

1948
NEW ZEALAND

EMERGENCY REGULATIONS COMMITTEE

PROGRESS REPORT ON THE REGULATIONS CONTAINED IN THE SCHEDULES TO
THE EMERGENCY REGULATIONS CONTINUANCE ACT, 1947, AND TO THE SUPPLY
REGULATIONS ACT, 1947

(REV. CLYDE CARR, CHAIRMAN)

Laid upon the Table of the House of Representatives

ORDER OF REFERENCE

Extract from the Journals of the House of Representatives

THURSDAY, THE 27TH DAY OF NOVEMBER, 1947

Ordered, "That a Select Committee be appointed, consisting, by leave, of eleven members, to consider the desirability or otherwise of the retention of the Emergency Regulations contained in the Schedules to the Supply Regulations Act, 1947, and the Emergency Regulations Continuance Act, 1947; the Committee to have power to sit during the recess and for twenty-eight days after the commencement of the next session, at such times as the Committee may see fit, and to report to this House within twenty-eight days after the commencement of the next ensuing session of Parliament: the Committee to consist of Mr. Algie, the Reverend Mr. Carr, Mr. Cotterill, Dr. Findlay, Mr. Gerard, Mr. Marshall, the Hon. Mr. Mason, Mr. Mathison, Mr. Oram, Mr. Osborne, and Mr. Watts."—(Right Hon. Mr. FRASER.)

PROGRESS REPORT

PROGRESS REPORT ON THE REGULATIONS CONTAINED IN THE SCHEDULES TO THE EMERGENCY REGULATIONS CONTINUANCE ACT, 1947, AND TO THE SUPPLY REGULATIONS ACT, 1947

That the Emergency Regulations Committee appointed to sit during the recess has gone through, and carefully considered, all the regulations contained in the Second Schedule to the Emergency Regulations Continuance Act, 1947, and heard a considerable volume of evidence from the Departments concerned and others. The Committee, in reporting progress, decided that, in order to facilitate the disposal of these regulations, they should be divided into five categories (attached), and dealt with as follows :—

- (1) The regulations in this category stand over pending substantive legislation. The evidence presented to the Committee showed that in each case the Government had under consideration the introduction of legislation which would absorb the regulations.
- (2) That the regulations in this category be allowed to lapse on 31st December, 1948, unless it was found possible or desirable to revoke them at an earlier date.
- (3) That the regulations in this category be continued in force subject to annual review by Parliament. The evidence was that the necessity for the continuance of these regulations arose from the fact that they were required to enable the Departments to dispose of residual matters.
- (4) That the regulations in this category be transferred to some appropriate statute under which they would more suitably operate.
- (5) That the regulations under this category be dealt with in accordance with the following specific recommendations :—

(a) With reference to the Hides Emergency Regulations 1940 (No. 2), the Pickled Sheep and Lamb Pelt Emergency Regulations 1947, and the Sheep-skin Emergency Regulations 1947, the Committee received a considerable amount of evidence (some of it of a contradictory nature) from the Director-General of Agriculture, the Stabilization Commission, the freezing companies, primary producers, tanners and footwear manufacturers. The Committee is of the opinion that these regulations should be allowed to lapse as at 31st December, 1948. The situation should be kept under close observation, and if the Government considers it necessary, in view of its stabilization policy, to continue to regulate the cost of the leather content in boots, shoes, and other leather goods, and to ensure local supply, then steps should be taken to see that the position of primary producers who supply the local market is not prejudiced.

(b) The Committee is of the opinion that the matter dealt with in the Strike and Lock-out Emergency Regulations 1939 should be the subject of legislation, and recommends the Government to introduce a Bill as soon as possible to replace them.

With reference to the regulations under the Supply Regulations Act, 1947, the Committee resolved that, as further evidence was necessary, the leave of the House be sought for an extension of time to present the report of the Committee on these regulations to 15th September, 1948.

16th July, 1948.

CLYDE CARR, Chairman.

