Aid to Public Works and Land Settlement Act, 1905	1,000,000 0 0	1
Aid to Public Works and Land Settlement Act, 1906	989,700 0 0	İ
Aid to Public Works and Land Settlement Act, 1907	1,000,000 0 0	
Aid to Public Works and Land Settlement Act, 1908	1,250,000 0 0	
Aid to Public Works and Land Settlement Act, 1909	1,000,000 0 0	
Aid to Public Works and Land Settlement Act, 1910	1,750,000  0  0	
Aid to Public Works and Land Settlement Act, 1911	1,500,000 0 0	
Aid to Public Works and Land Settlement Act, 1912	1,748,900 0 0	
Aid to Public Works and Land Settlement Act, 1913	1,750,000 0 0	!
Aid to Public Works and Land Settlement Act, 1914	3,000,000 0 0	{ · · · · · · · · · · · · · · · · · · ·
Aid to Public Works and Land Settlement Act, 1921	5,060,613 0 3	:
Aid to Public Works and Land Settlement Act, 1922	4,408,860 12 3	
Finance Act, 1909	1,250,000 0 0	
Finance Act, 1915, and New Zealand Loans Act, 1915	2,000,000 0 0	•
Finance Act, 1916	1,000,000 0 0 850,000 0 0	,
Finance Act, 1917 Finance Act, 1918 (No. 2)	850,000 0 0 2,500,000 0 0	1
TP: A / 1010 C 41 F	750,000 0 0	•
TP: A / 1000 CL // 15	2,500,000 0 0	
Finance Act, 1920, Section 15	2,673,111 10 11	İ
Finance Act, 1923, Section 2	4,306,608 17 6	
Finance Act, 1924, Section 2	2,065,883 12 6	
Finance Act, 1925, Section 2	4,151,450 10 2	
Finance Act, 1926, Section 2	5,220,134 10 7	Í
Finance Act, 1927 (No. 2), Section 2	4,122,864 0 9	
Finance Act, 1928, Section 2	2,000,000 0 0	
Post and Telegraph Act, 1908	200,000 0 0	
Midland Railway Petitions Settlement Acts, 1902 and 1903	150,000 0 0	
Paeroa-Waihi Railways Act, 1903	75,000 0 0	
Waikaka Branch Railway Act, 1905	50,000 0 0	
Wellington and Manawatu Railway Purchase Act, 1908	1,000,000 0 0	
Appropriation Act, 1912	15,000 0 0	
Irrigation and Water-supply Act, 1912	100,000 0 0	05 051 004 2 12
		97,851,604 2 10
RECEIPTS IN AID:		
A	14,555,000 0 0	
Contributions of Canterbury Province for Railways	56,000 0 0	
Proceeds of Railway Material handed over to Cook County Council	4,963 7 4	i
Stamp Duties to 31st December, 1876	264,657 16 4	
Transfer from Confiscated Lands Liabilities Account	19,963 1 3	
Receipts under Section 16 of the Reserves and other Lands Disposal	21,890 4 5	-
and Public Bodies Empowering Act, 1912	-,	:
Special Receipts under Section 9 of the Railways Construction Act,	60,616 3 0	
1878	•	
Special Receipts under the Ellesmere Lake Lands Acts, 1888 and	$66,415 \ 13 \ 0$	
1893		
Special Receipts under the Railways Authorization and Manage-	2,257  1  9	
ment Act, 1891		
Special Receipts under the North Island Main Trunk Railway Loan	114,550 19 6	
Application Act, 1886		
Sinking Funds released	506,819 19 3	
		15,673,134 5 10
		6110 FOA FOO O O
		£113,524,738 8 8
		2110,024,700 0 0

Table No. 14-continued.

STATEMENT SHOWING THE TOTAL WAYS AND MEANS OF THE PUBLIC WORKS FUND, GENERAL PURPOSES ACCOUNT, AND THE TOTAL NET EXPENDITURE TO THE 31ST MARCH, 1930—continued.