SCHEDULE 1

Emergency Regulations Continuance Act, 1947

STAND OVER PENDING LEGISLATION

| Title of Regulation. | No. |
|---|----------|
| The Aliens Emergency Regulations 1940 | 1940/273 |
| Amendment No. 1 | 1943/60 |
| Amendment No. 2 | 1943/147 |
| Amendment No. 3 | 1945/169 |
| The Coal-mines Council Emergency Regulations 1940 | 1940/135 |
| Amendment No. 1 | 1944/96 |
| The Defence Areas (Farming) Emergency Regulations 1944 | 1944/53 |
| The Defence Canteen Emergency Regulations 1939 | 1939/242 |
| Amendment No. 1 | 1941/157 |
| The Defence Emergency Regulations 1941 | 1941/130 |
| Amendment No. 3 | 1942/123 |
| Amendment No. 4 | 1942/295 |
| Amendment No. 5 | 1945/51 |
| Amendment No. 7 | 1943/295 |
| Amendment No. 8 | 1945/48 |
| The Earthquake Damage Emergency Regulations 1942 | 1942/245 |
| The Economic Stabilization Emergency Regulations 1942 | 1942/235 |
| Amendment No. 1 | 1943/38 |
| Amendment No. 2 | 1943/49 |
| Amendment No. 3 | 1944/9 |
| Amendment No. 4 | 1944/93 |
| Amendment No. 5 | 1945/6 |
| Amendment No. 6 | 1945/75 |
| Amendment No. 7 | 1946/2 |
| Amendment No. 9 | 1946/184 |
| Amendment No. 10 | 1946/208 |
| Amendment No. 11 | 1947/29 |
| Amendment No. 12 | 1947/87 |
| Amendment No. 13 | 1947/—* |
| The Finance Emergency Regulations 1940 (No. 2) | 1940/118 |
| Amendment No. 1 | 1940/250 |
| Amendment No. 3 | 1945/53 |
| Amendment No. 4 | 1946/80 |
| The Goods Service Charges Tribunal Emergency Regulations 1943 | 1943/40 |
| Amendment No. 1 | 1943/123 |
| Amendment No. 2 | 1944/182 |
| Amendment No. 3 | 1945/87 |
| The Licensing Act Emergency Regulations 1942 (No. 2) | 1942/186 |
| Amendment No. 1 | 1943/71 |
| Amendment No. 2 | 1943/122 |
| Amendment No. 3 | 1944/86 |
| Amendment No. 4 | 1945/112 |
| Amendment No. 5 | 1947/88 |
| The Local Authorities (Primary Production) Emergency Regulations 1944 | 1944/118 |
| The Manufacture of Liquor Emergency Regulations 1942 | 1942/251 |
| Amendment No. 1 | 1943/81 |
| The Meat-exporters' Accounts Emergency Regulations 1940 | 1940/167 |
| Amendment No. 1 | 1940/294 |
| Amendment No. 2 | 1942/157 |
| The National Expenditure Adjustment Regulations 1942 | 1942/200 |
| The Naval Discipline Emergency Regulations 1943 | 1943/127 |
| The Naval Dockyard Emergency Regulations 1940 | 1940/143 |
| Amendment No. 1 | 1941/127 |
| The Savings-banks Emergency Regulations 1941 | 1941/147 |
| The Savings-banks Emergency Regulations 1945 | 1945/79 |
| The Servicemen's Powers of Attorney Emergency Regulations 1943 | 1943/138 |
| The Shipping Survey and Deck Cargo Emergency Regulations 1943 | 1943/141 |
| Amendment No. 1 | 1944/11 |
| The Soldiers' Wills Emergency Regulations 1939 | 1939/276 |
| The Waikato Coal-mines Control Emergency Regulations 1942 | 1942/293 |
| Amendment No. 1 | 1944/166 |
| The Waterfront Industry Emergency Regulations 1946 | 1946/102 |
| Amendment No. 1 | 1946/211 |
| Amendment No. 3 | 1947/164 |

* Not yet issued.