NET E	XPEND	ITURE.							ĺ			
Expenditure on—						£	s.	d.	ĺ.	£	8.	d.
Immigration						3,276,305	8	1	1			
Public Works, Departmental						2,625,430	19	5				
Railways, including Surveys						54,131,309		2				
Railway Bondholders						<i>' '</i>						
Roads						18,859,766	12	$^{2}$				
Land-purchases						2,061,147		10				
Development of Mining						881,325	0	11				
Telegraph Extension						10,510,744	3	11	Ì			
Public Buildings						10,696,214	11	4				
Lighthouses, Harbour-works,			nces			1,280,971		2	Ì			
Contingent Defence		• •		• •		1,393,361	9					
Rates on Native Lands	•••			• •		68,671	16	10	į			
Thermal Springs	• • • • • • • • • • • • • • • • • • • •					14,599			1			
Development of Tourist Reso						518,913						
Lands Improvement						591,722			1			
Plant, Material, and Stores						319,620			1			
Charges and Expenses of rais					••	3,549,209			İ			
Coal-mines					• •	10,835						
Interest and Sinking Fund						218,500						
Irrigation and Water-supply					• •	906,128			İ			
Timber Supply, Sawmills, &c						Cr. 3,218		10				
Acquisition and Operation of	Onarrie	4				5.417						
Motor Transport Service	· ·					33,635						
Transfer to Main Highways			ion Fund			1,226,000						
rangior of man righways 2	1000 00110,	Construct	on Lana	• •					113.1	76,613	17	3
									1.20,1	,010		·
Balance on 31st March, 1930,-	_											
Cash in the Public Account						315,410	19	9	İ			
Imprests outstanding	• •	• •	• •			32,713						
impreses outstanding	••	••	••	• •	• •	02,110			,	348,124	11	5
									£113,8	524,738	8	8
									1			

Table No. 15.

Statement of the Estimated Liabilities chargeable on the Public Works Fund (General Purposes Account), outstanding on the 31st March each Year from 1926 to 1930.

·	1926.	1927.	1928.	1929.	1930.
<u> </u>		<del>'</del>		··· · · · · · · · · · · · · · · · · ·	
Annual Appropriations—	£	£	£	£	£
Public Works, Departmental	1,768	2,198	2,475	3,935	4,110
Railways	99,592	122,980	114,964	94,721	148,039
Irrigation and Water-supply and Drainage	2,406	3,478	2,216	5,968	5,246
Public Buildings	19,521	20,880	15,276	20,488	27,78
Timber-supply, &c	81	1,367	552	426	24
Acquisition and Operation of Quarries	2,011	1,053	1,997	1,637	2,23
Lighthouses, Harbour-works, and Harbour-defences	591	861	1,423	1,182	1,20
Development of Tourist Resorts	6,697	992	4,590	2,601	5,63
Immigration	33,179	20,238	13,216	8,521	6,23
Roads	54,859	74,969	94,445	77,420	128,35
Telegraph Extension	214,007	211,700	227,018	206,836	287,73
Lands, Miscellaneous	3,621	1,585	3,170	2,172	8,84
Plant, Material, and Stores	4,292	2,610	7,376	4,247	3,99
Totals	442,625	464,911	488,718	430,154	629,64

Table No. 16.

Statement of the Estimated Liabilities chargeable on the undermentioned Separate Accounts outstanding on the 31st March each Year from 1926 to 1930.

				1926.	1927,	1928.	1929.	1930.
				£	£	£	£	£
Cheviot Estate Account			• •					162
Deteriorated Lands Account				117	839	34	258	15
Discharged Soldiers Settlement Accord	unt					5,012	168	44
Education Loans Account				2,214	3,962	3,855	7,992	1,248
Deposits Account				3		569		•••
Electric Supply Account				87,856	141,064	330,055	112,612	122,816
Government Accident Insurance Acc				956	345	316	388	319
Government Life Insurance Account				1,142	1,269	1,339	2,031	1,535
Hauraki Plains Settlement Account				1,808	4,836	4,160	4,644	5,519
Kauri-gum Industry Account			[	441				
Land Assurance Fund Account								21
Land for Settlements Account				1,143	870	35	2,231	9,414
Land for Settlements Account (Discha	arged S	oldiers S	ettle-	238	74	2,162	1	
ment Account)					i	1		1
Land for Settlements Account (Open	ing up	Crown I	ands	2,799				
for Settlement Account)	-			·				1
Main Highways Account—					!			-
Revenue Fund				73,703	64,276	66,304	91,699	114,471
Construction Fund				81,847	124,746	59,418	130,156	112,553
Mining Advances Account					ļ		2	23
National Endowment Account				1.005		88	403	1,085
National Endowment Trust Account						,	1,273	
Native Land Settlement Account				542	4.045	3,881	8,794	7,102
Native Trustee's Account				57	39	53	100	100
Post Office Account*							65,963	70,440
Public Service Superannuation Fund				23	157	171	170	203
Public Trust Office Account		••			5,032	6,142	6,696	8,890
Railways Improvement Authorization				42,083	50,524	140,866	176,334	91,273
				448	970	1,540	1,746	767
State Advances Account				2,699	4,268	64.939	20,149	56,216
State Coal-mines Account				4,930	21,130	16,926	15,931	22,547
State Fire Insurance Account				202	59		2	15
State Forests Account				13,455	11,342	10,487	9,818	9,635
Swamp Land Drainage Account				1,174	3,471	3,670	5,826	6,169
Waihou and Ohinemuri Rivers Impr				2,954	6,403	6,388	8,048	2,381
Westport Harbour Account				612	4,621	647	2,331	1,292
Working Railways Account*	• •	• •	• •	309,278	329,829	358,110	335,101	364,479
working nanways Account				000,410	040,049	900,110	101,000	. 904,419

<sup>\*</sup> Formerly vote under Consolidated Fund.

Table No. 17.

Receipts and Payments of Accounts, 1929-30, with Balances at 1st April, 1929, and 31st March, 1930.

Account.	Balance, 1st April,	Receipts (Net)	Credits	Net	Balance, 3	1st March
Account.	1929.	1100011100	Reduction.	Expenditure.	In Cash.	In Investments
	_		1	I	İ	Ţ
Consolidated Fund—	£	£	£	£	£	£
Ordinary Revenue		25,349,861	1 -	25,447,065		713,966
Nauru and Ocean Islands	3,284	36,242		36,354	122	3,050
Nauru and Ocean Islands Sinking Fund	10,022	10,410	• • •	20,120	12	300
Accounts of Local Bodies	7,349	37,705		35,325	9,729	
Deposits	630,549	2,495,240	• •	2,777,482	11,933	336,374
Public Works Fund—					210 705	
General Purposes	3,889,084	1,376,751	766,744	4,917,710	348,125	• •
Waihou and Ohinemuri Rivers Im-	11,906	20,571	5,342	29,133	3,344	• • •
provement	20= 000	000 000	704 000		105 007	1 W 0 W 0 0
Electric Supply	697,088	935,535	104,388	1,290,742	165,381	176,500
Electric Supply Sinking Fund	115,854	56,875		200 770	39	172,690
Advances to other Governments	15,274	299,521		293,750	21,045	
Bank of New Zealand Shares	1,859,375	245,313		245,313		1,859,375
Cheviot Estate	210,686	26,590	• • •	6,382	60,604	170,290
Deteriorated Lands	13,325	1,066	:	2,997	1,337	10,057
Discharged Soldiers Settlement	420,520	1,824,494	1,203	2,004,791	215,582	24,641
Discharged Soldiers Settlement Act 1920	484,676	74,059	• • •		357,992	200,743
Depreciation Fund	20.00	1 102 203			10.040	
Education Loans	38,605	425,581	12,078	444,344	19,842	::
General Purposes Relief	24,896	9,829		3,094	16,841	14,790
Hauraki Plains Settlement	29,282	28,800	23,523	33,830	24,252	• •
Howard Estate				1		
Hunter Soldiers' Assistance Trust	5,293	951	••	139	355	5,750
Hutt Valley Lands Settlement	616	53,355		53,910	61	
Kauri-gum Industry	3,336	15,691	Dr. 127	2,305	16,722	::
Land Assurance Fund	85,834	6,915	1	7,811	58,838	26,100
Land for Settlements	296,815	1,293,297	5,402	1,032,493	267,429	290,190
Land for Settlements—Discharged Soldiers	4	193		197		
Settlement						
Loans Redemption	65,296	28,541,655	·	28,386,801	117,350	102,800
Main Highways Revenue	521,604	1,486,536	56,266	1,871,687	120,553	15,900
Main Highways Construction	8,090	1,299,625	71,674	1,147,148	160,567	
Mining Advances	14,550	487		313	724	14,000
National Endowment	124,886	148,473		138,351	44,158	90,850
National Endowment Trust	38,728	4,890	• •	1,416	3,062	39,140
Native Land Settlement	13,026	204,184	1,742	161,468	55,742	• • •
Public Debt Repayment	5,326	1,156,199	• • •	1,158,472	3,053	
Railways Improvement Authorization Act,	1,174,816	437,426	132,991	1,285,085	172,157	155,000
1914						
Rangitaiki Land Drainage	6,411	14,969	721	18,962	2,418	· · ·
Remittances from London		250,000		250,000		
Remittances to London		3,944,680		3,948,579	Dr. 3,899	••
Reserve Fund	2,000,000	68,563	1			2,068,563
State Advances Loan	1,181,875	3,263,887		4,345,365	100,397	
State Coal-mines	38,472	331,101	2,118	310,516	8,257	50,800
State Coal-mines Sinking Fund	4,854	8,408		5,318	344	7,600
State Forests	17,247	463,058	3,007	431,584	48,721	
Swamp Land Drainage	8,672	60,570	2,441	62,234	7,008	
Westport Harbour	19,348	67,722	416	81,070	6,000	
Working Railways	685,236	8,261,737	1,347,240	8,869,737	70,936	6,300
Public Account Cash Balance Investment					Dr.2,500,000	2,500,000
	17,235,651	84,639,015	6,910,112	91,159,393	1,659,504	9,055,769
The second secon	·	1		<u> </u>		