SCHEDULE 2

Emergency Regulations Continuance Act, 1947

TO BE ALLOWED TO LAPSE UNLESS EARLIER REVOKED

| Title of Regulation. | No. |
|---|----------|
| The Cheese Subsidy Removal Emergency Regulations 1947 | 1947/158 |
| The Electoral Emergency Regulations 1943 (Regulation 3) | 1943/131 |
| The Freezing Industry Emergency Regulations 1940 | 1940/312 |
| Amendment No. 1 | 1942/133 |
| The Fruit Export Control Board Emergency Regulations 1940 | 1940/211 |
| The Honey Control Board Emergency Regulations 1940 | 1940/234 |
| The Industrial Efficiency Emergency Regulations 1943 (Regulations 1-6) | 1943/32 |
| Amendment No. 1 | 1945/73 |
| The Industrial Emergency Council Regulations 1939 | 1939/166 |
| The Labour Legislation Emergency Regulations 1940 | 1940/123 |
| Amendment No. 1 | 1941/217 |
| Amendment No. 2 | 1942/147 |
| Amendment No. 3 | 1942/216 |
| The Law Practitioners Emergency Regulations 1940 | 1940/289 |
| The Licensing Act Emergency Regulations 1940 | 1940/141 |
| Amendment No. 1 | 1942/301 |
| The Magistrates' Court Amendment Rules 1940 | 1940/142 |
| The Medical Supplies Emergency Regulations 1939 | 1939/144 |
| Amendment No. 1 | 1941/28 |
| Amendment No. 2 | 1945/97 |
| The Milk Delivery Emergency Regulations 1945 | 1945/141 |
| The National Service Emergency Regulations 1940 (as amended by Serial number 1942/219, Regulation 2, and by Serial number 1943/21, Regulation 2 (6)) | 1940/117 |
| Amendment No. 1 | 1940/186 |
| Amendment No. 2 | 1940/223 |
| Amendment No. 3 | 1941/3 |
| Amendment No. 4 | 1941/73 |
| Amendment No. 5 | 1941/148 |
| Amendment No. 6 | 1941/154 |
| Amendment No. 7 | 1941/210 |
| Amendment No. 9 | 1942/69 |
| Amendment No. 11 | 1942/158 |
| Amendment No. 12 | 1942/188 |
| Amendment No. 13 | 1942/238 |
| Amendment No. 14 | 1943/6 |
| Amendment No. 15 | 1944/14 |
| Amendment No. 16 | 1944/188 |
| Amendment No. 17 | 1945/35 |
| The Naval Appointments Emergency Regulations 1941 | 1941/11 |
| The Naval Enlistment Emergency Regulations 1942 | 1942/149 |
| The Naval Mobilization Emergency Regulations 1939 | 1939/124 |
| Amendment No. 1 | 1939/125 |
| The Payments without Probate Emergency Regulations 1942 | 1942/313 |
| The Public Service Superannuation Emergency Regulations 1942 | 1942/289 |
| The Public Works Emergency Regulations 1944 | 1944/1 |
| The Sale of Rabbit-skins Emergency Regulations 1942 | 1942/103 |
| Amendment No. 1 | 1944/16 |
| The Second New Zealand Expeditionary Force Pay and Allowances Emergency Regulations 1945 | 1945/166 |
| The Sugar Subsidy Removal Emergency Regulations 1947 | 1947/144 |
| The Tea Subsidy Removal Emergency Regulations 1947 | 1947/143 |
| The Teachers (Conscientious Objectors and Defaulters) Regulations 1941 | 1941/231 |
| The Traffic Emergency Regulations 1942 (No. 2) | 1942/230 |
| The Transport Legislation Emergency Regulations, 1940 (for balance of regulations see Schedule 4) | 1940/206 |
| The Transport Licenses Emergency Regulations 1942 | 1942/43 |
| Amendment No. 1 | 1943/175 |
| Amendment No. 2 | 1945/17 |
| Amendment No. 3 | 1945/30 |
| The Woman's Royal New Zealand Naval Service Emergency Regula- tions 1942 | 1942/323 |