Table No. 18.

Statement showing the available Financial Resources of the various Accounts on the 31st March, 1929, as compared with the 31st March, 1930.

		1929.		-	1930.	
Account.	Balance on 31st March, 1929.	Liabilities on 31st March, 1929.	Unexhausted Authority for raising Loan on 1st April, 1929.	Balance on 31st March, 1930.	Liabilities on 31st March, 1930.	Unexhausted Authority for raising Loan on 1st April, 1930.
Constituted The d	e					
Consolidated Fund— Ordinary Revenue	$\begin{array}{c} & \pounds \\ 2,453,541 \end{array}$	£ 310,544	£	$\frac{\pounds}{2,356,337}$	£ 304,493	£
Nauru and Ocean Islands	3,284	010,011		3,172	304,493	
Nauru and Ocean Islands Sinking Fund	10,022			312		
Public Works Fund—	0.000.004	400 754	7 007 050	0.40 7.02	000 010	
General Purposes		430,154 8,048	1,061,050	$348,125 \\ 3,344$	629,649 2,381	
provement	11,300	3,040	30,000	3,344	2,381	14,375
Electric Supply	697,088	112,612	1,243,990	341,881	122,816	1,243,990
Electric Supply Sinking Fund	115,854			172,729	i	
Advances to other Governments	15,274	• •	• • •	21,045		• • •
Bank of New Zealand Shares Cheviot Estate	1,859,375 $210,686$			1,859,375 $230,894$	162	• • •
Deteriorated Lands	13,325	258	278,000	11,394	15	278,000
Discharged Soldiers Settlement	420,520	168	862,750	240,223	44	270,000
Discharged Soldiers Settlement Loans	484,676			558,735		
Act 1920 Depreciation Fund	90 00-	7 000	014 160	10.049	1 040	1 404 305
Education Loans General Purposes Relief	38,605 $24,896$	7,992	814,160	$19,842 \\ 31,631$	1,248	1,404,160
Hauraki Plains Settlement	29,282	4,644	125,000	24,252	5,519	115,000
Hunter Soldiers' Assistance Trust	5,293			6,105		
Hutt Valley Lands Settlement	616		• •	61		
Kauri-gum Industry	3,336	• • •	• •	16,722		
Land Assurance Fund Land for Settlements	85,834 296,815	2,231	1,000,000	84,938 $557,619$	9,414	6,000,000
Land for Settlements—Discharged Soldiers		2,201	1,500,000		9,414	0,000,000
Settlement			, , , , , , , , , , , , , , , , , , , ,			1
Loans Redemption	65,296			220,150		
Main Highways—	591 604	01 600		196 459	114 481	
Revenue Fund Construction Fund	$521,604 \\ 8,090$	91,699 $130,156$	2,120,000	136,453 $160,567$	114,471 $112,553$	1,620,375
Mining Advances	14,550	2	50,000	14,724	23	50,000
National Endowment	124,886	403		135,008	1,085	
National Endowment Trust	38,728	1,273		42,202		
Native Land Settlement	$13,026 \\ 5,326$	8,794	500,000	55,742	7,102	500,000
Public Debt Repayment Railways Improvement Authorization	1,174,816	176,334	1,515,000	$3,053 \\ 327,157$	91,273	1.515,000
Act, 1914	1,111,010	1.0,001	1,010,000	021,101	01,210	1,515,000
Rangitaiki Land Drainage	6,411	1,746	7,000	2,418	767	7,000
Reserve Fund	2,000,000			2,068,563		
Samoan Loan Suspense State Coal-mines	38,472	15,931	4,800 55,000	59,057	22,547	4,800
State Coal-mines State Coal-mines Sinking Fund	4,854	15,351	33,000	7,944	22,041	55,000
State Forests	17,247	9,818	188,225	48,721	9,635	336,225
Swamp Land Drainage	8,672	5,826	150,000	7,008	6,169	150,000
Westport Harbour	19,348	2,331	• • •	6,000	1,292	•••
Working Railways	685,236 $1,181,875$	335,101	10,116,495	77,236 $100,397$	364,479	10,173,920
State Advances Boan	1,101,010		10,110,100	100,007	•••	10,175,020
Additional Unexhausted Authorities for						
raising Loans.				•		!
Hutt Railway and Road Improvement Acts, 1903, 1905, 1907, 1910	• •		3,320	• •	• •	••
Government Railways Act, 1926, sec-			55,470			
tion 69			55,2,5			1
Finance Act, 1917, section 77 (Dis-			1,000,000			• •
charged Soldiers Employment) Naval Defence Act, 1909 (inoperative)			299,400			
Government Accident Insurance Act, 1908	• • •	• •	299,400 $23,000$	• • •		23,000
State Fire Insurance Act, 1908			98,000		::	98,000
Finance Act, 1918 (No. 2), Part IV (War			4,467,360			•••
Expenses)						]
Totals	16,597,753	1,656,065		10,361,136	1.807 158	28,649,895
100000		_,000,000	,000,000	,	_,001,100	j
			<del>-</del>			<del></del>

Table No. 19.

Statement showing the Amount charged to "Unauthorized" in each Financial Year from 1st April, 1910, to 31st March, 1930.

Financial Yi	NOVAL WEAR		oL1	DATE	D FUND.	R	EVE	WE Acco	UNT	2.	Отн	ER		Public	Wo	RKS	Шол		
FINANCIAL IBAN		Services : vided	not for	pro-	Excess of Votes.		Total.		Accounts.			Fund.		TOTAL.					
		£	8.	d.	£	s.	đ.	£	s.	d.	£	S. (	1. E	£	s.	đ.	£	s.	d
.910-1911		10,427		4	27,200		6		3	10	1,009	9	7	12,833	7	5	51,471		10
911-1912		20,332		1	62,950			83,282		8	860	5	4	4,982	8	7	89,125		
.912-1913		2,506	15	0	115,428	2	5	117,934	17	5	63	15	0	73,404	8	3	191,403	0	- 1
913-1914		4,730	15	8	80,228	10	11	84,959	6	7	137	5	8	16,671	3	3	101,767	15	-
914-1915		109,512	12	4	68,004	2	1	177,516	14	5	853	3	5	8,189	3	10	186,559	1	
915-1916		30,865	10	2	47,222	13	9	78,088	3	11	14,742	5	9	2,363	3	9	95,193	13	
916-1917		41,600	17	4	106,454	9	0	148,055	6	4	34,852	5	5	6,636	4	1	189,543	15	1
917-1918		17,909	4	7	48,886	8	7	66,795			26,010	17 1	1	7,693	0	5	100,499	11	
918-1919		13,519	17	3	66,701	19	8										80,221	16	1
919-1920		77,149	13	2	362,295	0	5	439,444	13	7	1,239	5	4	11,072	14	6	451,756	13	
920-1921		108,498	19	2	392,596	5	9	501,095	4	11	1,750	12	6	168,745	11	6	671,591	8	1
921-1922		2,455	13	7	105,962	14	10	108,418	8	5	2,982	1	6 1	292,233	1	4	403,633	11	
922-1923		65,687	7	9	76,710	6	9	142,397	14	6	754	10 1	0:	41	4	2	143,193	9	(
923-1924		189,384	15	11	1,983	3	1	191,367	19	0	33,123	3	1	41,944	10	2	266,435	12	į
924-1925		22,526	15	9	63,690	15	3	86,217	11	0	27,390	19	0	101,970	16	2	215,579	6	5
925-1926		30,265			26,257	3	7	56,522	11	4	30,811	19	2	23,665	13	8	111,000	4	9
926-1927		27,913	18	1	45,418	12	4	73,332	10	5	1,581	10	7	2,801		9	77,715	<b>1</b> 9	(
927-1928		15,942	15	4	51,560	10	5	67,503	5	9	10,740	8	2	49,604	6	11	127,848	0	10
928-1929		7,959	7	3	43,312	14	4	51,272	1	7	11,891	14		20,639		2	83,803	13	
.929-1930		22,205	12	8	41,407	0	0	63,612	12	8	111,438	6 1	1 !	24,827	8	0	199,878	7	7

## Table No. 20.

Summary of the Public Debt and of the State Assets which may be set off against it, as at 31st March, 1930, together with Supporting Schedule showing Details of Assets.