SCHEDULE 3

Emergency Regulations Continuance Act, 1947

TO CONTINUE SUBJECT TO ANNUAL REVIEW BY PARLIAMENT

| Title of Regulation. | No. |
|--|----------|
| The Cargo Control Emergency Regulations 1942 | 1942/268 |
| Amendment No. 1 | 1943/50 |
| The Cargo Control Emergency Regulations 1947 | 1947/150 |
| The Electoral Emergency Regulations 1943 (Regulation 4) | 1943/131 |
| The Enemy Property Emergency Regulations 1939 | 1939/153 |
| Amendment No. 1 | 1939/203 |
| Amendment No. 2 | 1940/107 |
| Amendment No. 3 | 1940/228 |
| Amendment No. 4 | 1941/175 |
| Amendment No. 5 | 1946/30 |
| Amendment No. 6 | 1947/45 |
| The Enemy Trading Emergency Regulations 1939 | 1939/139 |
| Amendment No. 1 | 1940/108 |
| Amendment No. 2 | 1940/218 |
| The Expeditionary Force Emergency Regulations 1940 | 1940/1 |
| Amendment No. 1 | 1941/9 |
| Amendment No. 2 | 1941/196 |
| Amendment No. 3 | 1942/41 |
| Amendment No. 4 | 1942/155 |
| Amendment No. 5 | 1943/310 |
| Amendment No. 7 | 1945/49 |
| Amendment No. 8 | 1946/7 |
| Amendment No. 9 | 1946/122 |
| The Local Authorities (Temporary Housing) Emergency Regulations 1944 | 1944/164 |
| Amendment No. 1 | 1946/18 |
| Amendment No. 2 | 1946/204 |
| The Maize Marketing Emergency Regulations 1944 | 1944/125 |
| The Motor-vehicles Registration Emergency Regulations 1942 | 1942/152 |
| The Motor-vehicles Registration Emergency Regulations 1947 | 1947/75 |
| The Occupational Re-establishment Emergency Regulations 1940 | 1940/291 |
| Amendment No. 2 | 1942/201 |
| Amendment No. 3 | 1943/102 |
| Amendment No. 4 | 1946/75 |
| The Patents, Designs, Trade-marks, and Copyright Emergency Regulations 1940 | 1940/60 |
| Amendment No. 1 | 1943/91 |
| Amendment No. 2 | 1947/198 |
| (These amending Regulations (No. 2), which were recently issued, make further material amendment of the original regulations issued in 1940.) | |
| The Royal New Zealand Air Force Pay and Allowances Emergency Regulations 1946 | 1946/56 |
| The Shipping Transfer Emergency Regulations 1939 (as amended by Regulation 1 (4), Shipping Supply Emergency Regulations 1942 (1942/122)) | 1939/130 |
| The Stamp Duties Emergency Regulations 1939 | 1939/263 |
| Amendment No. 1 | 1941/12 |
| Amendment No. 2 | 1941/76 |
| Amendment No. 3 | 1941/232 |
| Amendment No. 5 | 1942/240 |
| Amendment No. 6 | 1944/83 |
| The Suspension of Apprenticeship Emergency Regulations 1944 | 1944/23 |
| Amendment No. 1 | 1946/91 |
| The Teachers Emergency Regulations 1941 | 1941/211 |
| Amendment No. 1 | 1942/346 |
| Amendment No. 2 | 1943/181 |
| The Voluntary Aids Emergency Regulations 1944 | 1944/66 |
| The War Bonds Emergency Regulations 1942 | 1942/131 |
| The War Service Gratuities Emergency Regulations 1945 | 1945/172 |
| Amendment No. 1 | 1947/179 |

SCHEDULE 4

Emergency Regulations Continuance Act, 1947

TRANSFER TO APPROPRIATE MAIN ACT

| Title of Regulation. | No. |
|--|----------|
| The Cinematograph Films Emergency Regulations 1946 | 1946/93 |
| The Civil Arrest of Soldiers Emergency Regulations 1940 | 1940/40 |
| The Cook Islands Finance Emergency Regulations 1944 | 1944/20 |
| Amendment No. 1 | 1945/52 |
| The Egg Marketing Emergency Regulations 1942 | 1942/179 |
| Amendment No. 1 | 1943/43 |
| The Egg Marketing Emergency Regulations 1944 | 1944/85 |
| The Industrial Efficiency Emergency Regulations 1943 (Regulations 7-11) | 1943/32 |
| Amendment No. 1 | 1945/73 |
| The Rates of Wages Emergency Regulations 1940 | 1940/86 |
| Amendment No. 1 | 1940/116 |
| Amendment No. 2 | 1940/242 |
| The Samoa Finance Emergency Regulations 1944 | 1944/22 |
| Amendment No. 1 | 1945/51 |
| The Transport Legislation Emergency Regulations 1940 (in so far as they give power to authorize reductions for farm vehicles) .. | 1940/206 |

SCHEDULE 5

| Title of Regulation. | No. |
|---|----------|
| The Hides Emergency Regulations 1940 (No. 2) | 1940/322 |
| The Pickled Sheep and Lamb Pelt Emergency Regulations 1947 .. | 1947/15 |
| The Sheep-skin Emergency Regulations 1947 | 1947/101 |
| The Strike and Lock-out Emergency Regulations 1939 | 1939/204 |
| Amendment No. 1 | 1942/11 |
| Amendment No. 2 | 1942/29 |
| Amendment No. 3 | 1943/97 |
| Amendment No. 4 | 1947/160 |

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