			Debt.					£
Ordinary debt					• •			154,297,847
War debt		• •			• •			69,783,525
State Advances debt	• •			• •				35,440,085
Discharged soldiers debt		• •	• •	• •	. ,		• •	7,861,886
Surplus assets over debt		• •	• •	• •				5,562,700
							£	272,946,043
			Assets.				_	
Cash and investments (R	eserve Fu	nds, Bank	of Nev	v Zealand	shares,	Public	Debt	£
Redemption Fund, &c.				• •	••	• •		31,566,682
Sinking funds accrued					• •	• •		2,331,423
Loans and advances outsta	nding (Dis	charged Sc	oldiers, St	ate Advar	aces, &c.)	• •		44,217,044
Revenue Earning and Trad	ing Accour	its (Railwa	ays, Tele	graphs, &c	;.)	• •		79,495,792
Lands and forests (Crown I	ands, State	torests, &	cc.)	• •	• •	• •		72,144,331
Indirectly productive exper	iditure—					£ 00.01	4 400	
Roads and public build	iings, &c.	• •	• •	• •	• •		4,466	
Immigration	• •	• •	• •	• •	• •	3,27	6,305	49 100 771
								43,190,771
							£	272,946,043

### Details of Assets included above.

(Note: Stores or supplies in hand not included in assets.) Cash and Investments:-£ \*Cash in the Public Account and in the hands of officers of the .. 1,620,370 Government .. .. †Less liabilities outstanding, 31st March, 1930 . . .. 1,771,988 *-Dr.* 151,618 \*Investment of cash balances 4,605,118 Reserve fund (securities at cost) ... 1,928,162 Reserve fund (securities at cost) . . . . . . Post Office Savings-bank Reserve Fund . . . . . 1,000,000 Bank of New Zealand shares (nominal value) 2,109,375 . . . . . . ‡Public Debt Redemption Fund ... 22,075,64531,566,682 Sinking funds accrued-1,879,061 ٠. 7,944 256,039 . . . . ٠. Samoan loan .. .. 15,338. . Nauru and Ocean Islands Sinking Fund Account ... 312 Electric Supply Sinking Fund Account .. 172,7292,331,423 Loans and advances outstanding— 25,632Mining purposes Local bodies (annuity value of interest receivable) . . Samoan loan, less sinking fund . . . 828,726 149,862 Repatriation advances outstanding, 31st March, 1930 253,562 £ Discharged soldiers' mortgages and property held ... ..15,229,008 Less amount included in Public Debt Redemption Fund .. 10,850,000 4,379,008 State Advances—Mortgages and property held, less sinking funds and investments included elsewhere ... ... eral purposes relief—Advances outstanding ... ... 38,278,284 General purposes relief—Advances outstanding 29,870 Rural Intermediate Credit Board—Advances outstanding ... 272,100 44,217,044 Revenue Earning and Trading Accounts— Railways (capital cost, including unopened lines and value of assets taken over from provinces, less capital written off 1929-30) ... 57,421,114 Telephones and Telegraphs (value of assets) 9,713,800 Electric-power supply and development (capital expenditure) 9,191,540 Westport Harbour-works (value of assets)... 514,580 Lighthouses and harbour-works (capital expenditure) 1,280,972 Tourist and health resorts (capital expenditure) ... 533,513 . . State coal-mines (value of assets) 258,933 Kauri-gum (trading capital) . . 16,300 Nauru and Ocean Islands (purchase price of rights)... 565,040 79,495,792 Lands and forests-Crown lands (estimated value, including settlement lands, Native 29,101,735 Irrigation and water-supply (capital expenditure) ...
Waihou and Ohinemuri Birm 1,951,670 906,129 Waihou and Ohinemuri Rivers improvement (capital expenditure) 687,660591,723 Lands improvement (capital expenditure)... New Zealand Reparation Estates (value of Dominion's interest) 733,600 90,000 Howard Estate State forests (estimated value of forests, reserves, plantations, and 38,081,814 nurseries) •• 72,144,331 Indirectly productive expenditure— Public buildings (including school buildings) 14,883,287 Roads (including roads on Crown lands and main highways)... 24,144,436Quarries (acquisition and working) ... ... ... ... ... ... Development of mining (capital expenditure) ... ... 5,418. . 881,325 3,276,305 Immigration (capital expenditure) ... 43,190,771 272,946,043

<sup>\*</sup> Does not include trust, deposit, or sinking funds, or certain other accounts included elsewhere. † After deducting £35,170, credits due from other Governments, from the total liabilities.

<sup>‡</sup> Includes £10,850,000 previously included under discharged soldiers mortgages, and £11,225,645 of accumulated sinking funds.

Table No. 21.

## PUBLIC DEBT.

STATEMENT SHOWING LOANS FALLING DUE IN THE NEXT SEVEN YEARS, ENDING WITH THE YEAR 1937, EXCLUDING IMPERIAL DEBT REPAYMENTS.

	Year	ending 31s	st March,		London.	Australia.	New Zealand.	Totals.
					£	£	£	£
931						59,400	21,229,016	21,288 416
932					200	333,900	6,987,306	7,321,406
933						411,350	5,148,193	5,559,543
934					12,900	52,000	17,170,265	17,235,165
935					37,000	1,275,000	1,848,900	3,160,900
936					••	248,400	4,716,960	4,965,360
937	• •	• •	• •	••	••	110,300	7,104,840	7,215,140
	Tota	als			50,100	2,490,350	64,205,480	66,745,930

### Table No. 22.

## PUBLIC DEBT.

STATEMENT OF HALF-YEARLY INSTALMENTS OF PRINCIPAL AND INTEREST FOR REPAYMENT OF £27,532,164 ADVANCED BY THE IMPERIAL GOVERNMENT AND FUNDED IN TERMS OF THE AGREEMENT DATED 6TH SEPTEMBER, 1922.

Date Insta	alments pa	id.		Interest.	Principal.	Balance of Debt outstanding.
				£	£	£
1st December, 1922				684,794	141,171	27,390,993
1st June, 1923			• •	681,282	144,683	27,246,310
1st December, 1923			• •	677,684	148,281	27,098,029
1st June, 1924				673,996	151,969	26,946,060
1st December, 1924				670,216	355,749*	26,590,311
1st June, 1925			• • •	661,367	164,598	26,425,713
1st December, 1925				657,274	168,691	26,257,022
1st June, 1926				653,078	172,887	26,084,135
1st December, 1926				648,778	177,187	25,906,948
1st June, 1927				644,370	181,595	25,725,353
1st December, 1927				639,854	186,111	25,539,242
1st June, 1928			• •	635,225	190,740	25,348,502
1st December, 1928			• •	630,481	195,484	25,153,018
1st June, 1929				625,618	200,346	24,952,672
1st December, 1929				620,635	205,330	24,747,342

<sup>\*</sup> Includes £200,000 paid off the Naval Defence Loan in terms of the clause by which New Zealand has the right, on giving three months' notice, to repay at par any part of the principal.

Table No. 23.

#### EDUCATION EXPENDITURE.

Total Expenditure on Education out of Public Funds, including University, Primary, Secondary, and Higher Education, Technical and Special Schools, 1913-14 to 1929-30.

			c	onsolidated Fu	nd.	of School	y: Erection Buildings sidences.		Per Head	
Year.	•	Special Acts.	National Endow- ment Revenue.	Administration: Vote, Education, Salaries and other Charges.	Revenue from Reserves.	Subsidies to Teachers' Super- annuation Eund.	Publi <b>c</b> Works Fund.	Education Loans Account.	Total.	of Mean Popula- tion.
		£	£	£	£	£	£	£	£	£ s. d.
1913-14		27,742	50,681	1,131,756	71,808	17,000	121,954		1,420,941	1 5 3
1914-15		26,128	55,139	1,207,983	70,802	17,000	122,940		1,499,992	1 6 2
1915-16		46,874	64,858	1,329,166	84,390	17,000	97,972		1,640,260	1 8 6
1916-17		58,408	60,180	1,406,264	90,535	17,000	70,367		1,702,754	1 9 8
1917-18	٠.	59,362	70,345	1,511,256	90,518	17,000	63,082		1,811,563	1 11 5
1918–19		57,716	76,177	1,602,995	92,095	43,000	115,656		1,987,639	1 14 1
1919-20		79,747	78,988	2,031,825	99,352	43,000	195,500		2,528,412	2 1 10
1920-21		101,972	70,313	2,460,116	100,758	43,000	244,722	214,571	3,235,452	2 11 8
1921-22		96,217	71,737	2,580,562	105,448	43,000	2,469	563,411	3,462,844	2 13 10
1922 - 23		90,393	66,610	2,514,991	112,378*			361,976	3,214,348	2 9 0
1923 – 24		96,506	77,788	2,604,508	116,808*			295,681	3,259,291	2 8 11
1924 - 25		128,844	86,746	$2,752,271\dagger$	118,9 <b>73</b> *	68,000		462,212	3,617,046	2 13 2
1925 – 26		111,389	87,512	2,854,719†	119,978*			5 <b>64,</b> 946	3,809,496	2 14 9
1926-27		115,499	88,545	$2,954,597\dagger$	119,073*	71,452	••	550,954	3,900,120	2 14 11
1927 – 28		127,289	90,518	$2,974,615\dagger$	123,247*	71,497		369,134	3,756,300	2 12 1
1928 – 29		137,233	94,934	3,067,296†	127,444*	71,749	••	375,423	3,874,079	2 13 1
1929 – 30		140,561	87,420	3,193,828†	129,531*	146,781		428,764	4,126,885	2 15 10

In addition, secondary schools and University colleges derive direct income (amounting for 1929-30 to £80,355) from reserves vested in them.

The following amounts were also paid out of the Government Fire Insurance Fund for rebuilding school buildings destroyed by fire:-

_					£
1916-17			 		2,127
1917–18			 		2,658
1919-20	• •		 	• •	15,682
1920-21			 		16,162
1921-22	• •		 		27,103
1922-23	• •		 		8,542
1923-24		. ,	 		12,490
1924 - 25			 		32,829
1925 - 26	• •		 	• •	4,938
1926-27			 		10,337
1927 - 28	• 1		 		12,474
1928-29			 		12,197
1929 - 30			 , .		6,357

<sup>\*</sup> Net revenue after deducting expenses and cost of collection. † Excluding £25,000 for teachers' superannuation, included under that heading.

Table No. 24.

#### PENSIONS.

Statement of Amounts paid on account of Pensions for the Financial Years ended 31st March, 1926 to 1930.

			Year ended 31st March,								
		-		1926.	1927.	1928.	1929.	1930.			
- AMERICAN CONTRACTOR				£	£	£	£	£			
War .				1,179,552	1,122,741	1,146,955	1,178,646	1,204,422			
Old-age* .				901,256	979,296	1,007,722	1,059,039	1,105,069			
XX7' 1 3				285,654	301,080	302,766	312,963	322,886			
Miners' .				40,204	41,947	45,083	48,102	51,676			
Maori War .			.,	23,087	19,446	16,377	13,673	11,510			
Epidemic .				14,420	10,935	8,757	7,981	7,309			
Civil Service	Act.	1908		16,767	16,724	13,206	12,192	10,547			
Defence Act.				2,898	2,628	2,695	2,715	2,573			
Judicature A				2,703	3,556	4,204	3,429	3,333			
D P				552	406	457	671	789			
$\operatorname{Blind}$ .				8,040	10,304	12,249	13,339	14,716			
Family Alloy	vance	, , ,				37,515	54,815	60,876			
ຕູ່້	•			5,022	5,945	6,273	5,698	6,589			
Tot	als		• •	2,480,155	2,515,008	2,604,259	2,713,263	2,802,295			

<sup>\*</sup> Includes payments of old-age pensions paid out of national-endowment revenue.

Table No. 25.

### EXTERNAL TRADE.

Statement showing Imports and Exports of the Dominion in each Financial Year ended 31st March, 1922 to 1930.

	Year	ended 31s	st March,		Imports.	Exports.	Excess of Exports.	Excess of Imports.
					£	£	£	£
1922	• •		• •		35,986,060	43,794,883	7,808,823	
1923			••		37,112,779	45,548,700	8,435,921	• •
1924					44,401,756	51,652,606	7,250,850	• •
1925					49,821,095	54,771,158	4,950,063	
1926					53,025,856	48,697,587		4,328,269
1927			• •		48,192,670	45,682,338		2,510,332
1928					44,419,357	54,962,031	10,542,674	
1929					45,105,865	57,154,343	12,048,478	
1930	• •	• •	••	• •	49,167,914	49,045,817	••	122,097
							51,036,809	6,960,698
							6,960,698	, ,
Totals			407,233,352	451,309,463	44,076,111			

By Authority: W. A. G. SKINNER, Government Printer, Wellington.—1930.